Franklin County, Florida

Annual Financial Report September 30, 2015

Vance CPA, LLC

Certified Public Accountant
219-B Avenue E
Apalachicola, FL 32320
Tel. (888) 531-6408 ● Fax (866) 406-7422

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Cheryl Sanders – District 2

Noah Lockley, Jr. – District 3

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Supervisor of Elections

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FRANKLIN COUNTY, FLORIDA

SEPTEMBER 30, 2015

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Apalachicola, FL 32320 Tel. (888) 531-6408 • Fax (866) 406-7422

INDEPENDENT AUDITORS' REPORT

Honorable Members of the Board of County Commissioners Franklin County, Florida

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Franklin County, Florida, (the "County"), as of and for the year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Franklin County, Florida, as of September 30, 2015, and the respective changes

in financial position, and, where applicable, cash flows thereof, and the respective budgetary comparison for the general fund, SHIP fund, and the economic development fund, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and schedules of funding progress and employees contribution for retiree's health insurance other post employment benefits plan, schedule of proportionate share of net pension liability, and schedule of pension contributions be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statement, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

The accompanying schedule of expenditures of federal awards, and state financial assistance as required by Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and Chapter 10.550 Rule of the Auditor General of the State of Florida, and the combining nonmajor fund financial statements are presented for purposes of additional analysis and is also not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 25, 2015, on our consideration of the Franklin County, Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Franklin County, Florida's internal control over financial reporting and compliance.

Vance CPA LLC

Vance CPa LLC

June 27, 2016

FRANKLIN COUNTY MANAGEMENT'S DISCUSSION AND ANALYSIS

Management of the Board of County Commissioners of Franklin County (County) has prepared the following discussion and analysis to (a) assist the reader in focusing on significant financial issues, (b) provide an overview and analysis of the County's financial activities, (c) identify changes in the County's financial position, (d) identify material deviations from the financial plan (approved budget), and (e) highlight significant issues in individual funds.

Because the information contained in Management's Discussion and Analysis is intended to highlight significant transactions, events and conditions, it should be considered in conjunction with the County's financial statements.

Financial Highlights

- The County's total net assets increased \$115,406 or 0.12% from September 30, 2014, to September 30, 2015.
- During the year ended September 30, 2015, the financial statements show that the County's general fund revenues exceeded expenditures by \$368,896. Total expenditures in the general fund were less than budgeted amounts.
- The County's capital assets, net of accumulated depreciation, decreased \$490,265 which represents a decrease of 0.53% for the year.

Nonfinancial Events

- Through a grant provided by the U.S. Fish and Wildlife Service the county was able to purchase the waterfront parcel that had formerly been El's Court Motel east of Carrabelle. The grant paid \$600,000 towards the purchase of 3.10 waterfront acres and 4.03 additional acres across Highway 98. There were two existing piers on the property and the county will do shoreline restoration and work to replant the maritime forest.
- The County received a historic preservation grant to assist in the replacement of the roof on Chapman Auditorium. The auditorium was built in the early 1930's and is a beautiful art-deco structure in the center of Apalachicola. The roof had begun to leak on the historic structure and the grant paid \$50,000 towards the replacement of the roof. Upon removal of the old roofing material, it was discovered that some of the decking also needed replacement. The total cost of the repairs to the auditorium was \$172,318.
- The County also received a historic preservation grant to assist in the restoration of Fort Coombs Armory. Fort Coombs Armory was built in 1901 and was used as an active armory for the National Guard until 2004 when the State of Florida signed a long term lease to Franklin County. There have been several phases of restoration done to date and in 2014/2015, the county received \$350,000 in historic preservation funds to be used to replace the exterior windows, update the kitchen, and make ADA renovations to the restrooms. The county also installed an air conditioning system which was funded by the 2% Tourist Development Tax as the Armory is a designated convention center in the county. Drainage repairs funded by local option gas taxes were also a part of the project and included rerouting drainage on the street around the building to prevent water from settling beneath the Armory. The total cost of the project was \$996,085 and another phase of restoration is set to begin next fiscal year to make structural repairs to the floor and foundation, increase ADA access by redesigning ramp at the side entrance and replace the existing commercial style front doors with a more historically appropriate door unit similar to the original.

- Through a grant funded by the Florida Fish and Wildlife Conservation Commission and the use of boating improvement fund fees (collections from boat registrations) the County constructed two fifty foot unloading platforms/piers at the Abercrombie Boat Ramp in Apalachicola.
- Through grants provided by the Florida Department of Transportation, the County widened and resurfaced Oak Street in Lanark from Arizona Street to Doe Lane at a total cost of \$911,613 and widened and resurfaced Bayshore Drive to US Highway 98 in Eastpoint at a total cost of \$1,532,537.
- In January of 2008, Franklin County began levying the 1% Discretionary Sales Surtax for health care on all taxable purchases. The proceeds of the 1% Discretionary Sales Surtax is split between capital outlay and operating expenses for the local Weems Memorial Hospital. The current balance available in the Health Care Trust Fund for capital improvements is \$1,861,201.89.
- For the first time since 2006, Franklin County saw an increase instead of a decline in taxable property values. The County's 2014 gross taxable value as certified by the Franklin County Property Appraiser increased by a little more than 18 million dollars from the 2013 certified value. This 1.12% increase reflected newfound hope and market stabilization after years of decline following the tough economic downturn. The millage rate was decreased to 6.4296 mills in fiscal year 2014/2015 with budgeted property tax proceeds of \$10,611,883. The budgeted proceeds were \$51,225 more than the budgeted proceeds in fiscal year 2013/2014. The total budgeted positions in the 2014/2015 fiscal year were 162, down from a high in 2006/2007 of 191 budgeted positions. The County gave an across the board salary increase of \$1,100 effective October 1, 2013 this was the first such increase approved in five years. In 2014/2015 the County gave a \$500 one time allocation to all county employees, no across the board salary increase was given.

Overview of the Financial Statements

The basic financial statements consist of three components:

- 1. Government-wide financial statements
- 2. Fund financial statements
- 3. Notes to the financial statement

In addition, this report presents certain required supplementary information.

Government-wide Financial Statements

The government-wide financial statements provide both short-term and long-term information about the County's overall financial condition in a manner similar to those of a private-sector business. This statement combines and consolidates governmental fund's current financial resources (short-term expendable resources) with capital assets and long-term obligations. The statements include a *statement of net assets* and a *statement of activities* that are designed to provide consolidated financial information about the governmental activities of the County presented on the accrual basis of accounting.

• The *statement of net assets* provides information about the government's financial position, its assets and liabilities, using an economic resources measurement focus. The difference between the assets and liabilities, the net assets, is a measure of the financial health of the County.

• The *statement of activities* presents information showing how the County's net assets changed during the 2015 fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes earned, and earned but unused vacation leave). This statement is intended to summarize and simplify the user's analysis of cost of various governmental services. An increase or decrease in net assets is an indication of whether the County's financial health is improving or deteriorating.

Both of these financial statements present the functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, culture and recreation, and court related activities.

Over a period of time, changes in the County's net assets are an indication of improving or deteriorating financial condition. This information should be evaluated in conjunction with other nonfinancial factors, such as changes in the County's property tax base and the condition of the County's capital assets including infrastructure assets.

Fund Financial Statements.

Fund financial statements are one of the components of the basic financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements and prudent fiscal management. Certain funds are established by law while others are created by legal agreements, such as bond covenants. Fund financial statements provide more detailed information about the County's financial activities, focusing on its most significant or "major" funds rather than fund types. This is in contrast to the entity-wide perspective contained in the government-wide statements.

All of the County's funds may be classified in the broad category of *Governmental Funds*, *Proprietary Funds* or *Fiduciary* (*Agency*) *Funds*.

- Governmental Funds These funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, the governmental funds utilize a spendable financial resources measurement focus rather than the economic resources measurement focus found in the government-wide financial statements. This financial resources measurement focus allows the governmental fund statements to provide information on near-term inflows and outflows of spendable resources as well as balances of spendable resources available at the end of the fiscal year. Consequently, the governmental fund statements provide a detailed short-term view that may be used to evaluate the County's near-term financing requirements. This short-term view is useful when compared to the long-term financing requirements. This short-term view is useful when compared to the long-term financing requirements in the government-wide financial statements. To facilitate this comparison, both the governmental balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation of governmental funds to governmental activities.
- Proprietary Funds The County maintains one type of proprietary fund which is the hospital fund. This fund is used to report business-type activities in the government-wide financial statements. The County uses the hospital fund to account for the fiscal activities relating to the hospital and emergency medical services provided in Franklin County. Proprietary funds provide the same type of information found in the government-wide financial statements, but in greater detail.

• Fiduciary (Agency) Funds – Fiduciary funds are used to report assets held in a trustee or fiduciary capacity for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide statements because the resources are not available to support the County's own programs. In its fiduciary capacity, the County is responsible for ensuring that the assets reported in these funds are used only for their intended purposes.

Infrastructure Assets

Generally, a government's largest group of assets (infrastructure – roads, bridges, traffic signals, underground pipes) are not reported nor depreciated in governmental fund financial statements. This statement requires that these assets be valued and reported within the Governmental column of the Government-wide statements. Additionally, the government must elect to either (a) depreciate these assets over their estimated useful life or (b) develop a system of asset management designed to maintain the service delivery potential to near perpetuity. If the government develops the asset management system (the modified approach) which periodically (at least every third year), by category measures and demonstrates its maintenance of locally established levels of service standards, the government may record its cost of maintenance in lieu of depreciation. The County elected to depreciate its infrastructure assets.

Government-wide Financial Analysis

Statement of Net Assets

Net assets may serve over time as a useful indicator of a government's financial position. In the case of the County, assets exceeded liabilities by \$93 million at September 30, 2015, and \$98 million at September 30, 2014.

Franklin County's Net Position									
Governmental Activities Business-type Activities Total									
September 30,	2015	2014	2015	2014	2015	2014			
Current and other assets Capital assets, net	\$ 22,252,534 88,989,096	\$ 22,392,660 89,842,754	\$ 2,192,637 2,909,197	\$ 2,190,314 2,799,673	\$ 24,445,171 91,898,293	\$ 24,582,974 92,642,427			
Total assets	111,241,630	112,235,414	5,101,834	4,989,987	116,343,464	117,225,401			
Deferred Outflows	2,084,369				2,084,369				
Current and other liabilities Long-term liabilities Total liabilities	690,488 22,033,788 22,724,276	1,711,552 15,898,039 17,609,591	962,717 495,366 1,458,083	1,009,587 163,023 1,172,610	1,653,205 22,529,154 24,182,359	2,721,139 16,061,062 18,782,201			
Deferred Inflows	1,735,687	11,281			1,735,687	11,281			
Net position: Net investment in capital assets	87,943,270	88,909,728	2,412,281	2,642,774	90,355,551	91,552,502			
Restricted	8,844,725	7,762,543	2,412,201	2,042,774	8,844,725	7,762,543			
Unrestricted	(7,921,959)	(2,057,729)	1,231,470	1,174,603	(6,690,489)	(883,126)			
Total net position	<u>\$ 88,866,036</u>	<u>\$ 94,614,542</u>	<u>\$ 3,643,751</u>	\$ 3,817,377	<u>\$ 92,509,787</u>	<u>\$98,431,919</u>			

Franklin County's Statement of Activities For The Years Ended September 30, 2015 and 2014

The following schedule summarizes revenues and expenses for the years ended September 30, 2015, and 2014:

	Government	al Activities	Business-ty	pe Activities	Total			
Year ended Sept 30,	2015	2014	2015	2014	2015	2014		
Program Revenues								
Charges for services	\$ 1,604,586	\$ 1,760,525	\$ 6,044,697	\$ 6,518,341	\$ 7,649,283	\$ 8,278,866		
Operating grants and contrib	utions 3,996,328	6,210,115	491,804	346,439	4,488,132	6,556,554		
Capital grants and contributi	ons 284,141	681,549	_		284,141	681,549		
General Revenues-								
Property taxes	10,317,674	10,274,264	_		10,317,674	10,274,264		
Other taxes	6,045,106	5,865,440	_		6,045,106	5,865,440		
Investment earnings	57,116	55,179	_		57,116	55,179		
Other	341,509	337,473	_		341,509	337,473		
Transfers	(1,608,981)	(1,896,049)	1,608,981	1,896,049				
Total revenues	21,037,479	23,288,496	8,145,482	8,760,829	29,182,961	32,049,325		
Expenses								
Program activities								
General government	3,466,062	4,097,384	_	_	3,466,062	4,097,384		
Public safety	6,025,139	6,889,802	_	_	6,025,139	6,889,802		
Physical environment	1,494,025	2,249,376	_		1,494,025	2,249,376		
Transportation	5,447,535	7,470,238	_		5,447,535	7,470,238		
Economic environment	1,010,739	1,264,689	_		1,010,739	1,264,689		
Human services	785,030	993,423	_		785,030	993,423		
Culture and recreation	721,575	1,515,605	_		721,575	1,515,605		
Court related	1,798,342	1,677,632	_		1,798,342	1,677,632		
Business-type activities			8,319,108	7,779,649	8,319,108	7,779,649		
Total expenses	20,748,447	26,158,149	8,319,108	7,779,649	29,067,555	33,937,798		
Increase (decrease)	\$ 289,032	\$ (2,869,653)	<u>\$ (173,626)</u>	<u>\$ 981,180</u>	<u>\$ 115,406</u>	<u>\$ (1,888,473)</u>		

Financial Analysis of Individual Funds

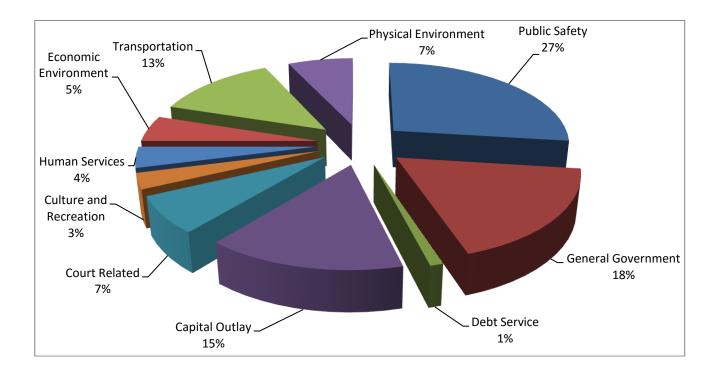
This section provides an analysis of the balances and transactions of individual funds. The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The primary purpose of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of *spendable resources*. Such information is useful in assessing the County's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources, available for spending, at the end of the fiscal year. See note 10 for further details.

As of the end of fiscal year 2015, the county's governmental funds reported combined ending fund balances of \$21,018,345. Of this amount, *unassigned fund balance* is \$10,221,602.

Total Governmental Funds Expenditures by Functions



Major Funds

The general fund, local option gas tax, state housing initiative partnership, hospital trust, boating improvement and the hospital funds are reported as major funds.

- The general fund is the general operating fund of the County. All general tax revenues and other receipts that are not required either legally or by generally accepted accounting principles to be accounted for in other funds are accounted for in the general fund.
- General operating funds of the clerk of the Circuit Court, Property Appraiser, Sheriff, Tax Collector, and Supervisor of Elections represent sub funds of the County's general fund that are held and accounted for individually, but presented with the balance of the Board of County Commissioners' operating funds.
- The State housing initiative partnership is comprised of State grant funds which are primarily used for low to
 moderate income recipients for rehabilitation of existing homes, down payment assistance for purchase of new
 home, emergency repairs, and construction of new homes throughout Franklin County.
- The CDBG fund accounts for grant revenues related to improving economic conditions in the County.

Budget Variances in the Major Funds

Tax revenue of the general fund shows a negative budget variance of \$342,798.13. The County budget shows 100% of anticipated revenues with "less 5% of estimated revenues" being shown separately as a deduction. Additionally, taxpayers can take advantage of as much as 4% reduction in taxes by paying in the month of November.

Capital Assets and Long-Term Debt

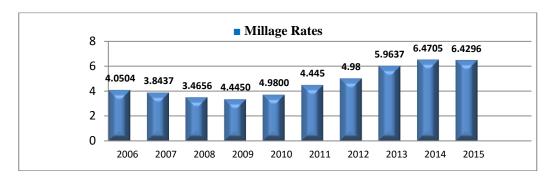
Below is a summary of the large projects that are still in progress at the end of the current fiscal year (many of these projects will take longer than one fiscal year to complete), large capital asset purchases during the year, and long-term debt status update.

