

**FRANKLIN COUNTY BOARD OF COUNTY COMMISSIONERS
REGULAR MEETING
COURTHOUSE ANNEX – COMMISSION MEETING ROOM
JUNE 19, 2018
9:00 AM
MINUTES**

Commissioners Present: Joseph Parrish – Chairman, Noah Lockley-Vice-Chairman, Cheryl Sanders, William Massey, Ricky Jones

Others Present: Marcia M. Johnson-Clerk of Court, Michael Moron-County Coordinator, Alan Pierce-RESTORE Coordinator, Michael Shuler – County Attorney, Lori P. Hines-Deputy Clerk to the Board.

Call to Order

Chairman Parrish called the meeting to Order.

Prayer and Pledge

There was a prayer followed by the Pledge of Allegiance.

Approval of Minutes

On motion by Commissioner Massey, seconded by Commissioner Sanders, and by unanimous vote of the Board present, it was agreed to approve the minutes from the meeting held June 5, 2018.

Payment of County Bills

On motion by Commissioner Lockley, seconded by Commissioner Jones, and by unanimous vote of the Board present, it was agreed to approve payment of the County's bills.

Department Directors Report

Howard Nabors – Superintendent of Public Works

Mr. Nabors reported the County did not get any inmates today as the prison kept all the inmate crews in. Mr. Nabors said they have been talking about the Road Department office and have requested bids but no prices have been received yet. He reported they are trying to keep the costs under \$200,000. Commissioner Sanders asked if Mr. Nabors has contacted Mrs. Erin

Griffith, Assistant Finance Director, to see how much money he has for this office. Mr. Nabors explained they are trying to use the \$46,000-\$48,000 for the payment plan for equipment as the equipment will be paid off sometime this year. He said they want to use a payment plan monies so it will not increase the budget. **Commissioner Lockley made a motion for Mr. Nabors to get with the Finance Department to get started and get financing. Commissioner Sanders seconded the motion.** Commissioner Lockley said to make sure the building is big enough to hold the Mosquito Control Department and their lab. **Motion carried; 5-0.** Mr. Nabors said there is money in the budget to pay for a new motor for the M313. He estimated the new motor will cost \$20,000-\$23,000. Mr. Nabors explained this is the equipment used to dig out the boat landings and ditches. Commissioner Massey asked if the money is in the budget. Mr. Nabors answered yes. **Commissioner Massey made a motion to purchase the motor. Commissioner Lockley seconded the motion.** Commissioner Lockley asked if Mr. Nabors has the money in the budget for both items. Mr. Nabors answered yes. **Motion carried; 5-0.**

Commissioner Sanders asked Mr. Nabors to try and keep up with mowing the grass since it is raining so much.

Mr. Moron presented the following item from his report:

5. The Forgotten Coast Parrot Head Club will be hosting their second annual "The Longest Day" event which is a benefit for the Alzheimer's Association on Saturday, June 23rd. This event will include a 5K Run and a 5K walk starting at 7am that begins at the St. George Island Lighthouse parking lot and then goes west on Gorrie Drive until about 10th street, then turn around and use the same path to return to the Lighthouse parking lot. Sheriff Smith is aware of the 5K Run and Walk and is participating in the Dunk Tank event that will be held later that same day. The Forgotten Coast Parrot Head Club would like the County's assistance with cones and signage to warn drivers on the adjoining streets of the race. *Board action* to authorize Mr. Nabors to provide the cones and allow the Club to erect the warning signs.

On motion by Commissioner Massey, seconded by Commissioner Jones, and by unanimous vote of the Board present, it was agreed to authorize Mr. Nabors to provide the cones and allow the Forgotten Coast Parrot Head Club to erect the warning signs.

Mr. Moron presented the following item from his report:

6. As staff continues to update the County's Personnel Policy and Procedures manual, a policy is needed to state who is allowed to drive County vehicles after hours for official business. *Board action* to authorize the County's labor attorney to create this policy.

Commissioner Lockley made a motion to authorize the County's labor attorney to create this policy. Commissioner Jones seconded the motion. Commissioner Sanders stated the important words are "for official business only". **Motion carried; 5-0.**

4- Inform the Board that back on May 14, when I was out of email range, I received an email from Mr. Robert Brown, FAC, which included a letter from FDOT on the subject of debris removal after a hurricane. A copy of the full letter is attached to my report. Quoting from the FDOT letter, "After the initial push of debris to the side of the roadway, which allows emergency and other vehicles to pass safely, FDOT will conduct one pass to collect the storm related debris that fell within the right of way of the state highway. FDOT will not remove other debris, whether storm related or not, that is placed on the state highway system for collection after the one pass is completed. All the debris left for collection along the state highway system after the one pass by FDOT is completed, whether placed on or off the state highway system, will be the responsibility of the local government with jurisdiction over the area where the debris is located."

Mr. Brown, FAC, added, that "the letter is likely due to some confusion following last year's storm (and those in 2016). After FDOT debris teams came through and picked up storm debris in the right of way, new debris would subsequently show up the next day. We (FAC) recommend that counties communicate its debris policy to the county's citizens before hurricane season."

I have spoken to Pam Brownell about this, and she has in turn spoken with Fonda Davis, but I believe the Board needs to contemplate what this means to the county's response. For my entire career with the county we have relied upon FDOT to manage the state highway system. Only on rare occasions has the county picked up debris from US 98. US 98 runs for almost 60 miles through the county, and there are hundreds of houses, if not thousands of houses, who deposit storm debris on the US 98. The county does not have the resources to collect all that debris. In the 2016 hurricane season, I believe FEMA reimbursed the county some \$200K for debris removal by both the landfill and road department crews, and we did it in-house. The 2016 hurricane did not seriously affect property along US 98 so there was not that much debris. So, the last large debris effort in the county FDOT was doing at least 3 passes to collect debris. Reducing the pass to one is going to mean that most of the debris will be left for the county. Instead of having several hundred thousand dollars of debris removal costs, Franklin County might now be looking at several million dollars of debris in a true hurricane hit. While FEMA, under close scrutiny, will reimburse the county for debris removal, the amount of debris that is normally left on US 98 is going to create quite a cost to someone to pick up.

This is a vivid example of the state shifting the responsibility and cost of hurricane recovery to local government.

Mr. Pierce said FEMA will reimburse the county but the county has not managed all the debris on Highway 98 before. He expressed concern that this is a tremendous shift in what the county has been responsible for and he is very disappointed in the state. **Commissioner Lockley made a motion to get with all the counties in the storm area and challenge this with the state.** He reported big counties can afford this but small counties cannot afford it. He stated this will be a lot of work and will cost a lot of money in overtime. He said it will take more than one pass to collect the debris. Mr. Pierce reported the state will come in immediately after the storm before the residents even get back and make their one pass. He expressed concern that DOT will look at the seaweed and dock and deck debris placed on the right of way and say that is not

their debris and they will not pick it up. Commissioner Sanders stated with the mowing regiment of only mowing 1-2 times a year and this added debris it will be an accident waiting to happen. She agreed with Commissioner Lockley that they need to write a letter to the other counties. Mr. Pierce suggested Franklin County ban together with counties such as Gulf County, Wakulla County Dixie County and Levy County as they are similar and have Highway 98 running through them. He went on to say Liberty County may have a similar problem but is not a coastal county. **Commissioner Lockley amended his motion to ban together with these counties and challenge the state. Commissioner Sanders seconded the motion.** Chairman Parrish asked them to include in the letter the potential millions of dollars the county must pay upfront before they are reimbursed by FEMA and questioned where the county is going to get the money from. Mr. Pierce said the county will have to work with debris removal contractors and last year it was a problem and took months before they started collecting. He requested permission to contact the County Managers rather than writing a letter because it will be faster and then he will report to the Board. **Commissioner Lockley amended his motion to allow Mr. Pierce to contact the counties without writing a letter. Commissioner Sanders amended her second. Motion carried; 5-0.** Commissioner Jones said in the current policy yard trash is free on amnesty day if it is taken to the landfill and it is free Monday-Friday because the county will pick it up free. **Commissioner Jones made a motion that at least until the end of the year they try out on an interim basis, if it is yard debris, then the residents can bring it without a tipping fee to the landfill.** He explained hopefully this will help alleviate so much yard trash being on the side of the roads. He went on to say it is free anyway but the county is paying to pick it up. **Commissioner Massey seconded the motion.** Commissioner Lockley asked Mr. Davis to comment on this matter. Mr. Davis stated he does not have a problem with this decision because citizens have complained and questioned being charged when they bring the yard debris to the landfill because they can put it on the side of the road for free. Mr. Davis asked if this is on a trial basis. Commissioner Jones answered yes, until the end of the year. Chairman Parrish clarified this is not amnesty day every day of the week but only for yard debris. Commissioner Jones reported this is only for yard debris only for residents and not for businesses. Mr. Moron asked the Board to specify in the motion that this is not for contractors only residents. He explained if a contractor is charging a resident for the work then they should pay a tipping fee. **Commissioner Jones amended his motion to reflect that this is on a residential non-commercial basis. Commissioner Massey amended his second. Motion carried; 5-0.**

Fonda Davis – Solid Waste Director

Mr. Davis reported the recycling site in Carrabelle should be open by Thursday. He explained the site is located off Gray Avenue on the football field. He said the school gave them a site to work with and Mr. Nabors put limerock on it. Commissioner Massey said it looks good where it is and there is a fence so recycling will not get out in the road. Mr. Davis reported a privacy fence will be added just like every recycling site.

Mr. Davis stated the soccer field at D.W. Wilson Park has been sodded and irrigated so they are waiting for the grass to start. Chairman Parrish said the soccer field looks good. Commissioner Lockley asked about lights for the basketball court at D.W. Wilson. Mr. Davis said they are waiting for the asphalt to cure. He stated it has been striped and the goals will be added this week. Commissioner Lockley asked when they will be able to play on the court. Mr. Davis said hopefully Monday.

Mr. Davis reported in relation to the storm debris the county helps the state now from time to time if they call and need assistance with picking up items on Highway 98. He said the Board may wish to bring this to their attention. He explained they do not encourage anyone to put items on Highway 98 but sometimes it happens and the state calls the county to assist. Mr. Pierce asked if the state calls or the contractor. Mr. Davis answered the contractor. Commissioner Sanders reported there is a lot of stuff on the side of the road in Lanark Village and east of Lanark Village. Mr. Davis stated they take care of the county's work first and then try to assist the contractor when they can.

Commissioner Jones said the last time they did the Day of Ball they did it in Eastpoint and he would like Mr. Davis to check and see what it would cost to put up lights in all the fields in Eastpoint because some of them do not have lights. Mr. Davis said he wished the Board would consider trying to find some more property because the area is congested and they keep adding items and at some point it will be a safety issue. Commissioner Lockley asked if there is any money for the lights at the basketball court. Mr. Davis answered no. **Commissioner Lockley made a motion to contact the TDC to see if they have any money for lights on the basketball court.** Mr. Moron stated lights do not score very high on the FRDAP grants so that is a problem. **Commissioner Jones seconded the motion. Motion carried; 5-0.**

Mr. Davis stated at the last Board meeting he brought up the forklift and the knuckle boom truck and they are waiting to hear from the leasing company. Commissioner Lockley asked if there is money in the budget for these items. Mr. Davis answered no, they are hoping to lease with a trade-in or sell some of the old equipment for a down payment.

Pam Brownell – Emergency Management Director

Mrs. Brownell reported their report did not get in the packet but there are no action items. She said they are working on the Request for Qualifications (RFQ) for Debris Monitoring and Debris Removal. Mrs. Brownell stated she talked with CDR Maguire which is their consultant and they agreed to do it pro bono this time. She explained they are looking at the RFQ's and making sure they are in compliance and have the language that is required by FEMA. Mrs. Brownell explained Mr. Pierce asked the Board to turn the Alligator Point project over to CDR Maguire but there is no administrative fee. Mr. Pierce said he has not brought this up because the county is paying him and if he is not doing it then CDR Maguire will be getting paid. He stated he is waiting on a task order from them with the costs. He reported some of the projects are pretty straight forward and a request for reimbursement must be done. Mr. Pierce stated

he talked with CDR Maguire and he does not expect it to be an exorbitant number. He reported the Alligator Point issue on his report is a different issue. Commissioner Sanders said if the Board does not pay Mr. Pierce the administrative fees then they will pay CDR Maguire. Mr. Pierce agreed. Mrs. Brownell stated they will do a task order because that is the way the contract is written. She went on to say they will give an estimate of how many hours it will take. Mr. Pierce reported the Gulf Shore Blvd. project may have a couple of hours of administrative work left and maybe 2 more draws.

Commissioner Lockley asked what it costs for the state to go along the highway and pick up debris since they are trying to push this work on the county. Mrs. Brownell did not have an estimate of the costs. She stated this is not something new because every time the county has a storm they have this problem but now they are saying they are going to enforce it. She reported Wakulla County and Franklin County contacted them before and had to fight to get a second pass for picking up items. She explained the first pass will be to get trees that have fallen down because they consider that storm debris but they do not consider sea weed as storm debris. She reported this debris is on private property and the residents bring it to the road and it is part of the county's responsibility to pick it up as it is part of debris pick-up. Commissioner Massey said the state will write a ticket if you do something wrong on their property but they will not clean up storm debris on their property. Mrs. Brownell said the county can request debris pickup and push back against this decision. Mr. Pierce reported in 2012 after Hurricane Debbie they had a big fight with the state and they finally helped on Alligator Point because there were 6-8 houses down. He said the state has decided they are not going to help clean up the state after a hurricane and it is disappointing. Mrs. Brownell stated the way the contracts are written now she thinks the state is looking at cutting out their 12 ½% and then the county will have to absorb all of it. Commissioner Lockley reported the state does not do the cleanup the contractor does. Mr. Pierce said the state could do a contract with someone to manage storm debris but he thinks they are trying to get out of it. Mrs. Brownell agreed they are not doing any pre-storm contracts and waiting until the disaster strikes and then they will do an emergency bid. Mr. Pierce said the state is not getting ready for a storm and will not have a contractor ready to assist. Mrs. Brownell reported this creates problems because they will offer more money and the contractors will go other places and that is why there is a bid bond in the county RFQ. She explained if the contractors leave then the county will get the money. Commissioner Lockley asked if they are storm ready. Mrs. Brownell answered yes, if people in the county have their plans ready. She said her department is storm ready all year long.

Erik Lovestrand – Extension Office Director

Mr. Lovestrand did not have any action items for the Board.

County Extension Activities June 6 – June 19, 2018

General Extension Activities:

- Extension Director attended ACF Stakeholder's Governing Board meeting and annual meeting in Eufaula AL and joined the Education and Outreach committee on the Board.
- Extension Director participated on conference call with the ACF Stakeholders Executive Committee to learn more about ACFS activities.
- Obtained Board approval for the sublease with DEP for the future location of the Franklin County Extension office in the Robert L. Howell building at the Mill Pond. Also drafted the required Land Use Plan that will be part of the sublease.

Sea Grant Extension:

- Provided shellfish harvester training requirement to 10 inmates at the Franklin County jail at the request of Captain Summerhill. Also conducted training at the Extension office in Wakulla County and at the Wakulla Environmental Institute for harvesters.
- Participated in weekly conference calls to coordinate Sea turtle lighting project work.
- The four-year sea turtle lighting grant with Franklin County to conduct lighting retrofits on area beaches to protect sea turtles ended on June 5, 2018. The final report is being compiled and will be shared with the Board at the next meeting.

4-H Youth Development:

- Franklin County youth who will be counselors at summer camp this year attended counselor training with the Gulf County 4-H agent.
- Registration for 4-H summer camp and 4-H University is currently happening
- Donations for camp scholarships are being accepted to offset our youth's camp registration costs. Contact the Extension office to make donations at 653-9337.

Family Consumer Sciences:

- Family Nutrition Program (FNP) Assistant teaching scheduled classroom programs in local schools.

Agriculture and Horticulture:

- Extension faculty and staff assisted citizens with information and guidance on issues related to sandspurs, soil pH and citrus.
- Wakulla County Extension Director provided gardening program at local library.

Lisa Lance – Library Director

Mrs. Lance provided her report, as follows:

Action Item: Requesting approval from the Board of County Commissioners to advertise for FT Library Assistant positions. This request is due to the resignation of two staff members, one at each location. Both staff members are relocating, one out of state and the other out of the county. Only one provided a two-week notice.

Mrs. Lance reported the advertisement will come out this week. **On motion by Commissioner Sanders, seconded by Commissioner Massey, and by unanimous vote of the Board present, it was agreed to advertise for the full time Library Assistant positions.**

Mrs. Lance highlighted the activities for the month.

Monthly Update Programs and Resources:

☐ Due to the change in staff, the low to no attendance from 5:00 – 6:00 pm daily, and several volunteers who are away for the summer the operational hours at the Eastpoint branch have been adjusted. The Eastpoint branch library will be open from 9:00 – 5:00 pm, Monday – Friday.

☐ Summer Reading 2018, Libraries Rock! Kicked off last week. Great programs and attendance. The Library extends its many thanks and appreciation to the Friends of the Library who sponsors the summer reading program and to Rock By the Sea who this year donated the funds for the paid performers, which was \$3500.

☐ **Wednesday's each week** at Eastpoint, Children's Program, Rockers & Readers, will be at 11:00 am (ages K-6), no programs the week of July 4

☐ **Friday's each week at Carrabelle**, Children's Program, Rockers & Readers, will be at 11:00 am (ages K-6), no programs the week of July 4

☐ Thursday, June 21: Magician Michael Crosniak, Eastpoint 2:00, Carrabelle 4:00

☐ Adult program: Herbalist & Healthy Lifestyle Advocate, Denise Williams, will share information and demonstrate how to prepare natural poultices, Eastpoint, Wednesday June 27 at 1:00, Carrabelle, Friday June 29 at 1:00

☐ June 28: Ventriloquist and Puppeteer Will Keating, *Wizzle's New Beat*, Eastpoint 1:00, Carrabelle 4:00

☐ The Mobile Mammogram Bus is coming to Carrabelle, Saturday June 30, 9:00 – 2:00. It was previously cancelled due to the bus broke down. The Florida Department of Health, Florida Breast and Cervical Cancer Early Detection Program, Serving Franklin County will provide vouchers to qualifying women between the ages 50-64; of low income with no health insurance. If you currently have health coverage you may use that insurance to take advantage of this convenient location. No appointment necessary. No pre-registration necessary. Registration will be in the Library. The bus will be onsite at the Carrabelle Branch parking lot.