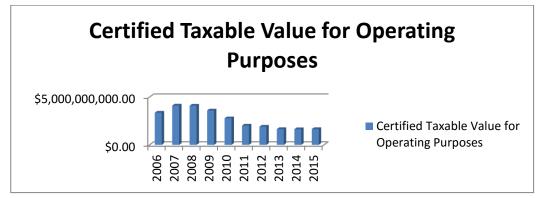
- In August of 2015 the County purchased 7.13 acres East of Carrabelle for \$724,440 with 3.10 of those acres being waterfront. The county has plans to turn the site into a public park.
- In November of 2014 the County purchased a .28 acre commercial property in Carrabelle to serve as the new Carrabelle Annex location for the County Courthouse. This property was an excellent buy for the County as it would have been impossible to build something similar for the \$238,868 that was paid; the appraisal report valued the building at \$275,000. The building had previously been a bank, it was constructed in 2002 and is 2,326 square feet the address of the building is 912 NW Avenue A, Carrabelle.
- The County purchased a several new vehicles in 2014/2015 a new Ford F150 4x4 truck for the Parks and Recreation Department, a new John Deere Gator Utility for the Mosquito Control Department and three Ford 150 4x4 trucks for the Road Department
- As a joint project between the Parks and Recreation Department and the Tourist Development Council, new playground equipment was installed at the St. George Island Lighthouse Park at a cost of \$37,288. The old equipment was in disrepair and the park is heavily used by residents and visitors.

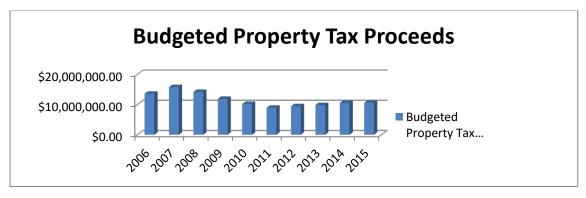
• The County issued new long-term debt during the 2015 fiscal year – the purchase of the \$234,562 M316 Caterpillar Excavator for the road department was partially financed. Two aging pieces of equipment were taken in on trade and the \$179,562 balance due on the excavator after the trade was financed for a period of four years at 2.9%.

Significant Economic Factors Taxable Value of Property and Millage Rates

The County received approximately \$10.27 million in property taxes based on the certified taxable value of property in Franklin County. This represents an increase from the prior year of \$500,000 and is a result of an increase in the taxable value of new construction in the County.







Requests for Information

This report is designed to provide citizens and taxpayers with a general overview of the County's finances and to demonstrate compliance and accountability for its resources. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Marcia M. Johnson Franklin County Clerk of Courts 33 Market Street, Suite 203 Apalachicola, Florida 32320



FRANKLIN COUNTY, FLORIDA STATEMENT OF NET POSITION SEPTEMBER 30, 2015

Primary
Government

		Government				
	Governmental <u>Activities</u>	Business-type Activities	Total			
ASSETS						
Cash and Cash Equivalents	\$ 17,634,155	\$ 280,683	\$ 17,914,838			
Equity in pooled cash	2,485,043	_	2,485,043			
Accounts receivable, net	231,336	1,722,492	1,953,828			
Notes receivable	714,472	_	714,472			
Internal balances	(173,763)	173,763	_			
Prepaid expenses	21,072	15,699	36,771			
Due from other governments	1,340,219	_	1,340,219			
Non-Depreciable Capital Assets	5,306,412	13,400	5,319,812			
Depreciable Capital Assets, Net	83,682,684	2,895,797	86,578,481			
Total Assets	<u>111,241,630</u>	<u>5,101,834</u>	<u>116,343,464</u>			
DEFERRED OUTFLOWS						
Employee Pension Contributions	2,084,369		2,084,369			
Total Deferred Outflows	<u>2,084,369</u>		2,084,369			
LIABILITIES						
Accounts payable	287,446	659,925	947,371			
Accrued liabilities	207,440	160,380	160,380			
Due to other governments	146,260	100,500	146,260			
Long-term liabilities	110,200		110,200			
Customer deposits	4,000	_	4,000			
Due within one year	4,000		4,000			
Accrued compensated absences	136,387	28,172	164,559			
Notes and leases payable	116,395	114,240	230,635			
Due in more than one year	110,373	111,210	230,033			
Accrued compensated absences	409,161	112,690	521,851			
Notes and leases payable	929,431	382,676	1,312,107			
Net OPEB obligation	13,539,694		13,539,694			
Landfill closure liability	2,716,814	_	2,716,814			
Net pension liability	4,438,688	_	4,438,688			
Total Liabilities	22,724,276	1,458,083	24,182,359			
DEFERRED INFLOWS						
Grant funds	11,682	_	11,682			
Employee pension contributions	1,724,005		1,724,005			
Total Deferred Inflows	<u>1,735,687</u>		<u>1,735,687</u>			
NET POSITION	05.040.650	0.410.001	00.222.22			
Net investment in capital assets	87,943,270	2,412,281	90,355,551			
Restricted	8,844,725		8,844,725			
Unrestricted	<u>(7,921,959)</u>	1,231,470	(6,690,489)			
Total Net Position	<u>\$ 88,866,036</u>	<u>\$ 3,643,751</u>	\$ <u>92,509,787</u>			

FRANKLIN COUNTY, FLORIDA STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2015

Net (Expense) Revenue and **Changes in Net Position Program Revenues/** Charges **Operating** Capital **Business Grants and Governmental** for **Grants and Type** Functions/Programs Expenses Services Contributions Contributions Activities Activities Total **Primary Government** Governmental activities General government \$ 3,466,062 \$ 177,462 135,074 \$(3,153,526) \$ (3,153,526)539,296 Public safety 6,025,139 181,546 (5,304,297)(5,304,297)Physical environment 1,494,025 629,412 1,143,412 278,799 278,799 49,958 1,524,985 207,510 Transportation 5,447,535 (3,665,082)(3,665,082)Economic environment 1,010,739 (1,010,739)(1,010,739)Human services 785,030 124,151 (660,879)(660,879)Culture and recreation 721,575 3,250 481,217 76,631 (160,477)(160,477)Court related 1,798,342 205,208 405,943 (1,187,191) (1,187,191)**Total Governmental** Activities 20,748,447 1,604,586 3,996,328 284,141 (14,863,392)(14,863,392)**Business-Type Activities** Hospital 8,319,108 6,044,697 491,804 (1,782,607)(16,645,999)**Total Primary** <u>\$29.067.555</u> <u>\$ 7.649.283</u> Government \$ 4.488.132 284.141 (14,863,392)(1,782,607)(31,509,391)**General Revenues:** Property tax 10,317,674 10,317,674 **Local Option Sales** 241,425 241,425 Sales tax and other shared revenues 5,803,681 5,803,681 Investment earnings 57,116 57,116 Miscellaneous 341,509 341,509 1.608.981 Transfers (1,608,981)1,608,981 **Total General Revenues** 15,152,424 16,761,405 Changes in Net Position 289,032 (173,626)115,406 Net Position - Beginning of Year 94,614,542 3,817,377 98,431,919

Prior period adjustment (note 16)

Net Position - End of Year

(6,037,538)

\$ 88,866,036

\$ 3,643,751

(6,037,538)

92,509,787

FRANKLIN COUNTY, FLORIDA BALANCE SHEET FOR THE YEAR ENDED SEPTEMBER 30, 2015

FOR THE YEAR ENDED SE	PT.	EMBER 3	50, 20	015				
		General	Deve	onomic elopment DBG		State Housing nitiatives artnership	Other Governmental Funds	Total Governmental Funds
Assets		<u> </u>	C	<u>ррд</u>		ai mei sinp	Funus	Fullus
	\$	10,846,707	\$	12,797	\$	31,725	\$ 6,742,926	\$ 17,634,155
Equity in pooled cash	Ψ	472,669		268,597	Ψ	33,556	1,710,221	2,485,043
Due from other funds		390,181				_	43,535	433,716
Due from other		270,101					.0,000	,,,10
governmental units		379,723		_		_	960,496	1,340,219
Accounts receivable, net		168,812		_		_	62,524	231,336
Notes receivable				327,900		386,572		714,472
Prepaid expenses		3,243		´ —		, —	17,829	21,072
Total Assets	9	12,261,335		609,294	\$	451,853	\$ 9,537,531	\$ 22,860,013
Liabilities Deferred Inflows & Fu Liabilities Customer deposits		Balances	\$	_	\$	_	\$ 4,000	\$ 4,000
Vouchers payable	4	115,507		_	φ	1,625	170,314	287,446
Due to other governmental units		61,257				1,023	85,003	146,260
Due to other funds		129,533					477,946	607,479
Total Liabilities	-	306,297			_	1,625	737,263	1,045,185
Total Entolities		300,277				1,023	737,203	1,0 13,103
Deferred Inflows								
Notes receivable		_		_		392,748	_	392,748
Fines		64,153		_		_	_	64,153
Grant funds				327,900	_		11,682	339,582
Total Deferred Inflows		64,153	=	327,900	=	392,748	11,682	<u>796,483</u>
Fund Balances								
Nonspendable		3,243		_		_	11,682	14,925
Restricted		981,487		281,394		57,480	7,524,364	8,844,725
Assigned		684,553				_	1,252,540	1,937,093
Unassigned		10,221,602	<u> </u>		_	<u> </u>	<u></u>	10,221,602
Total fund Balances		11,890,885	<u> </u>	281,394		57,480	8,788,586	21,018,345
Total Liabilities Deferred Inflows	&							
Fund Balances	9	<u>12,261,335</u>	<u>\$</u>	609,294	\$	451,853	<u>\$ 9,537,531</u>	
Amounts reported for governmental activities in the statement of net position are different because: Capital assets used in governmental activities are not financial resources and,								
therefore are not reported in the	ле П	unus						88,989,096
Long term liabilities are not du they are not reported in the fu		nd payable i	n the	current pe	riod	and, theref	ore,	(17,847,882)
Pension liabilities are not due and payable in the current period and therefore, are not reported as liabilities in government funds, nor are related deferred outflows and inflows. (4,078,324)								
Other long-term assets are not	ava	ilable to pay	y for	current per	iod (expenditure	es	
and therefore, are deferred in t				-		_	_	784,801
Net position of government								<u>\$ 88,866,036</u>
	Se	e accompa	ınyin	g notes to	the	basic fina	ancial stateme	nts

FRANKLIN COUNTY, FLORIDA GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE FOR THE YEAR ENDED SEPTEMBER 30, 2015

FOR THE YEAR ENDED SEP	TEMBER 3	00, 2015	64-4		
	General	Economic Development CDBG	State Housing Initiatives Partnership	Other Governmental Funds	Total Governmental Funds
Revenues	General	CDDG	1 at thet ship	Fullus	Fullus
Taxes	\$ 10,317,676	\$ —	\$ —	\$ 3,305,854	\$ 13,623,530
Licenses and permits	152,332		_	497,924	650,256
Intergovernmental	3,672,105		252,664	3,990,810	7,915,579
Fines and forfeitures	8,366		· —	18,127	26,493
Charges for services	306,724			676,633	983,357
Investment earnings and other	197,159		12,292	141,470	351,464
Total Revenues	14,654,362		264,956	8,630,818	23,550,679
Expenditures Current					
General government	3,787,812	_		25,554	3,813,366
Public safety	5,060,444			620,736	5,681,180
Physical environment	1,070,677			370,437	1,441,114
Transportation	, , <u> </u>			2,663,333	2,663,333
Economic environment	76,394	_	252,665	615,723	944,782
Human services	616,396	_	_	156,489	772,885
Culture and recreation	706,814	_			706,814
Court related	841,814	_		664,711	1,506,525
Capital outlay	2,101,567	_		1,151,249	3,252,816
Debt service	23,548			76,000	99,548
Total Expenditures	14,285,466		252,665	6,344,232	20,882,363
Excess (deficit) of revenues over					
(under) expenditures	368,896	543	12,291	2,286,586	2,668,316
Other financing sources (uses)					
Transfers in	251,943			199,875	451,818
Transfers out	(691,958) —		(1,368,841)	(2,060,799)
Debt proceeds				179,562	179,562
Total other financing sources (uses)	(440,015)	=	(989,404)	(1,429,419)
Net change in fund balances	(71,119) 543	12,291	1,297,182	1,238,897
Fund balances-beginning	11,962,004	280,851	45,189	7,491,404	19,779,448
Fund balances-ending	<u>\$11,890,885</u>	<u>\$ 281,394</u>	<u>\$ 57,480</u>	<u>\$ 8,788,586</u>	<u>\$ 21,018,345</u>

FRANKLIN COUNTY, FLORIDA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2015

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balances – total governmental funds (page 15)	\$ 1,238,897
Capital outlay, reported as expenditures in governmental funds, are shown as capital assets in the statement of activities.	3,252,816
Cost of disposed capital assets is not considered in the funds.	(210,898)
Pension contributions are reported as expenditures in the funds while pension expenses is reported in the government-wide statements.	1,959,214
Depreciation expense on governmental capital assets included in the governmental activities in the statement of activities.	(3,800,340)
Repayment of long-term debt is reported as an expenditure in governmental funds but as a reduction of long-term liabilities in the statement of net position.	66,762
Debt proceeds reported in governmental funds increase liabilities in the statement of net position.	(179,562)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	(2,037,857)
Change in net position of governmental activities	<u>\$ 289,032</u>

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES – BUDGET (GAAP BASIS) AND ACTUAL – GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2015

	Budget Original	Budget Final	Actual	
REVENUES				
Taxes	\$10,663,459	\$10,663,459	\$10,317,676	\$ (345,783)
Licenses and permits	131,305	131,305	152,332	21,027
Intergovernmental	4,144,214	4,601,836	3,672,105	(929,731)
Fines and forfeitures	6,000	6,000	8,366	2,366
Charges for services	294,076	294,076	306,724	12,648
Miscellaneous revenues	75,409	91,782	197,159	105,377
Total Revenues	15,314,463	<u>15,788,458</u>	14,654,362	(1,134,096)
EXPENDITURES Current				
General government	4,068,622	4,180,572	3,787,812	392,760
Public safety	5,042,406	5,025,122	5,060,444	(35,322)
Physical environment	1,087,363	1,099,493	1,070,677	28,816
Transportation	306,076	306,076		306,076
Economic environment	77,497	77,497	76,394	1,103
Human services	678,472	678,472	616,396	62,076
Culture and recreation	1,759,429	1,732,536	706,814	1,025,722
Court related	1,273,349	1,273,349	841,814	431,535
Debt Service	36,400	28,862	23,548	5,314
Capital outlay	2,747,287	3,612,757	2,101,567	1,511,190
Total Expenditures	17,076,901	18,014,736	14,285,466	3,729,270
Excess (deficit) of revenues				
over (under) expenditures	(1,762,438)	(2,226,278)	368,896	2,595,174
Other financing sources (uses)				
Transfers in	269,176	269,176	251,943	(17,233)
Transfers out	(1,354,497)	(1,354,497)	(691,958)	662,539
Debt issuance				
Total other financing sources (uses)	(1,085,321)	(1,085,321)	(440,015)	645,306
Net change in Fund Balance	(2,847,759)	(3,311,599)	(71,119)	3,240,480
Fund balance - beginning	11,962,004	11,962,004	11,962,004	<u>——</u>
Fund balance - ending	<u>\$ 9,114,245</u>	<u>\$ 8,650,405</u>	<u>\$ 11,890,885</u>	<u>\$ 3,240,480</u>

FRANKLIN COUNTY, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET (GAAP BASIS) AND ACTUAL ECONOMIC DEVELOPMENT - CDBG FOR THE YEAR ENDED SEPTEMBER 30, 2015

	Budget Original	Budget Final	Actual	Variance
REVENUES				
Miscellaneous revenues	\$ 537	\$ 53 <u>7</u>	<u>\$ 543</u>	\$ 6
Total Revenues	537	537	543	6
EXPENDITURES				
Current				
Transportation	_	_	_	_
Capital outlay				
Total Expenditures				
Excess (deficit) of revenues over (under) expenditures	537	537	543	6
Other financing sources (uses) Transfers out Total other financing sources (uses)		<u>=</u>	<u>=</u>	<u>_</u>
Net changes in fund balance	537	537	543	6
Fund balance – beginning of year	280,851	280,851	280,851	=
Fund balance – End of year	<u>\$ 281,388</u>	<u>\$ 281,388</u>	<u>\$ 281,394</u>	<u>\$ 6</u>

FRANKLIN COUNTY, FLORIDA STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE – BUDGET (GAAP BASIS) AND ACTUAL STATE HOUSING INITIATIVE PARTNERSHIP FUND FOR THE YEAR ENDED SEPTEMBER 30, 2015

		Budget Original		Budget Final		Actual		Variance
REVENUES								
Intergovernmental	\$	350,000	\$	350,000	\$	252,664	\$	(97,336)
Miscellaneous revenues		21,350	_	21,350		12,292	_	(9,058)
Total Revenues		371,350	_	371,350		264,956		(106,394)
EXPENDITURES								
Current								
Economic environment		449,782	_	449,782		252,665	_	197,117
Total Expenditures	_	449,782	_	449,782	_	252,665	_	197,117
Excess (deficit) of revenues								
over (under) expenditures		(78,432)		(78,432)		12,291		90,723
Fund balance – beginning of year		45,189	_	45,189		45,189		<u> </u>
Fund balance – End of year	\$	(33,243)	\$	(33,243)	\$	57,480	\$	90,723

FRANKLIN COUNTY, FLORIDA STATEMENT OF NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2015

Business-type Activities – Enterprise Fu	Hospital
ASSETS	_
Current Assets	
Cash and cash equivalents	\$ 280,683
Accounts receivable	
(net of allowance for doubtful accounts)	1,716,992
Due from other funds	173,763
Prepaid expenses	15,699
Other current assets	5,500
Total current assets	2,192,637
Noncurrent Assets	
Capital assets	
Land	13,400
Buildings	1,594,815
Equipment and furniture	2,576,504
Construction in progress	494,885
Total capital assets	4,679,604
Less accumulated depreciation	(1,770,407)
Net capital assets (net of	
accumulated depreciation)	2,909,197
Total Assets	<u>\$ 5,101,834</u>
LIABILITIES	
Current Liabilities	
Accounts payable	\$ 659,925
Accrued liabilities	160,380
Compensated absences - current	28,172
Leases payable - current	114,240
Total current liabilities	962,717
Noncurrent Liabilities	
Compensated absences	112,690
Leases payable	382,676
Total noncurrent liabilities	495,366
Total Liabilities	1,458,083
Net Position:	
Net investment in capital assets	2,412,281
Unrestricted	1,231,470

FRANKLIN COUNTY, FLORIDA PROPRIETARY FUNDS STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION FOR THE YEAR ENDED SEPTEMBER 30, 2015

Business-type Activities – Enterprise Fu	ınd
	Hospital
Operating Revenues	
Net patient service revenue	\$ 5,875,662
Other	486,547
Total operating revenues	6,362,209
Operating expenses	
Employee leasing	4,061,044
Advertising	65,857
Licenses and permits	9,587
Professional services	945,894
Training and development	8,344
Insurance	669,374
Other contract services	814,227
Other patient care related costs	179,686
Repairs and maintenance	119,426
Minor equipment	77,780
Supplies	91,904
Clinical supplies	572,679
Travel	33,920
Communications	54,792
Utilities	162,821
Other current charges	242,668
Depreciation	210,867
Total operating expenses	8,320,870
Operating Income (loss)	(1,958,661)
Nonoperating revenues (expense)	
Transfers in	1,608,981
Loss on disposal of capital assets	(315,492)
Interest income	1,504
Operating contributions and grants	491,804
Interest expense	(1,762)
Total Nonoperating revenue (expense)	1,785,035
Change in net position	(173,626)
Net position, beginning of year	3,817,377
Net position, end of year	<u>\$ 3,643,751</u>

FRANKLIN COUNTY, FLORIDA PROPRIETARY FUNDS STATEMENT OF CASH FLOWS FOR THE YEAR ENDED SEPTEMBER 30, 2015

Business-type Activities – Enterprise Fund

	<u> Hospital</u>
Operating activities	
Receipts from customers	\$ 5,984,795
Payments to suppliers and others	(4,058,938)
Payments to employees	(4,059,674)
Net cash used in operating activities	(2,133,817)
Noncapital financing activities	
Contributions and grants	491,804
Transfers in	1,608,981
Net cash provided by noncapital financing activities	2,100,785
Capital and related financing activities	
Acquisition of capital assets	(109,306)
Payments on long-term debt	(112,900)
Interest paid on long-term debt	(1,762)
Net cash used in capital and related financing activities	(223,968)
Investing activities	
Interest received	1,504
Net cash provided by investing activities	1,504
Net increase in cash and cash equivalents	(255,496)
Cash and cash equivalents, beginning	536,179
Cash and cash equivalents, ending	<u>\$ 280,683</u>

FRANKLIN COUNTY, FLORIDA PROPRIETARY FUNDS STATEMENT OF CASH FLOWS (continued)

FOR THE YEAR ENDED SEPTEMBER 30, 2015

Business-type Activities – Enterprise Fund		
	<u> Hospital</u>	
Reconciliation of operating income (loss) to net cash used in operating activities		
Operating income (loss)	<u>\$ (1,958,661)</u>	
Adjustments to reconcile operating income (loss) to net		
cash used in operating activities		
Depreciation expense	210,867	
(Increase) decrease in		
Accounts receivable (net)	(377,414)	
Due from other funds	88,402	
Prepaid expenses	(36,693)	
Other current assets	(5,500)	
(Increase) decrease in		
Compensated absences	1,096	
Accounts payable	(59,350)	
Accrued liabilities	3,436	
Total adjustments	(175,156)	
Net cash used in operating activities	<u>\$ (2,133,817)</u>	

FRANKLIN COUNTY, FLORIDA FIDUCIARY FUNDS STATEMENT OF FIDUCIARY NET POSITION

FOR THE YEAR ENDED SEPTEMBER 30, 2015

Agency Funds		
Assets		
Cash and cash equivalents	\$	656,719
Total Assets	<u>\$</u>	<u>656,719</u>
Liabilities		
Due to individuals	\$	245,595
Due to other funds		44,832
Due to other governments		366,292
Total Liabilities	\$	<u>656,719</u>

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Franklin County, Florida (County) have been prepared in accordance with U.S. generally accepted accounting principle (U.S. GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes U.S. GAAP for governmental units.

Reporting Entity

The County, located in Northwest Florida, is a political subdivision of the State of Florida and provides services to approximately 11,000 residents in many areas including general government, public safety, physical environment, transportation, economic environment, human services, and culture and recreation. It is governed by a five-member elected Board of County Commissioners (Board), which derives its authority from Florida Statutes and regulations. In addition to the members of the Board, there are five elected constitutional officers: Clerk of the circuit Court, Sheriff, Tax Collector, Property Appraiser and Supervisor of Elections.

The elected offices of the Clerk of the circuit Court, Sheriff, Tax Collector, property Appraiser, and Supervisor of Elections are operated as separate County agencies in accordance with applicable provisions of Florida Statutes. The offices of the Sheriff, Tax Collector, Property Appraiser and Supervisor of Elections operate on a budget system whereby County appropriated funds are received from the Board with unexpended funds returned to the Board. The Clerk of the Circuit Court operates as a fee officer by retaining various fees collected by this office and billing the Board for certain services provided. Separate accounting records and budgets are maintained by each individual office.

Component Units

As required by the Governmental Accounting Standards Board, the financial reporting entity consists of the primary government, and its component units for which the primary government is considered to be financially accountable. Also included are other entities whose exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Each potential component unit is individually evaluated using specific criteria outline in GASB Standards to determine whether the entity is: q) part of the primary government; b) a component unit which should be included in the reporting entity (blended or discretely presented); or c) an organization which should be excluded from the reporting entity entirely. The principal criteria for classifying a potential component unit include the legal separateness of the organization, the financial accountability of the primary government for the potential component unit resulting from either the primary government's ability to impose its will on the potential component unit, or the potential component unit's fiscal dependency on the primary government. Based upon the application of these criteria, there were no entities that required inclusion as a component unit within the County's financial statements. There were no entities for which there were positive responses to specific criteria used for establishing oversight responsibility that were excluded from the County's financial statements.

The County was established by the Constitution of the State of Florida, Article VIII, and Section 1€

The basic financial statements of the County are composed of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Government-wide Financial Statements

Government-wide financial statements display information about the reporting government as a whole, except for its fiduciary activities. These statements include separate columns for the governmental and business-type activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges for support. Likewise, the primary government is reported separately from the legally separate component units and fiduciary funds for which the primary government is financially accountable.

Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement33 – Accounting and Financial Reporting for nonexchange Transactions.

Program revenues include charges for services, special assessments, and payments made by parties outside of the reporting government's citizenry, if that money is restricted to a particular program. Program revenues are netted with program expenses in the statement of activities to present the net cost of each program.

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as expenditures. Proceeds of long-term debt are recorded as liabilities in the government-wide financial statements, rather than as other financing sources. Amounts paid to reduce long-term indebtedness of the reporting government are reported as reductions of the related liabilities, rather than as expenditures.

As a general rule, the effects of interfund activity have been eliminated from the government-wide financial statements. The County eliminates indirect expenses between governmental activities to avoid duplicating revenues and expenditures. Direct expenses are not eliminated from the various functional categories.

Fund Financial Statements

The underlying accounting system of the County is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to, and accounted for, in individual funds based on the purpose for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the primary government's governmental, proprietary, and fiduciary funds are presented after the government-wide financial statements. These statements display information about major funds individually and Nonmajor funds in the aggregate for governmental and enterprise funds. The fiduciary statement includes financial information of the agency fund. The agency funds of the county represent assets held by the County in a custodial capacity for other individuals or governments.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Governmental Funds

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. for this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred, as with accrual accounting. Franchise fees, licenses, sales taxes, gas taxes, operating and capital grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable only when cash is received by the County.

Under the current financial resources measurement focus, only current assets and current liabilities are generally included o the balance sheet. The reported fund balance is considered to be a measure of "available spendable resources." Governmental funds operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of available spendable resources during a period.

Because of their spending measurement focus, expenditure recognition for governmental fund types excludes amounts represented by noncurrent liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as expenditures in the year that resources were expended, rather than as fund assets. The proceeds of long-term debt are recorded as other financing sources rather than as a fund liability. However, debt service expenditures, as well as expenditures related to compensated absences and the claims and judgments, are recorded only when payment is due.

Proprietary Funds

The County's enterprise funds are proprietary funds. In the fund financial statements, proprietary funds are presented using the accrual basis of accounting. Revenues are recognized when they are earned and expenses are recognized when the related goods or services are delivered. In the fund financial statements, proprietary funds are presented using the economic resources measurement focus. This means that all assets and all liabilities (whether current or noncurrent) associated with their activity are included on their balance sheets. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in total net position.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies, taxes, and investment earning, result from nonexchange transactions or ancillary activities. Operating expenses include the cost of sales and services, administrative expenses, and depreciation on capital assets. Expenses not meeting this definition are reported as nonoperating expenses.

Amounts paid to acquire capital assets are capitalized as assets in the fund financial statements, rather than reported as expenditures. Proceeds of long-term debt are recorded as a liability in the fund financial statements, rather than as other financing sources. Amounts paid to reduce long-term indebtedness are reported as a reduction of the related liabilities, rather than as expenses.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Basis of Presentation

GASB Statement Number 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of any fund category and the governmental and enterprise combined) for the determination of major funds. The County has used GASB Statement Number 34 minimum criteria for major fund determination to determine which funds are required to be reported as major funds. The Nonmajor funds are combined in a column in the fund financial statements and detailed in the combining section.

Governmental Major Funds

- General The general fund is the County's primary operating fund. It is used to account for all resources traditionally associated with governments except those required to be accounted for in other funds.
- Economic Development CDBG This fund is used to account for the Community Development Block Grant earmarked for economic development.
- State housing initiatives partnership This fund is used to account for the activity in the County's state housing initiatives partnership program (SHIP).

Proprietary Major Funds

Hospital – This fund is used to account for balances and activities of the George E. Weems Memorial Hospital.

Other Fund Types

The County reports one type of fiduciary fund, agency funds which are used to account for the collection and disbursement of monies by the County on behalf of other governments and individuals.

Noncurrent Governmental Assets/Liabilities

GASB Statement Number 34 requires noncurrent governmental assets, such as land, buildings and equipment and noncurrent governmental liabilities, such as general obligation bonds and capital leases, to be reported in the governmental activities column in the government-wide statement of net position.

Budgets

Annual budgets are legally adopted for all governmental funds and proprietary funds. Budgets are prepared and adopted on a basis of accounting consistent with U.S. generally accepted accounting principles. Encumbrances are not recorded. Unexpended items at year end must be reappropriated in the subsequent year.

The annual budgets serve as the legal authorization for expenditures. Expenditures cannot legally exceed the total amount budgeted for each fund. All budget amendments, which change the legally adopted total appropriation for a fund, are approved by the Board.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Florida Statutes provide that it is unlawful to make expenditures that exceed the total amount budgeted for each fund. Therefore, the fund level is the legal level of control for budget considerations. Chapter 129, Florida Statutes, governs the manner in which the budget may be legally amended once it has been approved. Pursuant to Chapter 129, only the Board of County Commissioners can approve budget amendments that change the total approved budget appropriation of an individual fund. Department managers can transfer appropriations within the budget, but cannot change the total appropriation of an individual fund without the approval of the Board of County Commissioners.

If during the fiscal year additional revenue becomes available for appropriations in excess of those estimated in the budget, the Board by resolution may make supplemental appropriations for the year up to the amount of such excess. During the current fiscal year, various supplemental appropriations were approved by the Board in accordance with Florida Statutes.

Budgetary data presented in the accompanying basic financial statements in the final budgeted amounts column represents the final budgetary data. In this column the effects of budget amendments have been applied to original budgetary data.

Investments

Investments of the County are reported at fair value unless otherwise disclosed.

External Investment Pools

Local Government Surplus Funds Trust Fund (pool) – The County maintains deposits in the Local Government Surplus Funds Trust Fund. This external investment pool, which is administered by the State of Florida State Board of Administration (SBA), has adopted operating procedures consistent with the requirements for a "2a-7 like" pool and the fair value of the position in the pool is equal to the value of the pool shares. Pursuant to the provisions of GASB Statement 31, such investments are stated at cost.

Derivatives and Similar Debt and Investment Items

The County has not directly or indirectly used or written any derivatives or similar debt and investment items during the current year. However, the County did have indirect exposure to similar debt and investment items through the investments held in the State of Florida State Board of Administration.

Cash and Cash Equivalents

For the purpose of the statement of cash flows, the County considers bank deposits, certificates of deposit and all highly liquid debt instruments with an original maturity of three months or less to be cash equivalents.

Restricted Assets

Certain assets of the various funds are required by resolutions or ordinances to be set aside and used for specific purposes; thus, they are not available to be used for general operations. When both restricted and unrestricted resources are available for use, it is the government's policy to use externally restricted resources first, then unrestricted resources – committed, assigned, and unassigned – in order as needed.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Accounts Receivable

Accounts receivable are shown at their net realizable value and reduced by an allowance for uncollectible accounts.

Due from (to) Other Funds

Interfund receivables and payables arise from interfund transactions and are recorded by all funds affected in the period in which transactions are executed.

Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, rights of way, stormwater system, sidewalks, and similar items), are reported in the governmental column in the government-wide financial statements. Capital assets with an initial, individual cost of more than \$1,000 and an estimated useful life in excess of one operating cycle are recorded as capital assets. Infrastructure, such as roads, bridges and sidewalks are capitalized when their initial costs exceed \$25,000. Capital assets are recorded at historical cost or estimated historical cost if actual cost is unknown. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or extend its useful life are expensed as incurred.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. For assets constructed with governmental fund resources, interest during construction is not capitalized.

The Board holds legal title to the capital assets used in its operations, and those of the following: Clerk of the Circuit Court, Property Appraiser, Supervisor of Elections and Tax Collector, and is accountable for them by Florida Law.

The Sheriff is accountable for and maintains capital asset records pertaining only to equipment used in his operations. These assets have been combined with the Board's governmental activities capital assets in the statement of net position.

Property, plant and equipment are depreciated using the straight-line method over the following estimated useful lives of the related assets. Estimated useful lives are generally as follows:

Buildings	20-50 years
Improvements other than buildings	20-50 years
Machinery and equipment	5-20 years
Infrastructure	15-50 years

Deferred Inflows

Deferred inflows reported in the government-wide financial statements represent unearned revenues. The deferred inflows will be recognized as revenue in the fiscal year they are earned in accordance with the accrual basis of accounting. Deferred inflows reported in governmental fund financial statements represent unearned revenues which are measurable but not available, and in accordance with the modified accrual basis of accounting, are reported as deferred inflows.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

Compensated Absences

The County maintains a policy that permits employees to accumulate earned but unused vacation and sick pay benefits that will be paid to employees upon separation from County service if certain criteria are met. These benefits, plus their related tax and retirement costs are classified as compensated absences. Employees may be paid for unused vacation hours accrued up to a maximum amount. Payment of unused sick leave, upon termination, is also provided for up to varying amounts

Both the current and long-term portion of compensated absences are accrued and reported in the government-wide financial statements. No expenditure is reported in the government fund level statements for these amounts until payment is made. Compensated absences liability is based on current rates of pay.