☐ Adult Gardening Programs: Today at Eastpoint, at 1:30. June topic: Summer Vegetable Production: Success Under the Sun. July topic: Birds & Butterflies, Carrabelle July 10 and Eastpoint, July 17, both programs at 1:30

☐ The Basics of Better Living Program: July Topic: Strategies for Avoiding Scams and Fraud, July 1 at Carrabelle, July 15 at Eastpoint, both programs start at 1:30 pm. (Programs are 1st Friday each month at 1:30 at Carrabelle, 3rd Friday each month at 1:30 in Eastpoint)

☐ Franklin County Public Libraries will be closed Wednesday, July 4th

☐ MSL 2018 Recital was held May 24 at the Eastpoint Branch. There were 17 students who completed the program, 16 performed the day of the program and one Carrabelle student performed a private concert at a later date. The students did an outstanding job; there were individual performances, duos, and a band. Many thanks to Rock By the Sea who is the key sponsor for the MSL program.

General Monthly Calendar of Events:

☐ Eastpoint and Carrabelle: Monthly Book Chats, Book Socials, Yoga (4 sessions, Mon-Wed, Fri. in Carrabelle), Yoga (Tuesday's at 3:30 pm, 1st & 3rd Friday's at 11:00 am – Eastpoint)

Commissioner Lockley questioned if the vacancies will interfere with their hours. Mrs. Lance answered yes, in Eastpoint their hours will be 9:00 a.m. – 5:00 p.m. She stated a lot of the volunteers are gone for the summer. She said these hours will also be changed in Carrabelle for the month of July. Commissioner Lockley asked Mrs. Lance to make sure this is on the website. Mrs. Lance reported it is on the website, their sign, Facebook and in the newspaper.

Jason Puckett – Airport Manager

Mr. Puckett reported the new airfield lighting system work is complete.

Mr. Puckett stated the airfield drainage improvement project had a substantial completion inspection by FDOT on June 6th and now the contractor is addressing the final punch out list. He reported they will schedule the final walk thru once the items are completed.

Mr. Puckett said they are trying to get the permitting done on the commercial access road. He explained Avcon met with the NFWFMD and they have finalized the permitting plan. He stated Avcon is finalizing the design and permit drawings and should be ready to go out for bids at the end of the month.

Mr. Puckett reported in relation to the Economic Development Plan, BRPH is preparing a step by step implementation plan and it should be ready by the end of July. He explained this will complete the scope of work for the Economic Development grant.

Mr. Puckett said in the Airfield marking project 2 of the 3 runways were to be restriped and remarked. He explained they met with FDOT and have negotiated and received approval to have all 3 runways remarked. He stated they are now negotiating with the state contractor for marking all the runways. Mr. Puckett reported once the quote is in and everyone is in agreement then they can direct them to proceed. He commented this project is fully funded from FDOT.

Public Comments (3-minute time limit)

Mr. James Donald, President of the St. George Island Civic Club, said they understand the tremendous challenges the Board has in managing the government here. He stated the Club has 400 members and are here to applaud the decision on the corridor overlay plan. He explained they are working with Commissioner Jones to insure the plan is right and all citizens are involved. He stated Commissioner Jones attends their general membership meetings of the Civic Club on Thursday night at 6:30 p.m. and he invited the other Commissioners to attend. Mr. Donald reported they are initiating a strategic plan that builds upon the corridor overlay plan. He stated they anticipate questions and would like to partner with the Board. He pointed out they have some great resources on St. George Island and may be able to assist the Board. He said they are very grateful to live in Franklin County and want to protect St. George Island and work with the Board on their strategic plan.

Mr. Johnnie Byrd, a resident of Apalachicola, stated he was the first black policeman in Apalachicola. He explained yesterday he was in the Property Appraiser's Office and found out that the 15 feet of property adjoining his property on 6th Street in Apalachicola that the City of Apalachicola and the County have no need for is unbuildable. He stated the Property Appraiser felt the \$1,500 he offered for the property was more than she would suggest. He informed the Board his property has been in his family for 50 years and he has been paying taxes on buildable property but his property is not buildable. Mr. Byrd stated he would like to get this property straightened out so he can leave it to his children and they can build if they would like to. He explained he has worked out an arrangement with the owners for the other 35 ft. and would like to purchase the 15 ft. parcel from the City of Apalachicola. Commissioner Lockley reported this property is in his district and in the middle of a lot so it is not good to anyone unless they have the other part of the lot. He explained the county is not in the utility business and gave this property to the City of Apalachicola but it has a reverter clause. He explained Mr. Byrd is trying to straight this property out for his children. Commissioner Lockley reported this would benefit the county as the property would go on the tax rolls as one piece of property. Mr. Byrd stated the Property Appraiser will have to re-adjust his taxes if this is not straightened out because his 50 ft. is not buildable property. Chairman Parrish said the Board does not take action during public comment so this item would need to be placed on the Agenda if they are going to reconsider it. Commissioner Sanders questioned if there is a time line of 6 months to bring an item back up if the Board has voted it down. Attorney Shuler said the only policy he is aware of is when development application requests have been turned down and then there is a 1 year waiting period. He explained it is at the discretion of the Board if an item is placed back on the agenda. Commissioner Massey asked how long the property is. Mr. Byrd stated he owns the first 50 feet and then there is the 15 ft. parcel and then the property owned by the Clark family. He reported the Clark family owned their part longer than 50 years because his father purchased the 50 feet from the Clark family. He explained after his parents died he paid the taxes for years. He reported when he returned to Apalachicola he thought he would be able to build on the property and then found out the property was not buildable. He stated he purchased property in another location and built a home but would like this property straightened out for his children. Commissioner Lockley asked if the lot is 50' by 100'. Mr. Byrd responded it would be 100' when all the properties are together. Mr. Moron stated he will add this item to the next meeting agenda. Chairman Parrish said the Board cannot take any action under public comment.

Ms. Betty Cummins and Ms. Susan David, residents of Alligator Point, appeared before the Board. Ms. Cummins discussed a letter sent to the Board that is in their packet addressing the dust from the road on Alligator Point. She stated this was sent to Mr. Pierce and a Commissioner and Mr. Pierce was going to forward this information to the County Attorney so he could address any liability issues. Ms. Cummins reported she watched the last meeting and this issue was not addressed. She informed the Board she sent this to the Clerk's Office and they agreed to include this information in the Board packet. She read her letter to the Board. Ms. Cummins said she has copies of the links referenced in her letter to present to the Board. Chairman Parrish stated he read the information she sent to the Board and they are aware of

the situation. Ms. Cummins reported she has to use the road and there are people sitting on their porches near the road that she feels like she is being forced to harm them by driving her car on the road and causing the dust. Chairman Parrish stated the Board is aware of the situation. Ms. David pointed out there could be litigation and the Board needs to be aware of what is happening. She said she lives on a dirt road near Mariner's Circle and the dust is detrimental to their health.

On motion by Commissioner Lockley, seconded by Commissioner Massey, and by unanimous vote of the Board present, it was agreed to add Mr. Johnnie Byrd to the Agenda for the next meeting.

Sheriff A. J. Smith – Budget Discussion

Sheriff Smith and Mrs. Ginger Coulter, Sheriff's Department, appeared before the Board. Sheriff Smith reported Mrs. Coulter has a handout of what they are requesting which is a onetime allocation for improvements around the Sheriff's Department and Jail. He explained previously he showed the Board what items needed to be fixed and what was outdated. He said one of the pages will show the money they requested from other areas and how they used the money. Sheriff Smith discussed the handout and the items that need to be addressed such as outdated technology and some building projects. He reported the fence construction has been done with the fence the Board allowed them to take from the work camp and they will need to purchase some gates. He said the complex will be secure when the gates are in place. Sheriff Smith stated the x-ray machine is quite expensive but it would probably eliminate contraband from coming into the jail. He discussed the incident that happened at the jail with the inmates who were rendered unconscious from a small piece of drug contraband. Sheriff Smith reported the camera system was not working in all areas of the jail so they could not see what was going on. He stated this is a safety issue for the deputies and a liability issue if something was to occur. He said the camera system is being replaced and that will reduce the liability. Sheriff Smith explained the jail has a lot of life left in it so they are trying to do these things so they will not have to build a new jail. He explained dispatch is in a confined space and needs new furniture and some updated technology. Sheriff Smith stated they have gone to a new CAD system that was given to the County by Bay County but they had to spend money to place modems in the cars. He said this new CAD system allowed them to have a better reporting system and to have an automated vehicle locator which is a good feature for accountability. Sheriff Smith pointed out if a deputy gets into a situation and cannot talk then they know where the deputy is. He explained the equipment in dispatch is critical for dispatching to the deputies on the street. He brought into discussion the problem with the control panel in dispatch that controls all cells. He stated there is also another panel in the control room where the deputies sit and watch the pods and open and close the doors but this piece of equipment does not function all the time. Sheriff Smith said this is also a safety issue and they are hoping to update the system. He reported the control panel inside the jail is not secure and they will do the work to secure the area but need to purchase the materials. He stated the medical ward is inadequate. He explained since they are using video visitation they

will use the area previously used for visitation to expand the medical ward. Sheriff Smith reported they are trying to make the existing structure work better. He said they have two portable buildings which house investigations and evidence but the roofs leak and they are not worth repairing. He reported they would like to construct a building to house investigations, evidence and some other functions. He explained they are trying to provide a high level of service and keep the employees and public safe. Commissioner Sanders said she has some questions and she usually speaks with the constitutional officers about their budgets before the budget workshops. She suggested between now and the budget workshops each individual Commissioner should sit down and talk with the Sheriff. Sheriff Smith agreed this is a good idea. Commissioner Sanders stated Sheriff Smith is doing a good job but this is a significant increase in the budget and she would like for him to prioritize what needs to be done. Commissioner Sanders questioned if there is a grant that can help with the \$184,000 x-ray machine. Sheriff Smith stated they have an intern on staff this summer and he is helping them look for some grants. He explained in the list of priorities the x-ray machine will probably not be at the top because they need other things more. He reported the priority is having space for staff to work and being able to protect the employees who work at the jail through technology. Commissioner Sanders asked how surrounding counties that have x-ray machines paid for them. Sheriff Smith said they are looking into how they purchased this equipment. He explained Mrs. Coulter has been successful in getting a grant for body cams for all deputies. Sheriff Smith said they will continue to look for more grants. Commissioner Sanders stated the x-ray equipment is expensive and it may be better to buy it outright if they decide to purchase it. She said she has a lot of questions and will go over and meet with the Sheriff and Mrs. Coulter. Sheriff Smith agreed he would like to meet with the Commissioners and show them what has been done at the jail. He explained once they see the projects then they will have a better idea of what they are trying to do. He commented when the jail was built 30 years ago things were different and they want to make sure they have a safe and secure facility. Chairman Parrish thanked the Sheriff for appearing today and said it is a significant budget increase so it would be good if the Commissioners can visit the jail. He agreed with Commissioner Sanders about prioritizing the items that need to be addressed. Sheriff Smith stated they wanted the Board to see what they were talking about and they will prioritize the items. He offered to meet with the Commissioners at any time and show them what needs to be done and what has already been done. He reported his staff has done a good job at the jail. Commissioner Jones stated there are some redundancies he would like to ask about. He said the jail is the county's and it is the Sheriff's Office and he would like to see some of the capital items prioritized but not increase the Sheriff's budget because these are capital outlay items that the County needs to take care of. Sheriff Smith said this is a onetime deal and they will not be asking for it ever again as long as he is Sheriff. He explained it is a way to keep using the facility without starting over and building something new. He reported their capacity is about 100 and the population is about 80 but it fluctuates so they do not have too many inmates. Commissioner Lockley said this is an accident waiting to happen so he would like them to get the cost of repairing the problem with the doors and send it to the Board. Sheriff Smith estimated the cost to be \$40,000 and said this item would be at the top of the list. Commissioner Lockley expressed concern that a fire could occur and this equipment is not

working. Sheriff Smith agreed this is important and thanked the Board for their consideration. Commissioner Massey said he will go out to the jail and visit with the Sheriff.

The meeting recessed at 10:08 a.m.

The meeting reconvened at 10:21 a.m.

Amy Ham-Kelly – Board of Adjustment – Report

Mrs. Kelly stated the Board of Adjustment did not have a quorum. She reported she spoke with the members and all the members would like to remain on the Board with the exception of Mr. Gil Autry who would like to become an alternate. Chairman Parrish stated this member is in his district and he will find someone to fill this position. Mr. Moron reported they are having a special meeting tomorrow so they will address all the items that were missed last month. He stated these items will be presented at the July 3rd Board meeting.

Amy Ham-Kelly – Planning & Zoning – Report

Mrs. Kelly presented her report, as follows:

CRITICAL SHORELINE APPLICATION:

1. **RECOMMENDED APPROVAL: (Unanimous)** Consideration of a request to construct a Single Family Dock located at 639 Highway 98 Eastpoint, Franklin County, Florida. The proposed uncovered terminal is 8' x 20' with a 4' x 150' dock, and 2 mooring pilings. Approval will be contingent upon DEP and COE permits. Request submitted by Larry Joe Colson, A1 Quality Docks Inc, agent for Jeffery Hunnicutt, applicant. (Has House)

Commissioner Massey made a motion to approve this request. Commissioner Lockley seconded the motion. Commissioner Jones questioned the address of this property. Mrs. Kelly explained the location of the property. **Motion carried; 5-0.**

2. **RECOMMENDED APPROVAL: (Unanimous)** Consideration of a request to construct a Single Family Dock located at Lot 32, Unit 1, Holiday Beach. Also known as 11 Mardi Gras Way, Alligator Point, Franklin County, Florida. The proposed uncovered terminal is 8' x 20', with a 4' x 24' dock, an 8' x 8' lower platform, with a set of 4' x 5' steps. Customer has their DEP permit and is exempt from COE permitting. Request submitted by Larry Joe Colson, A1 Quality Docks Inc., agent for James Widener, applicant. (Proposed House)

Commissioner Sanders said she can see by the drawing that they are going along the landward side because they must be careful not to come out much or the dock will blocking navigational items. She stated she is glad they are going along the shoreline. **On motion by Commissioner Sanders, seconded by Commissioner Lockley, and by unanimous vote of the Board present, it was agreed to approve this request.**

3. **RECOMMENDED APPROVAL: (Unanimous)** Consideration Of a request to construct a Single Family Dock located at Lot 5, Alligator Point Sub. Also known as 1559 Alligator Drive, Alligator Point, Franklin County Florida. The proposed covered terminal platform will be 8'x20', with a 4'x250' dock, and 2 uncovered boat lifts. Customer has DEP, and COE permits. Request submitted by David Keith, Dock's for Less, agent for William and Diana Muroski, applicants. (Has House)

Mrs. Kelly said there was a 24 ft. riparian lot line and they have moved it so both sides meet the riparian lot line and it will be centered up which was there only concern. She stated the house is proposed on the gulf side of Alligator Drive. Commissioner Sanders questioned if the 250' will put this dock out further than any of the other docks that are already there. Mrs. Kelly presented an aerial of the property and said some docks in this area are longer so it should be fine. Commissioner Sanders stated she does not have a problem as long as this dock does not go out any further. **On motion by Commissioner Massey, seconded by Commissioner Sanders, and by unanimous vote of the Board present, it was agreed to approve this request.**

RE-ZONING APPLICATION:

4. **RECOMMENDED APPROVAL OF A PUBLIC HEARING: (Unanimous)** Consideration of a request for a Re-Zoning from C-2 Commercial Business District to C-4 Mixed Use Residential Commercial of Unit 1, Block 2W, Lot 20, also known as 115 West Pine Avenue, St. George Island, Franklin County, Florida. Request submitted by Pandora Schlitt agent for Teresa & Mark Milliken, applicant.

Mrs. Kelly presented a diagram of the property. She explained their property is between C-4 properties already and they are requesting C-4 as well. Commissioner Jones asked if they are aware C-4 has a different meaning now than it did have. Mrs. Kelly stated they went over this at the Planning & Zoning Commission meeting. She explained if they want residential then the first floor must be a commercial business and then the next floor could be residential. **On motion by Commissioner Jones, seconded by Commissioner Lockley, and by unanimous vote of the Board present, it was agreed to approve this request.**

SKETCH PLAT APPROVAL:

5. **RECOMMENDED APPROVAL: (Unanimous)** Consideration of a request for Plat Approval of a parcel known as Tract 10, Phase II, East End Beaches, St. George Island, Franklin County Florida. Request submitted by Barbara Sanders, Sanders & Duncan P.A. agent for multiple owners.

Mrs. Kelly reported they are not changing the lot configuration. She pointed out the proposed change on a diagram of the property. She said all the lot owners are in agreement. Commissioner Jones asked if this is just a plat change. Mrs. Kelly agreed it is a plat change. **On motion by Commissioner Jones, seconded by Commissioner Lockley, and by unanimous vote of the Board present, it was agreed to approve this request.**

6. **RECOMMENDED APPROVAL: (Unanimous)** Consideration of a request for a Sketch Plat Approval of a one unit subdivision called Five Branches LLC, a 2.0 acre parcel also known as Lots 19 & 20, Schooner Landing, St. George Island, Franklin County Florida. Request submitted by Barbara Sanders, Sanders & Duncan P.A. agent for Five Branches, LLC.