Fund Balances

The County has implements GASB Statement 54 employing new terminology and classifications for fund balance.

Nonspendable – This category includes the resources that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact.

Restricted – This category includes resources restricted by creditors, grantors, contributors, laws or regulations of other governments, constitutional provisions, or enabling legislation.

Committed – This category includes resources that can only be used for specific purposes pursuant to constraints imposed by formal action of the highest level of decision- making authority which is the County Commissioners. Commitments may be altered or removed only by formal action of the County Commissioners.

Assigned – This category includes resources that are intended to be used for specific purposes, but is neither restricted nor committed. These are resources that have been set aside for a specific purpose by an authorized government body or official.

Unassigned – This category is the residual classification for the County's fund balances.

When both restricted and unrestricted amounts are available the County spends the restricted amounts first, unless prohibited by law, grant agreements or other contractual arrangement, further, when committed fund balance is available the County will use it first, followed by assigned fund balance and then unassigned fund balance for purposes in which any of the unrestricted fund balance classifications could be used.

Property Taxes

Under Florida law, the assessment of all properties and the collection of all County, Municipal and School Board property taxes are consolidated in the offices of the Property Appraiser and Tax Collector. The laws of the State regulating tax assessment are also designed to assure a consistent property valuation method statewide. Florida Statutes permit counties to levy property taxes at a rate of up to 10 mills for general operations. The millage rate assessed by the County for the year ended September 30, 2015 was 5.9637 mills.

The tax levy of the County is established by the Board prior to October 1, of each year and the Property Appraiser incorporates the County millage rates into the total tax levy, which includes the various municipalities, the County School Board, and other taxing authorities.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

All property is assessed according to its fair market value January 1, of each year. Each assessment roll is submitted to the Executive Director of the Florida Department of Revenue for review to determine if the rolls meet all of the appropriate requirements of Florida Statutes.

All taxes become payable on November 1, of each year, or as soon thereafter as the assessment roll is certified and delivered to the Tax Collector. All unpaid taxes become delinquent on April 1 following the year in which they are assessed. Discounts are allowed for early payment at the rate of 4% in the month of November, 3% in the month of December, 2% in the month of January and 1% in the month of February. Taxes paid in March are without discount.

On or prior to June 1, following the tax year, tax certificates are sold for all delinquent taxes on real property. After sale, tax certificates bear interest of 18% per year or at any lower rate bid by the buyer. Application for a tax deed on any unredeemed tax certificates may be made by the certificate holder after a period of two years. Unsold tax certificates are held by the County.

Use of Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ significantly from those estimates.

Encumbrances

Encumbrances represent commitments in the form of purchase orders which are chargeable to an appropriation and for which a part of the appropriation is reserved. Encumbrances do not represent expenditures or liabilities. The County does not record encumbrances outstanding at year end.

Landfill Closure Costs

Under the terms of current State and Federal regulations, the County is required to place a final cover on closed landfill areas, and to perform certain monitoring and maintenance functions for a period of up to thirty years after closure. The County recognizes these costs of closure and postclosure maintenance over the active life of each landfill area, based on landfill capacity used during the period. Required obligations for closure and postclosure costs are recognized in the general fund.

Subsequent Events

The County evaluated subsequent events through June 27, 2016, the date which the financial statements were available to be issued.

NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position:

The governmental fund balance sheet includes reconciliation between *fund balances* – *total governmental funds* and *net position of governmental activities* as reported in the government-wide statement of net position. One element of that reconciliation explains, long-term liabilities are not due and payable in the current period and therefore, are not reported in the funds." The details of this difference are as follows:

Loans payable	\$ 1,045,826
Compensated absences	545,548
Net OPEB obligation	13,539,694
Landfill closing costs	 2,716,814
Net adjustment to reduce fund balances – total governmental	
funds to arrive at net position of governmental activities	\$ 17,847,882

Another element of that reconciliation states, "capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds." The details of this difference are as follows:

Cost of capital assets	\$ 152,034,687
Less: accumulated depreciation	 (63,045,591)
Net adjustment to increase fund balances – total	
governmental funds to arrive at net position of	
governmental activities	\$ 88,989,096

Another element of that reconciliation states, "Other long-term assets are not available to pay for current period expenditures and therefore, are deferred in the funds." The details of this difference are as follows:

Deferred revenues	\$ 784,801
Net adjustment to increase fund balances – total	
governmental funds to arrive at net position of	
governmental activities	\$ 784,801

Another element of that reconciliation states, "some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds." The details of this difference are as follows:

Compensated absences	\$ (47,618)
Change in deferred revenue	(320,968)
Change in OPEB liability	(1,524,089)
Landfill costs	 (145, 182)
Net adjustment to increase net change in fund balances -	
total governmental funds to arrive at change in net position	
of governmental activities	\$ (2,037,857)

NOTE 3 – CASH AND INVESTMENTS

Deposits Policies

All cash resources of the County are placed in banks that are qualified public depositories, as required by law (Florida Security for Public Deposits Act). Every qualified public depository is required by this law to deposit with the State Treasurer eligible collateral equal to, or in excess of, an amount to be determined by the State Treasurer. The State Treasurer is required to ensure that the County's funds are entirely collateralized throughout the fiscal year. In the event of failure by a qualified public depository, losses in excess of federal depository insurance and proceeds from the sale of the securities pledged by the defaulting depository are assessed against the other qualified public depositories of the same type as the depository in default. When other qualified public depositories are assessed additional amounts, they are assessed on a pro-rata basis.

The County's cash and cash equivalents include cash on hand, demand deposits, and short-term investment with original maturities of three months or less from the date of acquisition.

Investment Policies

Florida Statutes, section 218.415, authorizes the County to invest surplus funds in the following:

The Local Government Surplus Funds Trust Fund or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act as provided in s. 163.01.

Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency.

Interest-bearing time deposits or savings accounts in qualified public depositories as defined in s. 280.02.

Direct obligations of the United States Treasury.

Federal agencies and instrumentalities.

Securities of, or other interests in, any open-end or closed-end management-type investment company or investment trust registered under the Investment Company Act of 1940, 15 U.S.C. ss. 80a-1 et. Seq., as amended from time to time, provided that the portfolio of such investment company or investment trust is limited to obligations of the United States Government or any agency or instrumentality thereof and to repurchase agreements fully collateralized by such United States Government obligations, and provided that such investment company or investment trust takes delivery of such collateral either directly or through an authorized custodian.

The County had no investments at September 30, 2015.

Credit Risks

The credit risk of certain investments, such as investment pools managed by other governments, cannot be categorized as to credit risk because the County investments are not evidenced by specific, identifiable investment securities.

NOTE 3 - CASH AND INVESTMENTS (continued)

Interest Rate Risks

At September 30, 2015, the County did not hold any investments other than those disclosed below that were considered to be an interest rate risk.

Custodial Risks

At September 30, 2015, the County held deposits or investments that were considered to b a custodial risk. See below.

Concentration of Credit Risk

At September 30, 2015, the County did not hold any investments that were considered to be a concentration of credit risk.

At September 30, 2015, the County's cash and investments consisted of the following:

	Credit Rating	Current	0 - 5 Years	_	– 10 ears	Total Carrying Amount	
Cash including money market fund	(1)	\$17,914,838	\$ _	\$	_	\$17,914,838	
Local Government Surplus Trust Fund Pool		2,485,043	 <u> </u>			2,485,043	
Total		<u>\$20,399,881</u>	\$ 	\$		<u>\$20,399,881</u>	

⁽¹⁾ These funds are not rated. Investments in these funds are restricted to cash, short term obligations of the U.S. government and government backed securities.

Local Government Surplus Funds Trust Fund (Florida PRIME)

The Florida PRIME is considered a SEC 2a7-like fund and the account balance is the fair value of the investment.

Credit quality disclosure – Florida PRIME is rated by Standard and Poor's. The current rating is AAAm.

Interest rate risk – The weighted average days to maturity of the Florida PRIME at September 30, 2015 was 28 days.

NOTE 4 -ACCOUNTS RECEIVABLE AND NOTES RECEIVABLE

Accounts receivables at September 30, 2015, consisted of the following:

Governmental Activities - Accounts/Notes Receivable	G	Seneral	I Iı	State Housing nitiative rtnership		CDBG		Other vernmenta Funds	ıl	Total
Accounts receivable	\$	168,812	\$		\$	_	\$	62,524	\$	231,336
Notes receivable		_		386,572		327,900				714,472
(Allowance for doubtful accounts)	_		_		_		_		_	
Accounts receivable, net	<u>\$</u>	168,812	<u>\$</u>	386,572	<u>\$</u>	327,900	\$	62,524	\$	945,808
Business-type Activities - Accounts Receivable Accounts receivable (Allowance for doubtful accounts)	\$	<u>Hospital</u> 3,575,935 1,858,943)								
Accounts receivable, net	\$	1,716,992								

NOTE 5 -INTERFUND RECEIVABLE, PAYABLES AND TRANSFERS

All interfund balance are due to timing differences and are expected to be repaid during the fiscal year ending September 30, 2015.

Internal balances at September 30, 2015, consist of the following:

Fund	Interfund Receivables		Interfun S Payables		
General	\$	390,181	\$	129,533	
Special revenue					
County road and bridge		12,512			
Fire protection				25,113	
911 Trust		_		19,692	
Landfill		56			
Mosquito control				1,011	
Law enforcement educational trust		265		_	
Hospital trust		_		173,763	
Tourist development				197,802	
Airport				58,970	
Clerk's fine and forfeitures		21,126		1,595	
Clerk's modernization trust		9,576			
Total special revenue		43,535		477,946	
Enterprise - Hospital		173,763			
Total	\$	607,479	<u>\$</u>	607,479	

NOTE 5 -INTERFUND RECEIVABLE, PAYABLES AND TRANSFERS (continued)

The general fund has amounts due to and from constitutional officers, which represent the return of excess due at the end of the fiscal year, from either budget officers or fee officers. All remaining balances resulted from the time lag between the dates that (a) interfund goods and services are provided or reimbursable expenditures occur, (b) transactions are recorded in the accounting system, and (c) payments between funds are made.

Fund Transferred From	Fund Transferred to	Amount	Purpose
General	Nonmajor governmental fund	s \$ 199,875	Purchase of equipment, and other allowable
Nonmajor governmental funds	General	251,943	expenditures To record the budgeted transfers from the landfill fund and tourist development
Hospital trust	Hospital	1,116,898	Transfer of ½ cent sales tax
General Total	Hospital	492,083 \$ 2,060,799	Transfer for operation of hospital

NOTE 6 - CAPITAL ASSETS

Capital asset activity for the governmental activities for the year ended September 30, 2015, is as follows:

	Se	ptember 30, 2014]	Increases	D	ecreases	Se	ptember 30, 2015
Capital assets not being depreciated:								
Land	\$	4,573,842	\$	724,440	\$		\$	5,298,282
Construction in progress				116,758		108,628		8,130
Total capital assets, not being depreciated		4,573,842		841,198		108,628	_	5,306,412
Capital assets being depreciated:								
Buildings		12,804,712		1,075,445				13,880,157
Improvements other than buildings		12,007,122		157,043				12,164,165
Machinery and equipment		14,696,294		755,444		905,129		14,546,609
Infrastructure		105,713,658		423,686				106,137,344
Total capital assets being depreciated	_	145,221,786		2,411,618		905,129		146,728,275
Accumulated depreciation:								
Buildings		4,870,013		264,465				5,134,478
Improvements other than buildings		3,274,032		296,696				3,570,728
Machinery and equipment		13,539,576		825,909		707,623		13,657,862
Infrastructure		38,269,253		2,413,270		<u> </u>		40,682,523
Total accumulated depreciation		59,952,874	_	3,800,340		707,623	_	63,045,591
Total capital assets being depreciated, net		85,268,912		(1,388,722)		197,506		83,682,684
Total governmental-type activities', capital assets, (net of accumulated depreciation)	<u>\$</u>	89,842,754	<u>\$</u>	(547,524)	\$	306,134	\$	88,989,096

NOTE 6 -CAPITAL ASSETS (continued)

Depreciation expense was charged to functions/programs of the primary government as follows:

General Government	\$ 191,608
Court related	36,817
Public safety	420,264
Physical environment	155,561
Transportation	2,724,271
Economic environment	2,583
Human services	76,025
Culture and recreation	193,211

Total depreciation expense – governmental activities \$ 3,800,340

Capital asset activity for the business-type activities for the year ended September 30, 2015, is as follows:

	September 30, 2014	Increases	Decreases	September 30, 2015
Capital assets not being depreciated:				-
Land	\$ 810,377	\$ —	\$ (315,492)	\$ 494,885
Construction in progress	13,400			13,400
Total capital assets, not being depreciated	823,777		(315,492	508,285
Capital assets being depreciated:				
Buildings	1,594,815	_		1,594,815
Equipment and furniture	1,940,621	182,966		2,123,587
Total capital assets being depreciated	3,535,436	182,966		3,718,402
Less accumulated depreciation	1,559,540	210,867		1,770,407
Total capital assets being depreciated, net	1,975,896	(27,901)		1,947,995
Total business-type activities', capital assets, (net of accumulated depreciation)	<u>\$ 2,799,673</u>	<u>\$ (27,901)</u>	\$ (315,492)	<u>\$ 2,456,280</u>

Depreciation expense charged to business-type activities for the year ended September 30, 2015 is \$210,867.

NOTE 7 –LONG-TERM DEBT

Long-term debt of the County's governmental activities for the year ended September 30, 2015, is as follows:

	Balance September 30,			Balance September 30,	Due Within
Notes Payable Loan to purchase Lombardi property, payable in monthly payments of \$6,333 including interest at 3.89% maturing April 2028	2014 798,132	_Additions	Deductions 45,339	2015 752,793	One Year 47,079
Loan to purchase John Deere Loader, payable in annual payments of \$28,880 including interest at 2.29%, maturing August 2019.	134,894	_	21,423	113,471	26,355
Loan to purchase Ring Power - Caterpillar M313D Excavator lease payable in annual payments of \$48,168 including interest at 2.9%, maturing September 2019.	_	179,562	_	179,562	42,961
Long-term landfill closure and postclosure liability, see see note 12	2,571,632	145,182	_	2,716,814	_
Liability for postemployment benefits	12,015,605	1,524,089	_	13,539,694	_
Liability for compensated absences Total	593,166 \$16,113,429	<u>\$1,848,833</u>	47,618 \$ 114,380	545,548 \$17,847,882	<u>\$ 116,395</u>

Maturities of Long-Term Debt

Future debt service requirements on governmental activities' long-term debt are summarized as follows:

Amount due during		Note Payabl	e/	Amount due during	
Year ending	Lo	mbardi Pro	perty	Year ending	
September 30,	Principle	<u>Interest</u>	Total	September 30, Capital L	ease Payments
2016	\$ 73,434	\$ 30,980	\$ 104,414	2016	\$ 48,168
2017	76,015	28,511	104,527	2017	48,168
2018	78,609	26,033	104,642	2018	48,168
2019	81,297	23,463	104,760	2019	48,268
2020	53,143	20,857	76,000	Total minimum lease payments	192,772
2021-2025	311,049	68,952	380,001	Less: interest	(13,210)
2026-2028	186,381	9,955	196,335	Present value of net	
Total	<u>\$ 861,928</u>	<u>\$ 208,752</u>	<u>\$1,070,680</u>	minimum lease	<u>\$ 179,562</u>

NOTE 7 –LONG-TERM DEBT

Noncurrent liabilities of the Hospital for the year ended September 30, 2015, were as follows:

		Balance ptember 30, 2014	 Additions	<u>D</u>	eductions_		Balance otember 30, 2015	_	Due Within One Year
Office of Tourism, Trade, and Economic Development – Loan #1 payable in quarterly payments of \$10,714 plus interest at 3%. Matures August 2015.	\$	32,141	\$ _	\$	(32,141)	\$	_	\$	_
Office of Tourism, Trade, and Economic Development – Loan #2 payable in quarterly payments of \$10,714 plus interest at 3%. Matures in May 2015.		42,859	_		(42,859)		_		_
Athena Lease – payable in monthly payments of \$8,000 including interest at 2.309% for 60 months Matures September 2020.	7	_	452,917		_		452,917		86,453
Med One Capital Funding, LLC Pharmacy dispenser lease payable in monthly payments of \$2,316 including interest at 0%.		78,729	_		(34,730)		43,999		27,787
Dell Computer Leasing – payable \$271 monthly including interest at 9.5%. Matures March 2017.		3,170	_		(3,170)		_		_
Liability for compensated absences		139,492	 1,370			_	140,862		28,172
Total	\$	296,391	\$ 454,287	<u>\$</u>	(112,900)	\$	637,778	\$	142,412

Future debt service requirements on noncurrent liabilities are summarized below:

		Pharmacy Dispenser					
Year Ending September 30,	Pı	rincipal		Interest		Total	
2016	\$	27,787	\$	_	\$	27,787	
2017		16,212				16,212	
Total	\$	43,999	\$		\$	43,999	

NOTE 7 -LONG-TERM DEBT (continued)

	Athena Lease						
Year Ending September 30,	P	rincipal		Interest		Total	
2016	\$	86,453	\$	9,547	\$	96,000	
2017		88,470		7,530		96,000	
2018		90,535		5,465		96,000	
2019		92,648		3,352		96,000	
2020		94,810		1,190		96,000	
Total	\$	452,917	\$	27,083	\$	480,000	

The carrying value of the equipment under capital lease net of accumulated depreciation was \$559,123 as of September 30, 2015.

NOTE 8 – EMPLOYEE BENEFITS

A. Florida Retirement System

Plan Description – The County contributes to the Florida Retirement System (the FRS), a cost-sharing multiple-employer defined benefit pension plan administered by the State of Florida, Department of Administration, Division of Retirement The FRS provides retirement, disability or death benefits to retirees or their designated beneficiaries along with an annual cost-of-living adjustment. Employees are classified in either the regular service class or the senior management service class. Currently, the active participants for Franklin County are 173 out of total of 512,909 active FRS participants.

The Florida Legislature created the Florida Retirement Investment Plan (the "investment Plan"), a defined contribution plan qualified under Section 401 (a) of the Internal Revenue Code. The Investment Plan is administered by the Department of Management Services and is an alternative available to members of the Florida Retirement System in lieu of participation in the defined benefit retirement plan ("the Pension Plan"). If the Investment Plan is elected, active membership in the Pension Plan is terminated. Eligible members of the Investment Plan are vested at one year of service and receive a contribution in an investment product with a third party administrator selected by the State Board of Administration.

Chapter 121, *Florida Statutes*, establishes the authority for benefit provisions and contribution requirements. Changes to the law can only occur through an act of the Florida Legislature. There are uniform contribution rates as discussed on the following page that cover both the defined benefit and defined contribution plans. Information for the required employer contributions made to the Investment Plan were unavailable from FRS.

Additional Financial and Actuarial Information – Additional audited financial information supporting the Schedules of Employer Allocations and the Schedule of Pension Amounts by Employer is located in the Florida Comprehensive Annual Financial Report (CAFR) and in the Florida Retirement System Pension Plan, and Other State-Administered Systems CAFR.

See http://www.myfloridacfo.com/Division/AA/Reports/default.htm for an available copy of the Florida CAFR online.

NOTE 8 – EMPLOYEE BENEFITS (continued)

The FRS CAFR and actuarial valuation reports as of July 1, 2015 are available online at http://ww.dms.myflorida.com/workforce_operations/retirement/publications/annual_reports.

Reports may also be obtained by contacting the Division of Retirement at:

Department of Management Services Division of Retirement Bureau of Research and Member Communications P O Box 9000 Tallahassee, Florida 32315-900 850-488-4706 or toll free at 877-377-1737

Funding Policy – Prior to July 1, 2011, the FRS was employee noncontributory. Beginning July 1, 2011, employees who are not participating in the Deferred Retirement Option Plan (DROP) are required to contribute 3% of their salary to the FRS. The County is required to contribute at an actuarially-determined rate.

The FRS relies upon contributions from employees and employers, along with investment income, to meet the funding requirements of an actuarially determined accrued liability. As of July 1, 2015, the date of the latest valuation, the FRS funded ratio was 86.50% on the valuation funding basis and 89.70% on a Market Value of Assets basis.

The County also participates in the Retiree Health Insurance Subsidy (HIS) Program, a cost sharing, multiple-employer defined benefit pension plan established under Section 112.363, *Florida Statutes*. The benefit is a monthly cash payment to assist retirees of state-administered retirement systems in paying their health insurance costs.

In addition to the above benefits, the FRS administers a Deferred Retirement Option Program ("DROP"). This program allows eligible employees to defer receipt of monthly retirement benefit payments while continuing employment with a Florida Retirement System employer for a period not to exceed 60 months after electing to participate. DROP benefits are held in the FRS Trust Fund and accrue interest.

The HIS Program is funded by required contributions from FRS participating employers as set by the State Legislature. Employer contributions are a percentage of gross compensation for all active FRS employees and are reported by employers with monthly payroll reports and included with the amount submitted for retirement contributions. For the fiscal year ended September 30, 2015, the contribution rate was 1.66% of payroll pursuant to Section 112.363, *Florida Statutes*.

The contributions required for the years ended September 30, 2015, 2014, and 2013 were \$1,178,141, \$915,728, and \$620,905, respectively, which is equal to 100% of the required contribution for each year.

NOTE 8 – EMPLOYEE BENEFITS (continued)

The rates for 2015 and 2014 fiscal years were as follows:

Membership	ora and 2014 fiscal years were as follows.			oloyer ution Rate
<u>Category</u> Regular Class	Benefits For employees in the FRS as of June 30,	Vesting After six years	July 1, 2014 7.37%	July 1, 2015 7.26%
Regulai Class	2011, normal retirement at age 62 or at least 30 years of service: 1.60% times average compensation (five highest years) times years of creditable service.	creditable service.	7.5770	7.20%
Senior Management Class	For employees joining the FRS on or after July 1, 2011, normal retirement at age 65, or at least 33 years of service: 1.6% times average compensation (eight highest years) times years of creditable service.	After eight years creditable service.		
Special Risk (sworn employees)	For employees in the FRS as of June 30, 2011, normal retirement at age 55, or 25 years of special risk service: 2% to 3% times average compensation (five highest years) times years of creditable service.	After six years of creditable service.	21.14%	21.43%
Elected County Officers' Class (ESCOC) - Nonjudicial	For employees in the FRS as of June 30, 2011, normal retirement at eight years ESCOC service and age 62: 3.00% times average compensation (five highest years) times years of creditable service.	After six years of creditable service.	43.24%	42.27%
	For employees joining the FRS on or after July 1, 2011, normal retirement at age 65, or at least 33 years of service: 3.00% times average compensation (eight highest years) times years of creditable service.	After eight years creditable service.		

NOTE 8 - EMPLOYEE BENEFITS (continued)

			Emp	oloyer
Membership			<u>Contrib</u>	ution Rate
Category	Benefits	<u>Vesting</u>	July 1, 2014	July 1, 2015
Deferred	For employees in DROP as of June 30,	Available to	12.28%	12.88%
Retirement	2011 retirement benefit paid to DROP	vested members		
Option	where it earns 6.5% interest, tax deferred,	at normal		
Program	for up to five years while the member	retirement age		
(DROP)	continues to work.	or date.		
	For employees entered in DROP on or after July 1, 2011, retirement benefit paid to DROP where it earns 1.3% interest, tax deferred, for up to five years while the member continues to work.			

Net Pension Liability – At September 30, 2015, the County reported for its share of the FRS and HIS plans the amount for the net pension liability as shown below:

	FRS	HIS	Total
June 30, 2015	\$4,566,989	\$2,168,073	\$6,735,062
June 30, 2014	\$2,121,042	\$2,000,084	\$4,121,126

The net pension liability for each plan was determined by the plans' actuary and reported in the plans' valuations dated July 1, 2015 and July 1, 2014 for the net pension liability as of June 30, 2015 and 2014, respectively.

At September 30, 2015, the County reported for its proportionate share of the employer portion for the FRS and HIS net pension liability the percentages below:

	FRS	HIS
June 30, 2015	0.035358225%	0.021258895%
June 30, 2014	0.034762801%	0.021390714%
Increase in Share for 2015	0.000595423%	(0.000131819)%

The County's proportionate share of the net pension liability was based on the County's 2014-2015 fiscal year contributions relative to the 2013-2014 fiscal year contributions of all participating members of FRS.

NOTE 8 - EMPLOYEE BENEFITS (continued)

Actuarial Methods and Assumptions – Actuarial Assumptions for both defined benefit plans are reviewed by the Florida Retirement System Actuarial Assumptions Conference on an annual basis. The FRS Pension Plan has an annual valuation in accordance with 121.031(3), Florida Statutes while the Health Insurance Subsidy HIS program is valued biennially and updated for GASB reporting in the year a valuation is not performed. An experience study for the FRS Pension Plan was completed in 2014 for the period July 1, 2008 through June 20, 2013. The HIS program is funded on a pay as you go basis and so no experience study has been completed for this program.

The total pension liability for each of the defined plans determined by an actuarial valuation as of July 1, 2015, using the entry age normal actuarial cost method. Inflation increases for both plans is assumed at 2.60%. Payroll growth for both plans is assumed at 3.25%. Both the discount rate and the long term expected rate of return used for the FRS Pension Plan investments is 7.65%.

The plan's fiduciary net position was projected as available for all projected future benefit payments of current active and inactive employees. The discount rate for calculating the total pension liability is equal to the long term expected rate of return. For the HIS program, a municipal bond rate of 3.80% was used to determine the total pension liability. Mortality assumptions for both plans were based on the Generational RP-2000 with Projection Scale BB Tables.

The actuarial assumptions that determined the total pension liability as of June 30, 2014 were based on the results of an actuarial experience study for the period July 1, 2008 to June 30, 2013 and are shown below:

Valuation Date	July 1, 2014	July 1, 2015
Measurement Date	June 30, 2014	June 30, 2015
Payroll Growth	1.00%	0.65%
Inflation	3.00%	2.60%
Salary Increases Including Inflation	4.00 %	3.25%
Rate of Return	7.75%	7.65%
HIS Municipal	4.29%	3.80%
Mortality	Generational RP-2000 with Projection Scale AA	Generational RP-2000 with Projection Scale BB
Actuarial Cost Method	Entry Age Normal	Entry Age Normal

NOTE 8 - EMPLOYEE BENEFITS (continued)

Investments – To develop an analytical basis for the selection of the long-term expected rate of return assumption, in October 2015 the FRS Actuarial Assumptions conference reviewed long-term assumptions developed by Milliman's capital market assumptions team and by a capital market assumptions team from Aon Hewitt Investment Consulting. The table below shows Milliman's assumptions for each asset classes in which the plan was invested at that time based on the long-term target asset allocation. The allocation policy's description of each class was used to map the target allocation to the classes shown below. Each assumption is based on a consistent set of underlying assumptions, and includes an adjustment for inflation. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

Asset Class	Target <u>Allocation (1)</u>	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard <u>Deviation</u>
Cash	1.00%	3.20%	3.10%	1.70%
Fixed Income	18.00%	4.80%	4.70%	4.70%
Global Equity	53.00%	8.50%	7.20%	17.70%
Real Estate (Property)	10.00%	6.80%	6.20%	12.00%
Private Equity	6.00%	11.90%	8.20%	30.00%
Strategic Investments	12.00%	6.70%	6.10%	11.40%
Total	100.00%			
Assumed Inflation – Mean	1	2.60%		1.90%

(1) As in the Pension Plan's investment policy

Sensitivity Analysis – the tables below represent the sensitivity of the net pension liability to changes in the discount rate for Franklin County. The sensitivity analysis shows the impact to the collective net pension liability of the participating employers if the discount rate shows as 1.00% higher or 1.00% lower than the current discounted rate at June 30, 2015.

	FRS Net Pension Liability	
1%	Current	1%
Decrease	Discount Rate	Increase
6.65%	7.65%	8.65%
\$11,834,101	\$ 4,566,989	\$ (1,480,442)

NOTE 8 - EMPLOYEE BENEFITS (continued)

	HIS Net Pension Liability	
1%	Current	1%
Decrease	Discount Rate	Increase
2.80%	3.80%	4.80%
\$ 2,470,418	\$ 2,168,073	\$ 1,915,962

Pension Expense and Deferred Outflows (Inflows) of Resources – In accordance with GASB 68, paragraph 71, changes in the net pension liability are recognized as pension expense in the current measurement period with the following exceptions shown below. For each of the following, a portion is recognized in pension expense in the current measurement period, and the balance is amortized as deferred outflows or inflows of resources using rational method over a time period, as defined below:

- Differences between expected and actual experience with regard to economic and demographic factors which are amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan, both active and inactive.
- Changes of Assumptions or other inputs which are amortized over the average expected remaining service life of all employees that are provided with pensions through the pension plan, both active and inactive.
- Differences between expected and actual earnings on pension plan investments are amortized over five years.

The average expected remaining service life of all employees provided with pensions through the pension plans at June 30, 2015 was 6.3 years for FRS and 7.2 for HIS. The components of collective pension expense reported in the pension allocation schedules for the year ended June 30, 2015 are presented for each plan.

NOTE 8 - EMPLOYEE BENEFITS (continued)

Florida Retirement System

The Components of the collective pension expense reported in the pension allocation schedules by the Florida Retirement System for the year ended June 30, 2015 are presented below and are used to calculate Franklin County's share of the pension plan for 2015 which is 0.035358225%.

			Deferred	Deferred	Amortization
	Total	Expense	Outflows	(Inflows)	Period
Beginning Net					
Pension Liability	\$ 6,101,470,575				
at June 30, 2014					
Service Cost	2,114,046,879	2,114,046,879			
Interest on Total					
Pension Liability	11,721,563,262	11,721,563,262			
Experience	1,620,863,000	186,038,844	1,363,583,159	(306,336,286)	6.3 Years
Assumptions		199,372,297	857,300,876		6.3 Years
Employer					
Contributions	(2.438.084.925)				
Projected					
Investment	(11,210,153,877)	(11,210,153,877)			
Earnings					
Member	(698,304,112)	(698,304,112)	918,043,103	(918,043,103)	
Contributions					
(Gain) Loss on					
Investments	5,686,866,405	(1,407,193,138)		(3,084,206,132)	5.0 Years
Administrative					
Expense	18,073,979	18,073,979			
Net Pension					
Liability at					
June 30, 2015	\$12,916,341,186	\$ 923,444,134	\$3,138,927,138	\$(4,308,585,521)	

NOTE 8 - EMPLOYEE BENEFITS (continued)

For the fiscal year ended September 30, 2015, the County recognized pension expense of \$326,513 for the FRS plan. In addition the County reported deferred outflows of resources and deferred inflows of resources relate to pensions from the following sources:

Description	Deferred Outflows of Resources for the FRS Plan	Deferred Inflows of Resources for the FRS Plan
Differences between expected and actual experience	\$ 482,139	\$ (108,315)
Change of assumptions	303,126	_
Net difference between projected and actual earnings on FRS Plan investments	1,608,620	(2,699,141)
Changes in proportion and differences between County FRS Plan contributions and proportionate share of contributions	870,899	(463,434)
County FRS Plan contributions subsequent to the measurement date		
Total	\$ 3,264,784	\$ (3,270,890)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

Reporting		
 Period Ending June 30	 FRS Expense	
 2016	\$ (361,284)	
2017	(361,284)	
2018	(361,284)	
2019	538,430	
2020	104,561	
Thereafter	27,291	

NOTE 8 - EMPLOYEE BENEFITS (continued)

Health Insurance Subsidy

The components of the collective pension expense reported in the pension allocation schedules for the Florida Retirement System's Health Insurance Subsidy for the year ended June 30, 2015 are presented below and are used for to calculate Franklin County's share for 2015 which is 0.021258895%.