Mrs. Kelly reported they have changed their name to Leisure Landings. Mrs. Kelly said Mrs. Sanders presented a handout of the original plat and the lot configurations have not changed but they have split these two lots out from the original plat. She provided a location map of the area and said this would allow them to have 1 house on two acres instead of 2 houses. Commissioner Jones asked how this will be handled differently. Mrs. Kelly said there is really no difference except the plat would be recorded in the Clerk's Office. Commissioner Jones verified this is similar to what others have done to consolidate the lots and they understand it will probably never be split again. Mrs. Kelly answered that is correct. **On motion by Commissioner Jones, seconded by Commissioner Lockley, and by unanimous vote of the Board present, it was agreed to approve this request.**

COMMERCIAL SITE PLAN REVIEW:

7. **RECOMMENDED APPROVAL: (Unanimous)** Consideration of a request for Commercial Site Plan Review to construct a 5,000 sq. foot building. Located at the corner of Highway 98 and South Bayshore Drive, Eastpoint, Franklin County, Florida. Request submitted by Mark Llewellyn, agent for Billy Schultz, applicant.

Mrs. Kelly stated this is part of the old KOA site. She presented a map and showed the location of the property. Commissioner Sanders asked if this request is to construct a 5,000 square foot commercial building. Mrs. Kelly answered yes. Commissioner Sanders questioned if they said what kind of building it will be. Mrs. Kelly stated it is 5 units in one building similar to Sellers Tile. She presented the location map and the site plan. She pointed out they are required to

have 25 parking spaces and they have 27 and that includes 2 handicapped spaces. She stated they will have an entrance off of Highway 98 and one off of South Bayshore Drive. Mrs. Kelly said there was a question concerning the 40 ft. wide easement in the south portion of the property but they revised the site plan and moved the stormwater out of the easement so nothing is encroaching into the easement. Commissioner Jones stated this is different than what is in their packet. Mrs. Kelly agreed the one she is presenting is new and this is the one that will be approved. She said she will make sure the Clerk has the change. Commissioner Jones asked if there are any issues with wetlands. Mrs. Kelly said there does not appear to be any. She stated they can build on grade. She explained there are more wetlands further east toward the Dollar General area. **On motion by Commissioner Jones, seconded by Commissioner Massey, and by unanimous vote of the Board present, it was agreed to approve this request.**

Curt Blair – TDC – Report

Mr. Blair provided his report, as follows:

Collections:

We have seen over the last few months that amounts vary, sometimes significantly due to changes in schedule and weather. In the end, however, our revenues overall are up 2% over last year. We expect the trend to continue. Collections for the month of March were a strong \$111,947.32 which was \$27,364.13 over March of last year. This reflects a 32% over last March and has helped to maintain a healthy 2% increase over last year.

Visitor Center Visits:

In May we recorded 2,616 visitors to our Visitor Centers which totals 17,021 for the year.

Web Site Activity:

We had 22,293 web hits in May which is down slightly from this time last year. So far this year our Web activity has seen 132,893 visitors.

TDC Grant Program:

In your packet you will find a summary of proposed changes to the TDC Grant program. In response to your request that we make changes to the TDC Sustaining Grant program, our work has included changes and additions to several programs. The attached memo recommends a number of changes that are designed to be responsive to your request in the following way:

- First we have discontinued our Sustaining Grant Program. While that program was useful when we began twelve years ago, it was outdated in terms of how our tourism industry has evolved.
- Instead of the Sustaining Grant Program the TDC is recommending funding four grant programs that increase possible grants to non-profits from 37 to 49 grants or more depending upon the level of requests.

- We continue our Non-profit Promotions Grants that includes 30 \$2,000 single day event grants.
- We have added a major event category which provides \$5,000 grants for events that extend for multiple days and that can document they serve to attract out of town visitors to fill beds.
- We have created a Museum Grant program that recognizes that museums are an important venue to support that does not always have the ability to become self sustaining. But we have established criteria that require an effort on the part of museum organizations that reduces the sense of entitlement that may have been created by our Sustaining Grant program.
- In addition we have created a grant category that encourages Market Development Partners that will receive funds to participate in TDC Marketing activities.
- Each of these programs requires a match.

We would like your concurrence on the direction we are headed so we can move ahead to advertise the grant program.

Mr. Blair explained their whole marketing program is designed around collecting quality email addresses that allow them to market to people nationwide on a monthly basis. He stated they started years ago and now have more than 50,000 email addresses. He explained this is an important part of their program and they are looking to continue working with non-profits to help get the email addresses in addition to collecting them through campaigns and the visitor centers. Mr. Blair said this is a way to include some of the less active non-profits in the marketing program. He explained the TDC Board is moving ahead in this direction and they wanted him to discuss it with this Board to see if it is moving in the direction the Board would like them to follow with sustaining grants and the ability to fund more organizations. He reported if it meets with the Board's satisfaction then they will continue moving ahead with it and start putting out proposals for non-profits to apply. He explained they will then review the applications and get the programs finalized by the end of September. Commissioner Lockley stated on some of the programs Mr. Blair did not say how much money was being given. Mr. Blair reported the 30 small grant programs are \$2,000 and the major event multi-day grants are capped at \$5,000. He went on to say they can apply for 50% of their previous year's budget in the museum grant program but they are capped at \$15,000. He reported the Market Development Partners are capped at \$12,000. Commissioner Jones stated in their information in one place it says the Museum grants are capped at \$20,000 and in another it says \$15,000. Mr. Blair stated because of the meeting schedules the information in the packet was prepared before the TDC meeting where they made this change. Commissioner Sanders explained the TDC Board wanted to help more people. She stated she reminded them that this was the direction this Board wanted to go in where more people were able to access the sustaining grants and the other programs. Commissioner Sanders said the TDC Board moved ahead in the direction the Board wanted them to go. Chairman Parrish stated he assumes everyone is in concurrence with these programs. The Board agreed with this matter. Mr. Blair stated they will start by advertising the availability of grants. He said he thinks there will be more than 49

grants as some of the non-profits can only apply for 50% of last year's budget and will not be eligible for the \$15,000. He reported he will take the Board's thoughts back to the TDC Board and move ahead

Immediate Museum Support:

Some of the state's museum programs were dramatically affected when the legislature cut the museum operating grant program this year to respond to some of the state's other concerns. Our local History, Art and Culture program in Apalachicola's budget was cut by over 50%. The Board last week approved an emergency allocation to help a couple of our programs in need including HCA and the Crooked River Lighthouse's Pirate Ship replacement program.

Meetings:

We do not generally have a TDC Board Meeting in July; however we have scheduled a special meeting on July 18 to review the responses to the RFQs in order to get you a recommendation by your first August meeting. In addition, our Marketing Committee will be meeting on June 27 at 2:00 P.M. The next TDC Board meeting will be on August 8 at 2:00 P.M.

Chairman Parrish asked if Mr. Blair has received many proposals for the TDC Administrator. Mr. Blair said the proposals are not coming to him. Mr. Moron said they have not received any. Chairman Parrish asked when the deadline is. Mr. Blair answered June 29th. Mr. Blair reported several people that are interested have contacted him but they have not submitted proposals.

Commissioner Lockley said he asked Mr. Moron to get with Mr. Blair about lights for the new basketball court at D.W. Wilson Park. Mr. Blair said they can do something as they have some money that is not totally committed this year but it will depend on how much they need. Mr. Moron stated he will meet with Mr. Davis and Mr. Blair.

Marcia M. Johnson – Clerk of Courts – Report

Clerk Johnson stated the Finance Office has asked the Board to approve having budget workshops on Thursday, July 19th and Friday, July 20th. She explained they have to work around the county court schedule for the room and these are some of the days that will work. The Board agreed with these dates. Clerk Johnson said the Finance Office will set up the workshops for these dates and send out notices to everyone.

Alan Pierce – RESTORE Coordinator – Report

Mr. Pierce read his report, as follows:

1- Alligator Point Update- As the Board is aware I participated in an APTA sponsored community meeting on Saturday, June 9 to discuss with Alligator Point residents the current and future status of Alligator Drive. The meeting was run by a professional moderator and at the end a vote taken. I will not repeat my remarks here as I have provided a copy for the Board packet, and I discussed some of my remarks with the Board at the June 5 BCC meeting. The options to

be voted on were created by APTA, and the tabulation of votes was by APTA. The vote was non-binding. There were probably 150 people in attendance. The Straw Ballot results:

Option 1. I am in favor of a toll road to fund road protection 4 votes

Option 2. I am in favor of an MSBU tax to fund road protection 8 votes

Option 3. I am in favor of a combination toll and MSBU to fund road protection 38 votes

Option 4. I don't want to pay anything for road protection – leave it to Franklin County government to decide what to do – but no toll road, MSBU or tax increase. 38 votes

There were another 20 ballots that did not vote, but were turned in wanting more information. And, on Option 4, there were a number of people who did vote but also wanted more information.

Mr. Pierce stated there was not a consensus of opinion on what needs to be done.

This is my recommendation to the Board. We use the FEMA funds that are currently working through the FEMA review process to repair the road. I was provided a revised cost estimate for the project last week to sign, and I refused to sign it because there was a glaring error in my opinion. A new FEMA generated cost estimate had reduced the length of sheetpile from 1000 feet down to 225 feet. There is no logic in installing only part of the sheet pile. After further review by FEMA they agreed it was a mistake so I am waiting for a revised cost estimate that includes all of the necessary parts to rebuild the road. FEMA did take out the concrete cap on the north side of the road that the engineers had recommended. At this point the concrete cap on the north side is something we can live without, so rather than start another fight with FEMA over a concrete cap that would stall the approval of funds, I will recommend Pam Brownell sign the revised PW so we can move forward with the project.

I also recommend that the Board wait for consensus among Alligator Point residents before proceeding with any road protection projects. What follows is the current plan for the road. It will be moved as far south as FDEP will permit and then rebuilt as follows: 2 lane paved road, a concrete cap on the south side, vertical sheet pile on the south side, and rock barrier outside of the sheet pile. No protective measures will be taken on any other part of the road. At this time, once the FEMA project is finished that will be the end of construction.

Mr. Pierce said he is frustrated with the FEMA process and encouraged the residents to call anyone they knew at the state or federal level to find out why nothing is being done. Mr. Pierce stated some of the residents called the Governor's Office and the Governor's Office became alarmed and called the State Department of Emergency Management and they called Mrs. Brownell and wanted to know why Franklin County has not done something about the road. Mr. Pierce explained he was furious since the Governor's Office had been there and the Governor had promised he would do something about the road. Commissioner Sanders said the Governor promised her he would do something about the road. Mr. Pierce stated called Mr. Will Kendrick, Senator Neal Dunn's Office, and asked him to look into this as the county

keeps going through reviews. Commissioner Sanders said the county is so fortunate to have Mr. Pierce because he noticed the sheet pile was reduced from 1,000 ft. to 225 ft. She reported if Mr. Pierce has not caught this the County would have lost \$1 million in funding.

Commissioner Sanders stated she and Mr. Pierce are not going to be here much longer and everyone needs to get ready and stay vigilant with FEMA because they will try to make changes. She said this is a time consuming and serious problem and then the Board receives complaints from the residents about the dust. She explained the County cannot do anything until FEMA moves ahead. Commissioner Sanders said it was wrong for the Governor's Office to call DEM and then ask them to call Franklin County about the road. She pointed out the County has still not been reimbursed from Hurricane Hermine that came through the county in 2016. She stated the county has just gotten reimbursed for Tropical Storm Debbie in 2012. Mr. Pierce said he talked with Mr. Terry Madigan, President of APTA, and they are still going to look at options.

2- TRIUMPH meeting update- As the Board is aware, I attended the TRIUMPH meeting in Pensacola on June 12. On the agenda was an item titled, "Discussion of Pending Oyster Industry Proposals." Franklin County was not invited to participate in the discussion so I went to listen. In a discussion led by Mr. Allan Bense, he recommended the TRIUMPH Board create a sanctioned subcommittee to research the oyster issue and report back to the full TRIUMPH Board on how best to blend all oyster issues into one cohesive proposal. Mr. Bense said the oyster industry stretched all across the Panhandle and that staff had heard about other projects that might be submitted. The 4 projects that have been submitted are:

- FSU in Franklin County with an oyster hatchery and research component- \$1.9M
- Panacea Co-op in Wakulla for oyster processing funding- \$2M
- Panacea Co-op in Wakulla for a Value Added oyster processing- \$1.7M
- Dept of Ag (DACS) for funding to assist aquaculture participants buy gear- \$750K
(The 750K is requested as \$250K each year for 3 years: each participant would be allowed to receive up to \$10K to help buy aquaculture gear.)

Mr. Pierce stated the projects being submitted are for aquaculture.

In a motion by Mr. Bense, and approved by the Board, an official oyster subcommittee was established with Mr. Jason Shoaf and Mr. Steven Riggs, both TRIUMPH members, serving on the subcommittee. An official subcommittee has to adhere to all Sunshine rules related to public notice so these meetings will be advertised. I spoke to Mr. Riggs after the meeting and offered that Franklin County would host the meetings and he said that he would rely upon Mr. Shoaf to set the meeting schedule. Depending on how many meetings it takes for Mr. Shoaf and Mr. Riggs to develop a recommendation it could be months before the oyster issue moves forward. In the discussion led by Mr. Bense, he made it clear that he wants the research side and the production side to be all one project. He also talked about the value of aquaculture in helping bring the industry back. I called Ms. Susan Skelton yesterday, Monday, to inquire when an oyster subcommittee might meet and she said they are working on a schedule now.

Mr. Pierce reported it is possible the meetings will be at the Apalachicola National Estuarine Research Reserve (ANERR) building. He stated the Triumph staff is selecting the speakers.

Another revealing discussion by the TRIUMPH Board was their consideration of whether they need to hire their own marketing consultant to reach out to the national and international business community for bigger ideas for NW Florida than what is currently submitted. Mind you, TRIUMPH has already received some 150 pre-applications seeking some \$1B of funding when only \$300M currently available. I would think this would not bode well for any large projects that are currently submitted. I do not think Franklin County's projects are at risk because we are not that large, and because we have not exceeded the \$15M of funds the Legislature has allocated for us.

Mr. Pierce said hopefully the oyster subcommittee meeting will happen in the next two weeks. He stated there will be public notice and he will inform the Board. He reported the Triumph Board has very strong ideas on how the money will be spent. He explained they have a tight process and if it is on the Agenda then they will talk about it but if it is not on the Agenda then they will not talk about it and you will not be allowed to speak.

3- Inform the Board that I failed to get into the proper Board meeting an amendment between the FDEP and Franklin County for a time extension at Island View. For reasons I no longer remember a 4 month time extension, from Jan. 1 2018, to April 30, 2018, was granted on the planting of the vegetation on the north side of the property. This executed amendment was never entered into the Board files. I am doing it now.

4- This item was handled earlier in the meeting.

Michael Morón – County Coordinator – Report

Mr. Moron presented his report, as follows:

1. Chris Rietow, ARPC's Executive Director, is here to update the Board on current and relevant ARPC activities.

Mr. Rietow said he is here to provide an update for the Board. He recognized Commissioner Jones and said he represents the Board well and is actively engaged in the meetings. He stated Commissioner Jones calls for updates or with questions and he enjoys having him on board and he is an asset. He reported ARPC has been working on two resiliency projects that involve Franklin County and both projects involved the Department of Environmental Protection (DEP). He explained the first project is the Peril of Flood legislation passed in 2015 which is actually sea level rise or flooding from hurricane surge. He stated this legislation required coastal counties to update the Coastal Management element. Mr. Rietow explained over the years they have realized there is no way to force the counties to complete the update. He reported the ARPC received a grant from DEP to provide some analysis using the latest tools and they are working with Franklin County, Gulf County and the City of Carrabelle. He stated this project looks at the

technologies that are out there to understand the projections for future flooding and sea level rise. He said once they have the information then they can look at some template language the County's can consider. He pointed out the county is under no obligation to adopt this language. He said sea level is rising and they want to make sure elected officials have the best information available so as they are investing and growing they do not put infrastructure in harm's way. Mr. Rietow stated the other project is a grant from DEP to look at coastal resiliency and restoration analysis for the Apalachicola Bay and shoreline. He reported they are working with a consultant and they are going out to RFP and looking at all the projects that are in the DEP portal for enhancing resiliency of Apalachicola Bay. He explained they will prioritize the projects and there will be some workshops. Mr. Rietow stated hopefully this will help start the money flowing on these projects.

Mr. Rietow said they have submitted a grant proposal to the Department of Economic Opportunity (DEO) called Apalachee Online. He explained they are trying to find ways to help local government because the counties own the ARPC. He reported one of the ways that was identified was Geographic Information Systems (GIS). He explained most of the smaller counties do not have a dedicated GIS person and ARPC would like to house a GIS person full time at the Council and provide this service to the region. Mr. Rietow said they applied last year and came close but they are hoping the application they submitted this year is awarded. He stated they are moving forward with this project and will also digitize all the future land use maps that local governments have and then put them online so everyone can access them. He explained they would like to work with local governments so as changes occur they can keep the maps current. Mr. Rietow stated they have a GIS person part-time and if they receive this grant then the person will become full time. He said if they receive the grant then they will provide this service year round for their member local governments.

Mr. Rietow reported ARPC received an EPA Brownsfield Assessment Grant last year in the amount of \$300,000. He explained this grant will allow the ARPC to work with towns and counties and look at sites that are primed for economic redevelopment. He explained these are the old gas stations or mechanic's shops that have sat dormant and there is a perception that the land may have contamination and nothing is happening with the property. He said ARPC is working with a consultant to go around and identify the properties and then use the consultant to perform an assessment. Mr. Rietow stated the money cannot be used to remediate the property as that is the next phase but sometimes they find out there is very little contamination or none at all. He explained this helps get the property back on the tax rolls and turned into a business again. Mr. Rietow said this \$300,000 will be used for assessments around the region.

Mr. Rietow said they are working with the Economic Development Administration (EDA) as the Planning Councils around the state are recognized by the federal government as economic development districts and they try to funnel EDA monies through their region on particular projects. He reported after Hurricane Irma there was a notice of funding availability for disaster supplemental funds in the millions. Mr. Rietow said ARPC is working with the Florida EDA representative to identify potential disaster supplemental projects in the region. He stated

when Florida reached \$20 million they were assigned one person just for the state. He reported there may be one site involving Franklin County but it is in the early stages.