			Deferred	Deferred	Amortization
	Total	Expense	Outflows	(Inflows)	Period
Beginning Net					
Pension Liability	\$ 9,350,244,011				
at June 30, 2014					
Service Cost	217,518,873	217,518,873			
Interest on Total					
Pension Liability	405,440,918	405,440,918			
Experience	607,698,044	138,066,828			
Assumptions			802,350,014		7.2 Years
Employer					
Contributions	(382,262,242)				
Projected					
Investment	(3,093,329)	(3,093,329)			
Earnings					
(Gain) Loss on					
Investments	2,693,028	1,660,696	5,520,694		5.0 Years
Administrative					
Expense	187,672	187,672			
Net Pension					
Liability at					
June 30, 2015	\$10,198,426,975	\$759,781,658	\$ 807,870,708		

NOTE 8 - EMPLOYEE BENEFITS (continued)

For the fiscal year ended September 30, 2015, the County recognized pension expense of \$161,521 for the HIS plan. In addition the County reported deferred outflows of resources and deferred in flows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources for the HIS Plan	Deferred Inflows of Resources for the HIS Plan	
Differences between expected and actual experience	\$ 170,571	\$ —	
Change of assumptions	_	_	
Net difference between projected and actual earnings on HIS Plan investments	1,174	_	
Changes in proportion and differences between County HIS Plan contributions and proportionate share of contributions	21,658	(61,735)	
County HIS Plan contributions subsequent to the measurement date			
Total	\$ 193,403	\$ (61,735)	

Other amounts reported by the County as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

FRS Expense
\$ 29,705
29,705
29,705
29,466
29,351
23,813

NOTE 9 – OTHER POSTEMPLOYEMENT BENEFITS (OPEB)

Plan Description

The County has established the Retiree's Health Insurance Other Postemployment Benefits Plan, a single employer plan. Pursuant to the provisions of Section 112.0801, Florida Statutes, employees who retire from the County and eligible dependents, may continue to participate in the group insurance plan. Retirees and their eligible dependents shall be offered the same health and hospitalization insurance coverage as is offered to active employees at a premium cost of no more than the premium cost applicable to active employees. The County subsidizes the premium rates paid by the retirees by paying 50% of the premium for the retiree, excluding dependent coverage, and also by allowing them to participate in the plan at blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because, on an actuarial basis, their current and future claims are expected to result in higher costs to the plan on average than those of active employees. The County currently has approximately 199 total active and retired employees eligible to receive these benefits. No stand-along report is issued for this plan.

Eligibility

A participant is eligible to receive benefits from the plan upon retirement under the Florida Retirement System plan provisions. To be eligible for retiree benefits, the participant must be covered under the medical plan as an active employee immediately prior to retirement. Participants not eligible for retirement at the time of their termination are not eligible for immediate or future benefits from the plan.

Funding Policy

Although the contribution requirement is established by Statute, the contribution amount required by plan members and the government are established and may be amended by the Franklin County Board of County Commissioners. Currently, members receiving benefits pay half of the full cost (total premium) for medical coverage for individual coverage and 100% of the full cost for dependent coverage.

The contribution rate effective for other eligible County plan members during the year for the implied subsidy is \$286 per month each for each retiree. Dependent coverage is available; however, dependent coverage is not subsidized. The explicit subsidy contribution rate is 50% of the actual premium, \$286 per month during the current year. This valuation includes both the implied and explicit subsidies.

The County has not advance-funded or established a funding methodology for the annual Other Postemployment Benefit (OPEB) costs or the net OPEB obligation. Rather, the funding is based on a pay-asyou-go basis. During the fiscal year, the County provided contributions of \$175,473 toward the annual OPEB cost. A Schedule of Employer Contributions can be found in required supplementary information immediately following the notes.

NOTE 9 – OTHER POSTEMPLOYEMENT BENEFITS (OPEB)

Annual OPEB Cost and Net OPEB Obligation

The following table shows the County's annual OPEB cost for the year 2015, the amount actually contributed to the plan, and charges in the County's net OPEB obligation;

Description	_	Total
Normal cost (service for one year)	\$	999,667
Amortization of unfunded actuarial accrued liability		1,299,968
Annual required contribution		2,299,635
Interest on net OPEB obligation		480,624
Adjustment to annual required contribution		(1,080,697)
Annual OPEB cost (expense)		1,699,562
Contribution toward the OPEB cost	_	(175,473)
Increase in net OPEB obligation		1,524,089
Net OPEB obligation, beginning of year		12,015,605
Net OPEB obligation, end of year	\$	13,539,694

Estimated Net OPEB obligation for the fiscal year ending September 30, 2015 was calculated by the County's previous actuary and disclosed in the County's Annual Financial Statement.

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation as of September 30, 2015 was as follows:

Year ending	Annual OPEB	Percentage of OPEB	Net OPEB
September 30,	Cost	Cost Contributed	Obligation
2013	\$ 1,813,910	5%	\$ 10,289,709
2014	1,813,910	5%	12,015,605
2015	1,699,562	10%	13,539,694

Funding Status and Funding Progress

The funding status and funding progress information can be found in the Schedule of Funding Progress which is presented as required supplementary information immediately following the notes. This schedule presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability of benefits.

NOTE 9 – OTHER POSTEMPLOYEMENT BENEFITS (OPEB) (continued)

Actuarial Methods and Assumptions

The County had an actuarial valuation completed for the fiscal year ended September 30, 2015. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment and termination, mortality, and the healthcare costs trends. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. Projections of benefits for financial reporting purposes are based on the substantive plan provisions, as understood by the employer and participating members, in effect at the valuation date and include the type of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and participating members. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The actuarial cost method determines, in a systematic way, the incidence of plan sponsor contributions required to provide plan benefits. It also determines how actuarial gains and losses are recognized in OPEB costs. These gains and losses result from the difference between the actual experience under the plan and what was anticipated by the actuarial assumptions.

The cost of the Plan is derived by making certain specific assumptions as to rates of interest, mortality, turnover, etc. which are assumed to hold for many years into the future. Since actual experience may differ somewhat from the long term assumptions, the costs determined by the valuation must be regarded as estimates of the true costs of the Plan.

Actuarial liabilities and comparative costs show were computed using the *Projected Unit Credit Actuarial Cost Method*, which consists of the following cost components:

- The Normal Cost is the Actuarial Present Value of benefits allocated to the valuation year.
- The Actuarial Accrued Liability is the Actuarial Present Value of benefits accrued as of the valuation date.
- Valuation Assets are equal to the market value of assets as of the valuation date, if any.
- **Unfunded Actuarial Accrued Liability** is the difference between the Actuarial Accrued Liability and the Valuation Assets. It is amortized over the maximum permissible period under GASB 45 of 30 years.

It should be noted that GASB 45 allows a variety of cost methods to be used. We elected this method because it is generally easy to understand and is widely used for the valuation of postemployment benefits other than pensions. Other methods used do not change the ultimate liability, but do allocate it differently between what has been earned in the past and what will be earned in the future. If a different method was used, either the normal cost would decrease and the unfunded amortization would increase, or the normal cost would increase and the amortization decrease. Please note that the net effect of the change may result in an increase or decrease in the Annual Required Contribution (ARC).

The actuarial assumptions include a 4% discount rate for valuing liabilities, a 2.75% annual inflation rate. The remaining open amortization period at September 30, 2015 is 15 years.

NOTE 10 – FUND BALANCE

Fund balance consisted of the following amounts as of September 30, 2015:

Fund Balances	Amount
Nonspendable:	-
General fund – prepaid expenses	\$ 3,243
911 trust fund	11,682
Total Nonspendable Fund Balance	14,925
Restricted:	
911 trust fund	378,823
Airport	54,746
Bald point trust	441,045
Boating improvement fund	83,450
Clerk's modernization trust	157,877
Economic development fund	281,394
Hospital trust	2,651,378
Landfill	830,353
Law enforcement education trust	78,475
Law enforcement trust	3,165
Local option gas tax	2,217,747
Neighborhood CDBG	9,560
Pier	530,882
State housing initiatives partnership	57,480
Sheriff's special revenue funds	25,380
Tourist development fund	1,042,970
Total Restricted Fund Balance	8,844,725
Assigned:	
Capital projects	130,542
County road and bridge fund	843,276
Landfill	310,879
Library	85,652
Mosquito control fund	43,326
Pier	468,359
Sheriff's special revenue funds	55,059
Total Assigned Fund Balance	1,937,093
Total Unassigned Fund Balance	10,221,602
Total fund Balance	<u>\$ 21,018,345</u>

NOTE 11 – RISK MANAGEMENT

The Sheriff participates in the Florida Sheriff's Self-Insurance Fund Program, administered by the Florida Sheriff's association. The program is considered a public entity risk pool which purchases insurance policies on behalf of its members. The pool's members are not obligated for risk associated with such coverage. Coverage under this program includes general liability, public officials' liability and public employees' blanket bond.

The funding agreements provide that the self-insurance fund will be self-sustaining through member premiums and that the Sheriff's liability fund will reinsure through commercial companies. Aggregate coverage provided by the liability fund is \$3,300,000 for professional liability and \$3,200,000 for public officials' coverage.

The Sheriff provides for automobile liability coverage and workers' compensation coverage through the Board. The Board established a risk management program to administer both its uninsured and insured risk of loss.

There has been no significant reduction in insurance coverage from the prior year and there have been non settlements in excess of insurance coverage in the past three years.

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; injuries to employees and/or the public; or damage to property of others. The county is a member of the Florida Association of Counties Trust (the Trust) for its general liability insurance coverage. The County pays an annual premium to the Trust and a debt service payment to the pooled liability insurance program revenue bond. The Trust is to be self-sustaining through member premiums and will reinsure through commercial companies for certain claims. The County continues to purchase commercial insurance to cover their other risks of loss. Insurance against losses are provided for the following types of risk:

- Workers' compensation and employer's liability
- General and automobile liability
- Real and personal property damage
- Public officials liability
- Accidental death and dismemberment

The County's coverage for workers' compensation is under a retrospectively rated policy. Premiums are accrued based on the ultimate cost-to-date of the County's experience for this type of risk.

NOTE 12 – LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

The County maintains a special revenue fund for its landfill management escrow account to ensure the availability of financial resources for closing the landfill. The escrow account balance is \$902,082 at September 30, 2015. Receipt of waste at the County's Class I central landfill has been indefinitely suspended and the County contracts for waste to be transported out of the Count. In the event operations were to resume at the Class I landfill, there are about two years remaining capacity. Currently, the County also operates a Class III landfill.

State and federal laws and regulations require the County to place a final cover on its landfill sites when it stops accepting waste, and to perform certain maintenance and monitoring functions at the site for approximately thirty years after closure. The \$2,716,814 amount reported as landfills closure and postclosure care liability at September 30, 2015 (see note 7), represents the portion of costs to be incurred and reported as a liability to-date based on the use of 56% of the Class I landfill estimated capacity and 100% of the Class III (original) and 37% of the Class III (expansion) landfill estimated capacity. Total estimated costs are projected at \$1,979,454 for closure and \$4,295,330 for postclosure care at current prices. Actual costs may be higher due to inflation, changes in technology, or changes in regulations. The Board follows GASB Statement No. 18 entitled *Accounting for Municipal Solid Waste Landfill Closure and Postclosure Care Costs*.

NOTE 13 – LITIGATION AND CONTINGENT LIABILIITIES

The County is involved in various litigation arising in the ordinary course of business, including contested ad valorem tax assessments as well as a number of claims by developers and land owners for the County's denial of land use changes. In the opinion of management, after consultation with legal counsel, these matters will be resolved without a material adverse effect on the County's financial position with exception of a possible action occurring subsequent to year end. The amount of any potential loss has not yet been determined.

NOTE 14 – LEASE OF FRANKLIN COUNTY AIRPORT

On November 1, 2012, the County entered into a 60 month contract with rent at \$5,000 per month plus tax. On July 7, 2015 the rent was increased to \$3,500 per month plus no percentage on fuel sales.

NOTE 15 – LOCAL OPTION GAS TAX

The County adopted an ordinance effective January 1, 1998 for a period of twenty years providing for a five-cent per gallon local option gas tax on fuel sold in the County. The proceeds of this tax are being expended on road construction and road maintenance. The tax generates approximately \$250,000 in annual revenue.

NOTE 16 - ACCOUNTING CHANGES AND ACCOUNTING STANDARDS

In fiscal year 9/30/15 the County implemented Governmental Accounting Standards Board (GASB) Statement No. 68 "Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27". The objective is to improve accounting and financial reporting by State and local governments for pensions.

The implementation of Standard 68 resulted in the reclassification of the beginning net position of the governmental activities in the government-wide financial statements and resulted in the adjustment below:

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	Governmental
Net position at September 30, 2014	\$ 94,614,542
Change in reporting for pensions	(6,037,538)
Net position at September 30, 2014, restated	\$ 88,577,004

The business-type activity had no change due to no employees with retirement benefits.



FRANKLIN COUNTY, FLORIDA REQUIRED SUPPLEMENTARY INFORMATON YEAR ENDED SEPTEMBER 30, 2015

Schedule of Funding Progress for the Retiree's Health Insurance Other Post Employment Benefits Plan

Actuarial Valuation Date As of	Actuarial Value of Assets	Actuarial Accrued Liability (AAL)	Unfunded Actuarial (UAAL)	Funded Ratio	Annual Covered Payroll	UAAL as a Percentage of Covered Payroll
<u>Oct 1,</u>	(a)	<u>(b)</u>	(b-a)	(a/b)	(c)	(b-a)/c)
2009		\$27,320,000	\$27,320,000	0.0%	\$6,567,000	416%
2010		\$27,320,000	\$27,320,000	0.0%	\$6,807,000	401%
2011		\$ 7,739,686	\$ 7,739,686	0.0%	\$6,910,000	112%
2012	_	\$ 8,563,813	\$ 8,563,813	0.0%	\$6,166,861	139%
2013	_	\$10,289,709	\$10,289,709	0.0%	\$6,162,860	167%
2014	_	\$12,015,605	\$12,015,605	0.0%	\$6,413,240	187%
2015	_	\$14,453,541	\$14,453,541	0.0%	\$6,543,012	221%

Schedule of Employer Contributions for the Retiree's Health Insurance Other Post Employment Benefits Plan

Fiscal Year		Annual	
Ended	Actual	Required	Percentage
September 30,	Contribution	Contribution	Contributed
2009	\$ 311,000	\$ 4,547,000	7%
2010	\$ 311,000	\$ 4,818,000	7%
2011	\$ 311,000	\$ 4,818,000	7%
2012	\$ 88,014	\$ 1,813,910	5%
2013	\$ 88,014	\$ 1,813,910	5%
2014	\$ 88,014	\$ 1,813,910	5%
2015	\$ 175,473	\$ 1,699,562	10%

FRANKLIN COUNTY, FLORIDA PROPORTIONATE SHARE OF NET PENSION LIABILITY Last Ten Years* SEPTEMBER 30, 2015

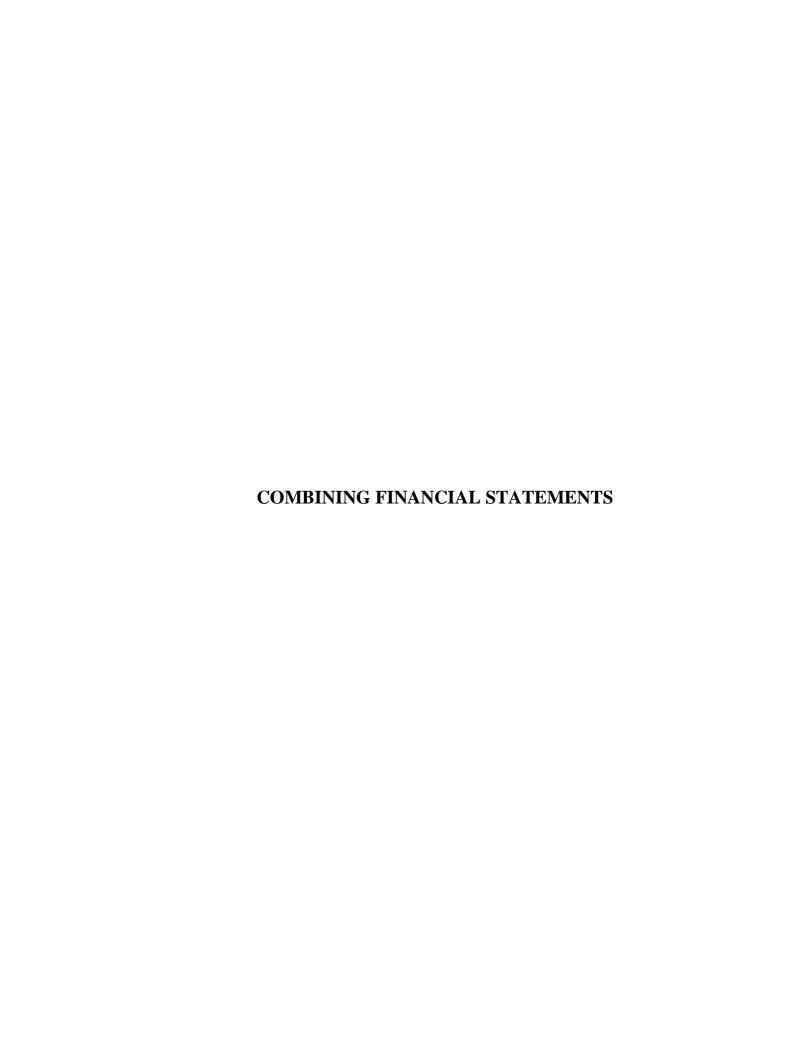
Franklin County's proportion of the net pension liability	2015 0.052143729%		
Franklin County's proportionate share of the net pension liability Franklin County's covered-employee payroll	\$ \$	6,735,062 6,373,330	
Franklin County's proportionate share of the net pension liability as a percentage of its covered-employee payroll		105.68%	
Plan fiduciary net position as a percentage of the total pension liability		92.00%	

^{*} The amounts presented for each fiscal year were determined as of 6/30 except for the covered payroll determined as of 9/30. The schedule is intended to show information for 10 years. Additional years will be displayed as the information becomes available.