Mr. Rietow stated they are working with the USDA to expand their revolving loan fund. He explained one of their most popular programs is a small business revolving loan fund for businesses that are just under the threshold and get turned down by the commercial lending institution but have a great plan for expanding their business. He stated they have a lot of success stories but have not done a good job of marketing the program because they are at capacity. He reported they are hoping to expand that revolving loan fund and let everyone know and work with the local banks. Commissioner Jones thanked Mr. Rietow for coming today. Commissioner Sanders stated in 1985 if it had not been for the revolving loan program there would have been a lot more oystermen displayed than there were. She said when she was the County representative on ARPC they reminded her that Franklin County still had that revolving loan outstanding. She stated this does help small businesses.

2. Mr. Mark Curenton received notification from the Florida Department of Environmental Protection (FDEP) of an application for lime-rock mining north of Carrabelle. FDEP is accepting comments to concur or object to the proposed project until Friday June 22nd. A copy of the application is attached to my report. As this project is similar to the Langston and Associates project that the Board objected to earlier this year and is in the surrounding area, will the Board object to this project in the same manner? **Board discussion/action.**

Mr. Moron asked if the Board would also like him to write a letter objecting in the same manner as last time with the Langston & Associates project. Commissioner Sanders said she would like him to write the letter. She explained the name is different on the application but it is Mr. Travis Griffith who is the owner of the property. **Commissioner Sanders made a motion to keep consistent with what they did the very first time.** She reported to her knowledge the Division of Forestry has not given them any permission to use the road so they do not have access to the property. Mr. Moron stated Mr. Pierce talked to Mr. John Brown and he is aware of this also. **Commissioner Jones seconded the motion.** Commissioner Massey left the meeting at this time. **Motion carried; 4-0.**

3. Staff has received the contract from Florida Fish and Wildlife Commission (FWC) for the removal of two derelict vessels. Originally there were three vessels that were scheduled to be removed, but at your May 1st meeting the Board was informed that due to some legal issues FWC was unable to remove the vessel in the Carrabelle River. The vessel located in the Apalachicola River and the other located in Tucker Creek will be removed. Attorney Shuler has reviewed the contract. **Board action** to authorize the Chairman's signature on the FWC contract.

Commissioner Massey returned to the meeting. Mr. Moron pointed out the vessel they had problems with now shows it has been moved according to the website. He said he will let the Board know when he has an answer. He went on to say Mr. Curenton emailed FWC yesterday about this vessel so they are checking into it. **On motion by Commissioner Jones, seconded by Commissioner Sanders, and by unanimous vote of the Board present, it was agreed to authorize the Chairman's signature on the FWC Contract.**

4. Mr. Curenton has received notice that a new application cycle for removing derelict vessels will start on June 25th and run up until August 8th. There are two vessels in Eastpoint that have been marked by FWC that are eligible for removal with this funding. **Board action** to authorize staff to apply for this grant and include the two eligible vessels for removal.

Commissioner Massey made a motion to authorize staff to apply for another derelict vessel grant and include the two eligible vessels for removal. Commissioner Sanders seconded the motion. Chairman Parrish asked if the county can add additional vessels if some were identified. Mr. Moron answered yes, if some were identified. Mr. Moron said they found out the vessel was missing because Mr. Curenton was trying to identify additional vessels. Commissioner Jones reported one of the two that will be moved is almost directly off the boat ramp by the pavilion in Eastpoint and several people have run up on the boat. **Motion carried; 5-0.**

5. This item was handled earlier in the meeting.
6. This item was addressed at the beginning of the meeting.
7. Inform the Board that the City of Carrabelle has accepted the County's proposal that would allow the County's Building Official to inspect building projects within the City of Carrabelle. Attorney Shuler and Attorney Hartman are finalizing the inter-local agreement.
8. Inform the Board that the new door at the Armory will be installed between Monday June 25th and Friday June 29th. There are no events scheduled for that week.

Mr. Moron stated there is no Weems Memorial Hospital information on his report but Mr. H.G. Cannington, CEO, will appear at the next meeting to give an update.

Mr. Moron reported he was invited to the last Apalachicola Chamber of Commerce meeting and at that meeting there was a presentation made about a project that the Planning & Zoning turned down. He stated it would probably be a good idea if he joined both Chambers on behalf of the Board representing the county and attending the meetings. Commissioner Sanders stated Mr. Moron has enough to take care of and the Chambers can bring anything to the Board if they need to.

T. Michael Shuler – County Attorney – Report

Attorney Shuler provided his report, as follows:

1. Auditor Selection RFQ

Several firms have contacted the Clerk's office and indicated a desire to increase the number of pages for their response. At present, their response is limited to three pages. At least one firm has indicated that they want to submit as many as fifty pages for a response.

In part, I limited the number of pages of the responses to three pages out of respect to the work load on the audit selection committee, which will be comprised of the five constitutional officers, or their representative, a county commissioner and H.D. Cannington.

If the Board approves of the attached amendment to the RFQ, it will not slow down the RFQ process. The ad publishing the amendment will publish once on June 21, 2018, and will be posted on the county website and directly delivered to those who contacted the county and left contact information.

Board Action: Does the Board want to amend the Auditor RFQ to allow a response of up to 50 pages, instead of the current three page limitation.

Attorney Shuler said the Clerk's Office received a request to increase the number of pages. He stated one of the potential applicants said that typically they submit as many as 50 pages in their response. He said the Clerk is in favor of amending the RFQ to allow a response of up to 50 pages and he also recommends this change. Attorney Shuler reported this change will not cause any delay in the auditor selection process. He explained this will be advertised in the newspaper this week, added on the county's website and submitted directly to anyone who has left their contact information with the county. Commissioner Sanders asked Clerk Johnson if she is okay with this change. Clerk Johnson felt this was a good idea. **On motion by Commissioner Sanders, seconded by Commissioner Massey, and by unanimous vote of the Board present, it was agreed to amend the Auditor RFQ to allow a response of up to 50 pages.**

2. Medical Marijuana

I am bringing this issue back up for discussion. The options available to the Board are to adopt an ordinance banning medical marijuana, regulating medical marijuana on the same basis as pharmacies are regulated or do nothing.

Board Action: How does the board want to proceed?

Attorney Shuler reported the county staff has received a couple of inquiries about dispensaries. He stated the Board can do nothing, regulate it or ban medical marijuana. He explained if the county regulates this item it can only be regulated in the same manner as a pharmacy. Commissioner Sanders said she does not think the Board needs to do anything. Commissioner Jones asked if the Board would start with a pharmacy ordinance if they planned to take action. Attorney Shuler answered yes. He went on to say the county does not have any special zoning regulations for pharmacies. Commissioner Massey made a motion to table this item. Attorney Shuler reported it appears the Board does not want to take any action so a motion is not required as the item is not formally before them. Commissioner Massey withdrew his motion.

3. Pinki Jackel – Repayment of Over-Paid Public Salary

On Friday, June 15, 2018, Pinki Jackel delivered a letter and a check in the amount of \$2,169.40 to my office. The actual amount due for the public salary she overpaid herself

is \$3,368.30, as calculated by the county's accounting firm. Mrs. Jackel calculated her overpayment as \$3,377.70, or \$9.40 more than the amount calculated by the county's auditor. The auditor advised that we could accept either amount. A copy of her letter and check are attached. She still owes \$1,208.30.

Review of the letter indicates that Mrs. Jackel deducted \$949.71 from the amount due. This is the amount of money that she underpaid her salary during her first year as the appointed Supervisor of Elections.

Mrs. Jackel indicates in her letter that she is now seeking advice of counsel on the issue of taking a credit for the underpayment. She has been aware of my legal opinion that she is not entitled to the credit since my March 2018 letter to her. I have told her several times to consult with an attorney and that I would consider any legal basis entitling her to the credit. To date, she has not provided me with any legal basis for the credit.

Mrs. Jackel also deducted amounts for FICA (\$150.54), MC (\$35.21) and FRS (\$72.84), but it is my understanding from the auditor that she was to pay these amounts and the necessary adjustments would be made by the current Supervisor of Elections.

Board Action: Unless the Board directs otherwise, I recommend that I give Mrs. Jackel's attorney ten days to provide me with a sufficient legal opinion that she is entitled to the credit or proceed with filing a lawsuit for the balance owed, which is \$1,208.30.