FRANKLIN COUNTY, FLORIDA SCHEDULE OF PENSION CONTRIBUTIONS Last Ten Fiscal Years* SEPTEMBER 30, 2015

		2015
Contractually required contribution Contributions in relation to the contractually required contribution Contribution deficiency (excess)	\$ <u>\$</u>	1,178,141 (1,178,141) —
Franklin County's covered-employee payroll	\$	6,373,330
Contribution as a percentage of covered-employee payroll		18.49%

^{*} The amounts presented for each fiscal year were determined as of 6/30 except for the covered payroll determined as of 9/30. The schedule is intended to show information for 10 years. Additional years will be displayed as the information becomes available.



FRANKLIN COUNTY, FLORIDA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2015

	Special Revenue					
	County Road and Bridge	911 Trust	<u>Landfill</u>	Fire Protection	Airport	
Assets Cash and cash equivalents	\$ 58,466	\$ 375,712	\$ 429,435	\$ 92,221	\$ 2,090	
Equity in pooled cash	542,127	_	712,727	_	_	
Due from other funds	12,512		56			
Due from other government units	233,826	34,230	_	_	94,734	
Prepaid expenses Accounts receivable (net)	6,990	11,682 255	12,531	4,239	37,192	
Total Assets	<u>\$ 853,921</u>	\$ 421,879	<u>\$ 1,154,749</u>	<u>\$ 96,460</u>	<u>\$ 134,016</u>	
Liabilities Deferred Inflows and Fund Balances						
Liabilities			4.000			
Customer deposits Vouchers payable	10,580	_	4,000 9,517	71,347	20,300	
Due to other government units	10,580		9,317	/1,34/	20,300	
Due to other funds		19,692		25,113	58,970	
Total liabilities	10,645	19,692	13,517	96,460	79,270	
Deferred Inflows						
Grant funds		11,682				
Total Deferred Inflows		11,682				
Fund balances						
Nonspendable	_	11,682	_		_	
Restricted	_	378,823	830,353		54,746	
Assigned	843,276		310,879			
Total fund balances	843,276	390,505	1,141,232		54,746	
Total liabilities Deferred Inflows and Fund balances	<u>\$ 853,921</u>	<u>\$ 421,879</u>	<u>\$ 1,154,749</u>	<u>\$ 96,460</u>	<u>\$ 134,016</u>	

(Continued)

FRANKLIN COUNTY, FLORIDA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS (Continued) SEPTEMBER 30, 2015

	Special Revenue					
	Tourist <u>Development</u>	Mosquito Control	Clerk's Fine and Forfeitures	Clerk Modernization <u>Trust</u>	Sheriff's Special Revenue	
Assets Cash and cash equivalents Equity in pooled cash Due from other funds Due from other government units Prepaid expenses Accounts receivable (net) Total Assets	\$ 990,096 74,606 — 205,658 6,147 —— \$\$	\$ 45,176 	\$ 75,474 ———————————————————————————————————	\$ 160,230	\$ 80,439 	
	<u> </u>	<u> </u>	<u> </u>	<u> </u>	<u> </u>	
Liabilities Deferred Inflows and fund balances Liabilities Customer deposits	_	_	_	_	_	
Vouchers payable	30,735	839	15,067	11,929		
Due to other government units Due to other funds	5,000 197,802	1,011	79,938 1,595	<u></u>		
Total liabilities	233,537	1,850	96,600	11,929		
Deferred Inflows Grant fund						
Total Deferred Inflows						
Fund balances Nonspendable Restricted Assigned	1,042,970	43,326	_ _ _	 157,877 	25,380 55,059	
Total fund balances	1,042,970	43,326		157,877	80,439	
Total liabilities Deferred Inflows and Fund balances	<u>\$ 1,276,507</u>	\$ 45,176	\$ 96,600	\$ 169,806	\$ 80,439	

(Continued)

FRANKLIN COUNTY, FLORIDA COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS (Continued) SEPTEMBER 30, 2015

	Special Revenue								
		Law forcement ducational Trust		Law Forcement	Hospital <u>Trust</u>		Boating nprovement	Local Option Gas Tax	Total Nonmajor Governmental Funds
Assets Cash and cash equivalents Equity in pooled cash Due from other funds	\$	78,210 — 265	\$	3,165	\$ 2,477,615	\$	82,133	\$ 1,792,464 380,761	\$ 6,742,926 1,710,221 43,535
Due from other government units Prepaid expenses Accounts receivable (net)				_ _ _	347,526		 1,317	44,522	960,496 17,829 62,524
Total Assets	\$	78,475	\$	3,165	<u>\$ 2,825,141</u>	\$	83,450	<u>\$ 2,217,747</u>	<u>\$ 9,537,531</u>
Liabilities Deferred Inflows and Fund Balances Liabilities									
Customer deposits Vouchers payable Due to other		_ _		_ _	_		_	_ _	4,000 170,314
government units Due to other funds		<u> </u>					<u> </u>		85,003 477,946
Total liabilities		<u> </u>		<u> </u>	173,763		<u> </u>		737,263
Deferred Inflows Grant funds									11,682
Total Deferred Inflows		<u> </u>		<u> </u>					11,682
Fund balances Nonspendable Restricted Assigned		78,475 —		3,165	2,651,378		83,450	2,217,747	11,682 7,524,364 1,252,540
Total fund balances		78,475		3,165	2,651,378		83,450	2,217,747	8,788,586
Total liabilities Deferred Inflows and Fund balances	<u>\$</u>	<u> 78,475</u>	<u>\$</u>	3,165	<u>\$ 2,825,141</u>	<u>\$</u>	83,450	<u>\$ 2,217,747</u>	<u>\$ 9,537,531</u>

FRANKLIN COUNTY, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2015

	Special Revenue						
	County Road and Bridge	911 Trust	<u>Landfill</u>	Fire Protection	Airport		
Revenues Taxes Licenses and permits Intergovernmental Fines and forfeitures Charges for services	\$ 12,548 — 1,417,768 —	\$	\$	\$ — 497,924 — —	\$		
Investment earnings and other Total Revenues	121,639 \$ 1,551,955	1,090 \$ 125,241	8,689 \$ 535,011	6,250 \$ 504,174	40 \$ 259,821		
Expenditures Current							
General government Public safety Physical environment Economic environment Transportation Court related	1,240,786	64,498	370,437	504,174	114,202		
Human services Capital outlay Debt service	352,492	11,031			155,408		
Total expenditures	1,593,278	75,529	370,437	504,174	269,610		
Excess (deficit) of revenues over (under) expenditures	(41,323)	49,712	164,574		(9,789)		
Other financing sources (uses) Transfers in Transfers out Proceeds from debt	4,067 	(51,231)	63,712 (138,712)				
Total other financing sources (uses)	183,629	(51,231)	(75,000)				
Net change in fund balances	142,306	(1,519)	89,574	_	(9,789)		
Fund balances - beginning	700,970	392,024	1,051,658		64,535		
Fund balances - ending	<u>\$ 843,276</u>	<u>\$ 390,505</u>	<u>\$ 1,141,232</u>	<u>\$</u>	<u>\$ 54,746</u>		

(Continued)

FRANKLIN COUNTY, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS (Continued) SEPTEMBER 30, 2015

	Special Revenue					
	Tourist Development	Mosquito Control	Clerk's Fine and Forfeitures	Clerk Modernization <u>Trust</u>	Sheriff's Special Revenue	
Revenues						
Taxes	\$ 1,123,104	\$ —	\$ —	\$ —	\$ —	
Licenses and permits	_	_	_	_	_	
Intergovernmental	_	31,540	611,692			
Fines and forfeitures	_	_	_		18,127	
Charges for services				51,726	43,456	
Investment earnings and other	<u>479</u>	225	<u> 155</u>	<u> 263</u>		
Total Revenues	<u>\$ 1,123,583</u>	<u>\$ 31,765</u>	<u>\$ 611,847</u>	<u>\$ 51,989</u>	<u>\$ 61,583</u>	
Expenditures						
Current						
General government	_	_	_	25,554	_	
Public safety	_	_	_	_	52,064	
Physical environment		_	_	_	_	
Economic Environment	615,723	_	_	_	_	
Transportation	_	_	<u> </u>	<u> </u>	_	
Court related		156,489	611,847	52,864		
Human services Capital outlay	242,802	156,489 8,945	_	_	_	
Debt service	76,000	8,943			_	
Debt service						
Total expenditures	934,525	165,434	611,847	78,418	52,064	
Excess (deficit) of revenues over						
(under) expenditures	189,058	(133,669)	_	(26,429)	9,519	
Other financing sources (uses)						
Transfers in	_	132,096	_	_	_	
Transfers out	(62,000)		_		_	
Proceeds from debt						
Total other financing sources (uses)	(62,000)	132,096				
Net change in fund balances	127,058	(1,573)	_	(26,429)	9,519	
Fund balances - beginning	915,912	44,899	<u>_</u>	184,306	70,920	
Fund balances - ending	<u>\$ 1,042,970</u>	<u>\$ 43,326</u>	<u>\$</u>	<u>\$ 157,877</u>	<u>\$ 80,439</u>	

(Continued)

FRANKLIN COUNTY, FLORIDA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2015

	Special Revenue								
		Law forcement lucational <u>Trust</u>	Enf	Law orcement <u>Frust</u>	Hospital Trust		Boating provement	Local Option Gas Tax	Total Nonmajor Governmental Funds
Revenues	Ф				¢ 1.020.777	Ф		¢ 241.425	ф 2.205.954
Taxes	\$	_		_	\$ 1,928,777	\$		\$ 241,425	\$ 3,305,854
Licenses and permits					_		90.726	1 507 422	497,924
Intergovernmental Fines and forfeitures		_			_		90,726	1,507,423	3,990,810
		2,858			_		_	_	18,127
Charges for services					0.42			1.550	676,633
Investment earnings and oth	ner	<u>75</u>		3	942		62	1,558	<u>141,470</u>
Total Revenues	\$	2,933	<u>\$</u>	3	<u>\$ 1,929,719</u>	\$	90,788	<u>\$ 1,750,406</u>	<u>\$ 8,630,818</u>
Expenditures Current									
General government		_		_	_		_	_	25,554
Public safety					_			_	620,736
Physical environment		_		_	_		_	_	370,437
Economic environment					_			_	615,723
Transportation		_		_	_		_	1,308,345	2,663,333
Court related		_			_				664,711
Human services		_			_			_	156,489
Capital outlay		_		_	_		99,345	281,226	1,151,249
Debt service							<u> </u>		76,000
Total expenditures				<u> </u>	=		99,345	1,589,571	6,344,232
Excess (deficit) of revenues									
over (under) expenditures		2,933		3	1,929,719		(8,557)	160,835	2,286,586
Other financing sources (use	es)								
Transfers in		_		_	_		_	_	199,875
Transfers out				_	(1,116,898)			_	(1,368,841)
Proceeds from debt		<u> </u>		<u> </u>	<u>=</u>				179,562
Total other financing									
sources (uses)	_			<u> </u>	(1,116,898)				(989,404)
Net change in fund balances		2,933		3	812,821		(8,557)	160,835	1,297,182
Fund balances - beginning		75,542		3,162	1,838,557		92,007	2,056,912	7,491,404
Fund balances - ending	\$	<u> 78,475</u>	\$	3,165	<u>\$ 2,651,378</u>	\$	83,450	<u>\$ 2,217,747</u>	<u>\$ 8,788,586</u>

FRANKLIN COUNTY, FLORIDA COMBINING BALANCE SHEET AGENCY FUNDS SEPTEMBER 30, 2015

	Agency Funds Clerk			
	Trust Funds	Registry of Court	Child Support	
Assets		·		,
Cash and cash equivalents	<u>\$ 76,511</u>	<u>\$ 213,994</u>	\$	373
Total Assets	<u>\$ 76,511</u>	<u>\$ 213,994</u>	\$	373
Liabilities				
Due to individuals	328	213,994		373
Due to other funds	44,832	_		_
Due to other governments	31,351			
Total Liabilities	\$ 76,511	\$ 213,994	\$	373

(continued)

FRANKLIN COUNTY, FLORIDA COMBINING BALANCE SHEET AGENCY FUNDS (Continued) SEPTEMBER 30, 2015

	Agency Funds – Sheriff		Agency Fund		
	Bonds	Inmate Trust	Tax	Tag Agency	<u>Total</u>
Assets					
Cash and cash equivalents	<u>\$ 23,385</u>	<u>\$ 7,515</u>	\$ 325,130	<u>\$ 9,811</u>	<u>\$ 656,719</u>
Total Assets	<u>\$ 23,385</u>	<u>\$ 7,515</u>	<u>\$ 325,130</u>	<u>\$ 9,811</u>	<u>\$ 656,719</u>
Liabilities					
Due to individuals	23,385	7,515	_	_	245,595
Due to other funds	_	_	_	_	44,832
Due to other governments			325,130	9,811	366,292
Total Liabilities	<u>\$ 23,385</u>	<u>\$ 7,515</u>	<u>\$ 325,130</u>	<u>\$ 9,811</u>	<u>\$ 656,719</u>



Vance CPA, LLC

Certified Public Accountant 219-B Avenue E

Apalachicola, FL 32320 Tel. (888) 531-6408 • Fax (866) 406-7422

INDEPENDENT AUDITOR'S REPORT ON EXAMINATION OF COMPLIANCE REQUIREMENTS IN ACCORDANCE WITH CHAPTER 10.550, RULES OF THE AUDITOR GENERAL

Honorable Members of the Board of County Commissioners Franklin County, Florida

We have examined the Board of County Commissioners of Franklin County, Florida's (hereinafter referred to as the "Board") compliance with Florida Statute 218.415 in regards to investments for the year ended September 30, 2015.

Management is responsible for the Board's compliance with those requirements. Our responsibility is to express an opinion on the Board's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the Board's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the Board's compliance with specified requirements.

In our opinion, the Board complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2015.

Vance CPA LLC

Vance CPa LLC

June 27, 2016



Apalachicola, FL 32320 Tel. (888) 531-6408 • Fax (866) 406-7422

INDEPENDENT AUDITOR'S MANAGEMENT LETTER

Honorable Members of the Board of County Commissioners Franklin County, Florida

Report on the Financial Statements

We have audited the financial statements of each major fund and the aggregate remaining fund information of Franklin, County, Florida, Board of County Commissioners, (hereinafter referred to as the "Board"), as of and for the year ended September 30, 2015, and the related notes to the financial statements, and have issued our report thereon dated June 27,2016.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; OMB Circular A-133, *Audits of States*, *Local Governments*, *and Non-Profit Organizations*; and Chapter 10.550, Rules of the Florida Auditor General.

Other Reports

We have issued our Independent Auditors' Report on Internal Control Over financial Reporting and Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Auditors' Report on Examination of Compliance Requirements in Accordance with Chapter 10.550, *Rules of Auditor General*. Disclosures in those reports, which are dated June 27, 2016, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding annual financial report to the extent considered necessary by the County, except as repeated under the heading current year findings and recommendations. See also Summary Schedule of Prior Year Audit Findings.

Other Matters

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Section 10.554 (1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in the management letter, unless disclosed in the notes to the financial statements. Franklin County, Florida was established by the Constitution of the State of Florida, Article VIII, Section 1(e). The name or official title and legal authority for the primary government and each component unit of the reporting entity are disclosed in note 1 of the notes to the financial statements.

Section 10.554(1)(i)5.a., Rules of the Auditor General, requires a statement be included as to whether or not the local governmental entity has met one or more of the conditions described in Section 219.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the Franklin County, Florida did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b., Rules of the Auditor General, requires that we determine whether the annual financial report for Franklin County, Florida for the fiscal year ended September 30, 2015, filed with the Florida Department of Financial Services pursuant to Section 218.32(1)(a), Florida Statutes, is in agreement with the annual financial audit report for the fiscal year ended September 30, 2015. In connection with our audit, we determined that these two reports were in agreement.

Pursuant to Sections 10.554(1)(i)5.c., and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures. It is management's responsibility to monitor the County's financial condition, and our financial condition assessments as based in part on representations made by management and the review of financial information provided by same.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, and the Franklin County Board of County Commissioners and is not intended to be and should not be used by anyone other than these specified parties.

Vance CPA LLC

Vance CPa LLC

June 27, 2016



219-B Avenue E Apalachicola, FL 32320 Tel. (888) 531-6408 • Fax (866) 406-7422

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Members of the Board of County Commissioners Franklin County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Franklin County, Florida, as of and for the year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise the Franklin County Florida's basic financial statements and have issued our report thereon dated June 27, 2016.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Franklin County Florida's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Franklin County Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of Franklin County Florida's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control that we consider to be material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a

combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and responses to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Franklin County Florida's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Franklin County Florida's Response to Findings

Franklin County Florida's response to the findings identified in our audit is described in the accompanying schedule of findings and responses. Franklin County Florida's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Vance CPA LLC

Vance CPa LLC

June 27, 2016



Certified Public Accountant 219-B Avenue E

Apalachicola, FL 32320 Tel. (888) 531-6408 • Fax (866) 406-7422

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS THAT COULD HAVE A DIRECT AND MATERIAL EFFECT ON EACH MAJOR PROGRAM AND MAJOR STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133 AND CHAPTER 10.550, RULES OF AUDITOR GENERAL

Honorable Members of the Board of County Commissioners Franklin County, Florida

Report on Compliance for Each Major Federal Program And State Project

We have audited Franklin County Florida's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* and the requirements described in the Florida Department of Financial Services' *State Projects Compliance Supplement* that could have a direct and material effect on each of Franklin County Florida's major federal programs and state projects for the year ended September 30, 2015. Franklin County Florida's major federal programs and state projects are identified in the summary of auditor's result section of the accompanying schedule of findings and responses.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Franklin County, Florida's major federal programs and state projects based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the comptroller General of the United States; OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations;* and Chapter 10.550, *Rules of the Auditor General*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or state project occurred. An audit includes examining, on a test basis, evidence about Franklin County, Florida's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program and state project. However, our audit does not provide a legal determination of Franklin County, Florida's compliance.

Opinion on Each Major Federal Program and State Project

In our opinion, Franklin County, Florida complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of it's major federal programs and state project for the year ended September 30, 2015.

Report on Internal Control Over Compliance

Management of Franklin County, Florida is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Franklin County, Florida's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program and state project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and state project and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Franklin County Florida's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program or state project on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify all deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133 and Chapter 10.550, *Rules of the Auditor General*. Accordingly, this report is not suitable for any other purpose.

Vance CPA LLC June 27, 2016

Vanca CAQ LLC

FRANKLIN COUNTY, FLORIDA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE YEAR ENDED SEPTEMBER 30, 2015

Federal Awards Program	CFDA#	Contract/Grant Number Exp	enditures
U.S. Department of Agriculture			
Passed Through Florida Department of Ariculture			
National Forest Funds - Secure Rural Schools Funds	10.665	Secure Rural Schools Fund	\$ 17,562
Total U. S. Department of Agriculture			17,562
U.S. Department of the Interior			
Passed Through Florida Department of Environment	tal Protection		
Island View Property (El's Court) Coastal Conservation	n 15.614	DEP # G0419 / FWS # FL-C-	
Project		F15AP11256	600,000
Total U. S. Department of the Interior			600,000
U.S. Department of Justice			
Passed Through Florida Department of Legal Affairs	S		
Rural Sexual Assault Program	16.589	12RUB05	95,391
Total CFDA	10.50)	121(02)03	95,391
1000 21 211			,,,,,,,
VOCA Grant	16.575	V14100	13,863
Total CFDA			13,863
			·
Drug Investigations Officer Grant	16.738	2015-JAGC-FRAN-1-R3-137	41,005
Franklin County Sheriff's Office Anti-Bullying Grant	16.738	2015-JAGD-FRAN-1-R1-115	1,142
Total CFDA			42,147
Total U. S. Department of Justice			151,401
U.S. Department of Transportation			
Passed Through Florida Department of Transportati			20.102
AIP Rehabilitate Airfield Pavements	20.106	3-12-0001-007-2014	30,192
Total CFDA			30,192
LAP CR384 Bluff Road	20.205	42569715802, AR088	185,421
LAP CR384 Bluff Road	20.205	42569715803, AR088	5,810
LAP Lake Morality Rd Signage & Pavement Marking I	Project 20.205	41961535801	55,463
LAP Lake Morality Rd Signage & Pavement Marking I	Project 20.205	41961536801	8,175
LAP Bayshore Drive Sidewalk Project	20.205	43138823801, AR082	51,523
Total CFDA			306,392
Total U. S. Department of Transportation			336,584

FRANKLIN COUNTY, FLORIDA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE YEAR ENDED SEPTEMBER 30, 2015

Federal Awards Program	CFDA#	Contract/Grant Number	Expenditures
U.S. Department of Health and Human Services			
Passed Through Florida Department of Health			
HRS Service of Process 2014/2015	93.563	CST-19	1,155
Title IV-D CSE	93.563	Operational 0001.331	.650 49,267
Total U. S. Department of Health and Human Servi	ices		50,422
U.S. Department of Homeland Security			
Passed Through Florida Department of Community A	Affairs - Distast	er Grants - Public Assist	ance
DEM Hazard Mitigation Grant Program - Jail Roof Retr		15HM-6B-02-29-01-	
DEM Hazard Mitigation Grant Program - EOC Roof Re	etrofit 97.039	14HM-6B-02-29-01-	385 71,207
Total CFDA			618,157
Emergency Management Performance Grant	97.042	15-FG-4D-02-29-01-	-086 53,481
FEMA CERT Grant	97.042	15-CI-N2-02-29-01-	306 5,699
Total CFDA			59,180
FEMA Flood Mitigation Assistance Grant	97.027	15FM-H9-02-29-01-	238 4,648
Total CFDA			4,648
Homeland Security Grant (ODP)	97.067	14-DS-L5-02-29-01-	313 10,900
Total CFDA			10,900
Total U. S. Department of Homeland Security			692,885
Total Expenditures of Federal Awards			\$ 1,848,854

FRANKLIN COUNTY, FLORIDA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE YEAR ENDED SEPTEMBER 30, 2015

State Financial Assistance Projects	CFDA #	Contract/Grant Number	Expenditures
Florida Executive Office of the Governor			
Division of Emergency Management			
Emergency Management Preparedness Grant EMPA	31.063	16-BG-83-02-29-01-018	\$ 4,990
Emergency Management Preparedness Grant EMPA	31.063	15-BG-83-02-29-01-019	100,743
Total CSFA			105,733
FEMA Residential Construction Hazard Mitigation C	Gran t 1.066	15RC-E6-02-29-01-274	3,169
Total CSFA			3,169
Total Florida Executive Office of the Governor - I	Division of E	mergency Management	108,902
Florida Department of Environmental Protection			
Consolidated Solid Waste Management Grant	37.012	508SC	90,909
Total CSFA			90,909
FRDAP Vrooman Park Grant	37.017	A5186	1,635
Total CSFA			1,635
Early Restoration Deepwater Horizon Oil Spill	37.081	S0706	34,340
Total CSFA			34,340
Total Florida Department of Environmental Protect	tion		126,884
Florida Department of Agriculture			
Mosquito Control - State 1	42.003	FDACS # 21306	31,540
Total Florida Department of Agriculture			31,540
Florida Department of State			
State Aid to Libraries	45.030	15-ST-96	98,848
Total CSFA			98,848
Chapman Auditorium Roof Grant	45.031	S1532	50,000
Total CSFA			50,000
Armory Historic Preservation Grant	45.032	SC520	116,758
Total CSFA			116,758
Total Florida Department of State			265,606

FRANKLIN COUNTY, FLORIDA SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE (continued) YEAR ENDED SEPTEMBER 30, 2015

State Financial Assistance Projects	CFDA #	Contract/Grant Number	Expenditures
Florida Housing Finance Agency			
State Housing Initiatives Partnership (SHIP)	52.901	2014/2015	252,664
Total Florida Housing Finance Agency	02.501		252,664
Florida Department of Transportation			
Airport Construction Equipment Shed	55.004	42561319401 ARA02	18,476
Airport Stormwater Sewer Improvements	55.004	41604769401 ARG99	7,667
Airport Upgrade Airfield Lighting Systems	55.004	42561329401 ARQ80	108,074
Airport Rehab Airfield Pavement	55.004	42561219401 ARA00	21,911
Airport Construction North/South Taxiway	55.004	42071749401 ARB18	21,191
Total CSFA		-	177,319
SCOP - Widen & Resurface Bayshore Drive to US98	55.009	43138815801 AR447	791,557
SCOP - Widen & Resurface Oak Street	55.009	43132615801 AR446	157,453
LAP - Resurface CR384 Bluff Road	55.009	42569716801 AR088	24,305
LAP - Resurface CR384 Bluff Road	55.009	42569715801 AR088	279,240
Total CSFA		-	1,252,555
Total Florida Department of Transportation		_	1,429,874
Florida Department of Management Services			
E911 System Maintenance Grant	72.001	14-4-8	10,211
E911 System Maintenance Grant	72.001	14-10-7	4,167
E911 System Maintenance Grant	72.001	15-4-7	3,074
Total Florida Department of Management Services		_	17,452
Florida Department of Community Affairs			
FEMA-4068-DR-FL PW 592 Alligator Point Revetment	t	PA-04-FL-4068-PW-00592(0)	923
FEMA-4068-DR-FL PW 591 Gulf Shore Boulevard		PA-04-FL-4068-PW-00591(0)_	1,309
Total Florida Department of Community Affairs		_	2,232
Florida Fish & Wildlife Conservation Commission			
FBIP Abercrombie Boat Ramp Docks	77.006	FWC Contract # 13266	76,631
Total Florida Fish & Wildlife Conservation Commiss	sion	_	76,631
Total Expenditures of State Awards		_	\$ 2,311,785

FRANKLIN COUNTY, FLORIDA NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE FINANCIAL ASSISTANCE YEAR ENDED SEPTEMBER 30, 2015

Note 1 – Basis of Accounting

The supplementary schedule of expenditures of federal awards and state financial assistance includes the federal and state grant activity of the County. Expenditures are presented on the modified accrual basis of accounting.

Note 2 – Reporting Entity

For the purpose of the supplementary schedule of expenditures of federal awards and state financial assistance the County includes all the funds of the primary government as defined by GASB Statement No. 14, *The Financial Reporting Entity*.

Note 3 – Pass-Through Awards

The Board received certain federal awards from pass-through awards of the State of Florida. The total amount of such pass-through awards is included on the supplementary schedule of expenditures of federal awards and state financial assistance.

FRANKLIN COUNTY, FLORIDA SCHEDULE OF FINDINGS AND RESPONSES YEAR ENDED SEPTEMBER 30, 2015

Section I - Summary of Auditors' Results

Financial Statements						
Type of auditors'report issued:	Unqualified					
Internal control over financial re	eporting:					
Material weakness(es) idea	ntified?	Yes	X No			
Significant deficiency(ies) is	dentified that are not					
considered to be a mater	ial weaknesses?	Yes	X None reported			
Noncompliance material to fina	incial statements noted?	Yes	<u>X</u> No			
Federal Awards						
Internal control over major pro	grams: Unqualified					
Material weakness(es) idea	ntified?	Yes	X No			
Significant deficiency(ies) is	dentified that are not					
considered to be a mater	ial weaknesses?	Yes	X None reported			
Type of auditors' report issued	on compliance for major progr	rams: Unqualified				
Any audit findings disclosed that	at are required to be reported					
in accordance with section 510		Yes	<u>X</u> No			
Identified major programs:						
CFDA/CSFA Number	Name of Federal Awar	rd/State Financial A	ssistance Project			
15.614	USDA - National Fore	est Funds - Secure	Rural Schools Fund			
97.039	Department of Homela	nd Security - Hazai	d Mitigation Grant			
31.063	Florida Division of Eme	Florida Division of Emergency Mgt - Emergency Mgt Preparedness				
37.012	Florida Dept of Environ	Florida Dept of Environmental Protection - Consolidated Waste Mgt				
37.081	Florida Dept of Environ	Florida Dept of Environmental Protection - Sea Turtle Lighting				
45.030	Florida Dept of State -	State Aid to Librar	ries			
45.031	Florida Dept of State -	Florida Dept of State - Chapman Auditorium Roof				
45.032	Florida Dept of State -	Armory Historic P	reservation			
72.001	Florida Dept of Mgt Se	Florida Dept of Mgt Services - E911				
77 006	Florida Fish & Wildlife	Florida Fish & Wildlife Conservation Comm - Abercrombie Boat Ram				

FRANKLIN COUNTY, FLORIDA SCHEDULE OF FINDINGS AND RESPONSES (continued) YEAR ENDED SEPTEMBER 30, 2015

Dollar threshold used to distinguish between type A and type B	programs?	<u>\$300,000</u> Only program
Auditee qualified as low risk?	<u>X</u> Yes No	0
Section II - Financial Statements Findings		
See Summary Schedule of Current Year Findings.		
Section III - Federal Award Findings and Questioned Costs	– Major Federal	Award Programs
No findings or questioned costs in the current year.		
Section IV – Findings and Questioned Costs – Major State I	inancial Assistan	ce Projects
No findings or questioned costs in the current year.		
Section V – Other Issues		
No corrective Action Plan is required because there were no fine Florida single Audit Act.	dings required to b	e reported under the

FRANKLIN COUNTY, FLORIDA SCHEDULE OF FINDINGS AND RESPONSES (Continued) SEPTEMBER 30, 2015

SUMMARY SCHEDULE OF CURRENT YEAR AUDIT FINDINGS

<u>2015-001 (Prior year 2014-001, 13-02, 12-02,11-02, 10-02 and 09-02) Inadequate Design of Internal Controls</u>

Board of County Commissioners

Inadequate design of internal control over the preparation of the financial statements being audited.

Management's response

Our auditors assist us with the preparation of our financial statements. We do not feel that in the near future the benefits derived from investing in the resources necessary for us to prepare our own financial statements would outweigh the cost of those resources.

<u>2015-002 (Prior year 2014-002, 13-03, 12-03,11-03, 10-03 and 09-03)</u> Need for Segregation of Duties

Supervisor of Elections, Sheriff, Clerk of the Circuit Court, and Tax Collector

Separation of certain accounting and administrative duties among employees, which is recommended as an effective internal control procedure, was not adequate. Proper segregation of duties includes the requirement that no single person has (1) the ability to authorize transactions, (2) access to assets, and (3) the ability to record financial transactions. The failure to maintain separation of these functions subjects the County to the risk that material misstatements or fraud may occur and not be detected by employees in a timely manner during the performance of their assigned tasks. The limited number of employees within certain offices precludes ideal segregation of duties. We recommend that in the absence of the ability to hire additional employees, alternative procedures, including additional oversight with regard to certain functions, be performed regularly to mitigate the risk caused by this deficiency in internal controls.

2015-003 (Prior year 2014-003, 13-04, 12-04, 11-04) Significant Audit Adjustments

Supervisor of Elections, Property Appraiser, Tax Collector Sheriff, and Clerk of the Circuit Court.

Significant adjustments to the financial records were made in order for the financial statements to conform to U.S. generally accepted accounting principles.

Management's response

We realize that ideally our internal control system should be designed in a manner that ensures the accuracy of the financial statements and that the auditors should not have to recommend journal entries to see that they conform to U.S. generally accepted accounting principles. However, we do not feel that in the near future the benefits derived from investing in the resources necessary for us to implement an effective internal control system to do this would outweigh the cost of those resources.

(Continued)

FRANKLIN COUNTY, FLORIDA SUMMARY SCHEDULE OF CURRENT YEAR AUDIT FINDINGS SEPTEMBER 30, 2015

2015-004 (Prior year 2014-004, 13-05, 12-05, 11-05) Inadequate Design of Internal Controls

Supervisor of Elections, Property Appraiser Sheriff, Clerk of the Circuit Court, and Tax Collector

Inadequate design of internal control over the preparation of the financial statements being audited.

Management's response

Due to the small number of employees, it is virtually impossible to maintain complete separation of accounting and administrative duties among employees. However, every effort is being made to accomplish a more effective internal procedure.

FRANKLIN COUNTY, FLORIDA SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS SEPTEMBER 30, 2015

2014-001 Inadequate Design of Internal Control

Status: See current year findings.

2014-002 Segregation of Duties

Status: See current year findings.

2014-03 Significant Audit Adjustments

Status: See current year findings.

2014-04 Inadequate Design of Internal Controls

Status: See current year findings.

2014-05 Significant Adjustment

Status: Resolved.

2014-06 Mis-posting of Revenue

Status: Resolved.

2014-07 Internal Control of Fines

Status: Resolved.