Commissioner Lockley asked if Mrs. Jackel has paid part of the money. Attorney Shuler answered she has paid \$2,170.00 and is contesting \$1,200.00. He explained she is also requesting a credit for an underpayment her first year in office of \$949.71. He stated she also took some additional deductions she should not have taken and they should be repaid to the Supervisor of Elections' Office as that office makes the adjustments for the tax items. Attorney Shuler reported there is still \$1,208.00 in dispute. Commissioner Lockley asked if Attorney Shuler has any knowledge that she was underpaid. Attorney Shuler responded she was underpaid her salary during the first fiscal year according to the auditors. He reported he has found no legal basis that she is entitled to the credit for underpayment. Attorney Shuler stated Mrs. Jackel has been informed of this matter and he has invited her to send any legal authority she has on the credit but he has not received anything except her letter. He explained state law establishes the salary of the Supervisor of Elections and they cannot exceed that but there is another statute that says the supervisor has the ability legally to earn less than the maximum salary. Attorney Shuler said he has found no legal opinion or case law showing you can take an underpayment from one year and credit it to overpayment in another year. Commissioner Lockley stated he would like to let Attorney Shuler handle this matter. Attorney Shuler reported he will set a deadline of next Friday for the legal opinion to be rendered. Commissioner Sanders said the burden of proof is on Mrs. Jackel to prove that she is due this credit. She stated she accepts Attorney Shuler's recommendation to give her a time certain for the legal opinion to be presented. She reported if any of the Board members or other constitutional officers had done this they would be at the State Attorney's Office.

Commissioner Sanders stated the Board has been very lenient with Mrs. Jackel and she was a public official and servant and she knew her duties very well. She said Attorney Shuler is going in the right direction with this matter.

Commissioner Jones asked if the Board still needs to select a Commissioner to serve on the Review Committee for the auditor selection. Attorney Shuler reported the Board can do this at any time as the RFQ's will be opened at the second meeting in July. **On motion by Commissioner Sanders, seconded by Commissioner Massey, and by unanimous vote of the Board present, it was agreed to appoint Commissioner Jones to the Review Committee.**

INFORMATIONAL ITEMS

4. City of Apalachicola (MSBU Fire Assessment)

The City of Apalachicola recently voted to seek an increase in the MSBU Fire Assessment from \$50.00 to \$95.00 on each parcel of improved residential land. To date, no official letter requesting that the county authorize a ballot question has been received.

Attorney Shuler stated currently the MSBU brings in \$40,900.00 for the Apalachicola Fire District so this action would essentially double the amount. He reported Mrs. Lee Mathis, City Manager, is in the process of preparing a letter requesting authorization to put this issue on the ballot. He said the City of Apalachicola cannot put this on a ballot as it must come through this Board as a direction to the Supervisor of Election. He explained the Supervisor of Elections can add this issue to the ballot at the general election in November at no cost because the ballot is already being printed or the City can pay \$6,500.00 for a separate mail out ballot. Attorney Shuler said he receive assurance from Mrs. Mathis that the City is not looking to reduce their funding from ad valorem taxes and replace it with county MSBU money. He explained the difference is the MSBU dollars are paid by county residents and the ad valorem funding for the fire department comes from the City of Apalachicola. He stated she indicated the ad valorem support for the fire department will be increased.

Attorney Shuler reported he has heard the City of Apalachicola is still considering annexation of the Highway 98 corridor going from Two Mile out to the water treatment plant. He stated this is unofficial and he does not have any information from city staff but they are apparently scheduling a special meeting so this issue is not over.

5. Waste Pro

I've sent an email to Ralph Mills and have had several telephone calls with him. He has assured me he will make sure that they are running all the Franklin County waste through our scale house before taking it out of county. He indicated that two months ago Waste Pro had increased the volume of waste back up to around 530 tons each month for April and May 2018.

The remaining volume of waste not going to the scale house is the weekend garbage from St. George Island that leaves the county because the scale house is closed. Mr. Mills and Fonda are working together to determine how to adjust the hours of operation at the scale house on the weekend to receive waste coming from St. George Island on Saturdays.

Commissioner Lockley asked if it will pay for the person that will have to stay at the scale house. Attorney Shuler stated he will defer to Mr. Davis on how he schedules this matter but he suspects Mr. Davis may flex the schedules so there is no cost increase. Commissioner Lockley questioned if this will be overtime since it is on the weekend. Attorney Shuler reported they must work 40 hours a week and already work on the weekend during the summer.

6. ADA Compliant Website

I understand that a local attorney has communicated with the County and other local governmental agencies regarding a series of recent lawsuit filed in central and south Florida claiming that the local government websites violated the American with Disabilities Act, as well as other laws enacted to protect those with disabilities.

The specific complaint is that the websites do not accommodate persons with visual disabilities.

I am aware of this matter from the Florida Association of County Attorneys. In my opinion, we should not act just now.

I'd suggest waiting on the outcome of the litigation to determine first whether the websites of other county governments are unlawful, then act as circumstances dictate.

7. Inter-local Agreement with the City of Carrabelle – Building Inspection Services

Mr. Hartman, the city attorney for Carrabelle, informs me that they have reviewed and are moving forward with the inter-local agreement. He and I discussed several issues that wanted to address. The City has informed Mr. Moron that it wants to add a public portal function to the software, which he is working on, and Carrabelle will reimburse the county for this expense.

8. M.A. Bleaker – Code Violation

I wanted to inform the Board that Mr. Garlick has requested no more than 60 days to correct the code violations on Ms. Bleaker's property. That seemed reasonable to me, so I've told him to proceed with that time frame.

9. Propane Tanks Located at Grade in Flood Hazard Area

I sent another email to Jason Shoaf and Dale Calhoun last week seeking confirmation that the design provided to me by the Propane Tank Association representative, Mr. Dale Calhoun, is certified by the engineer that the design satisfies the apparent exemption for tanks installed at grade in coastal flood hazard areas. Mr. Shoaf responded and said that

he thought this was taken care of. I've informed Mr. Shoaf that I still the information I've requested. He is working on providing me with a response.

My question to them is that the exemption language provided to me does not mention propane tanks. The exemption specifically mentions "appliances", so I've asked for the Propane Tank Association to provide me with information that a propane tank is an appliance within the meaning of the exemption to the rule and for the design engineer to certify that his design is sufficient to anchor a propane tank installed on grade in a coastal flood hazard zone.

I could research this myself, but since the Propane Tank Association claims to have this knowledge, I did not think it necessary for me to re-create the wheel.

Commissioners Comments

Chairman Parrish brought into discussion all the oyster projects coming before the Triumph Board being aquaculture related. He stated there is a big push from the state level and the Triumph level to support aquaculture more than wild caught oysters. He said there are a lot of people who want to get leases for aquaculture and they can have them for 3 years and then sell them. Chairman Parrish explained the \$10,000 grant program that DACS has applied for through the Triumph fund provides \$10,000 matching money so the person also has to contribute \$10,000. He reported this does not help supplement the income of the local oystermen until the public bars return. Chairman Parrish stated it is all about aquaculture and there is going to be more pressure for this Board to allow aquaculture in the middle of Apalachicola Bay which will interfere with crabbing, shrimping, fishing and other uses. He said the Board needs to be aware this is coming and they are being pushed. He stated he is not against aquaculture but it has to be done in a way that does not interfere with the other industries and other users of the bay. Commissioner Sanders agreed and said this Board has always supported wild caught oysters and has gone all over the country representing the bay and trying to show the importance of the bay. She explained DACS will give them a \$10,000 grant but it is matching money and the majority of the local oystermen cannot afford \$10,000 for this program. Commissioner Sanders reported she was a big supporter of the aquaculture leases they already have and where they are in Alligator Harbor but wild caught bars need to be wild caught bars. She stated at least 13 of the leases at Alligator Harbor at not doing anything. She pointed out Franklin County residents are supposed to have first preference and then Wakulla County residents second. Commissioner Sanders stated before they open any more leases they need to make sure the current leases are productive. She discussed the decreased number of oyster boats out on the bay. Commissioner Massey said he counted 21 this morning. Commissioner Sanders reported the State has done a poor job of taking care of some of their resources. She stated this Board has fought but it is not going to get any better until the mindset changes. Commissioner Sanders reported there is a place for aquaculture but there is also a place for wild caught bars.

Commissioner Sanders stated next week the Board will be attending their annual conference in Orlando and they will be taking Mr. Moron, the County Coordinator. She said she is proud to

have Mr. Moron as the County Coordinator and he is doing an excellent job in this position. She reported she will be coming off of the Florida Association of Counties (FAC) Board of Directors at that time since she is not seeking reelection. She said she has served on the FAC Board of Directors since 2002 and she is proud to have served. Commissioner Sanders said she will also be coming off the Small County Coalition where she has also served since 2002 and she is also proud of this service. She stated she has met a lot of good people in the State of Florida and the majority of the good people are here in Franklin County and half are their staff. Commissioner Sanders said she supports the county staff and department heads 100% and if a budget needs to be done they can do a budget. She explained she takes to heart people saying the county staff cannot do these items. Commissioner Sanders reported after November she will be writing some articles to the newspaper because she is going to counteract all these negative articles. She said whether she is here or not she supports this Board. Commissioner Sanders stated if she is here it will be to support the Board.

Commissioner Lockley said this is an election year and politicians are trying to make the Board look like they are the bad guy when they are trying to help the local people. He explained aquaculture will be for a select few but wild caught bars will be there for a lot of people who choose to do it. He explained a lot of people will be out of work if they only deal with aquaculture. Commissioner Lockley said the bay should have recovered with the money they have put into it but they know it is wrong and the bay is steady dying.

Adjourn

There being no further business to come before the Board, the meeting adjourned at 11:45 a.m.

Joseph A. Parrish - Chairman

Attest:

Marcia M. Johnson - Clerk of Courts