

**FRANKLIN COUNTY BOARD OF COUNTY COMMISSIONERS
REGULAR MEETING
COURTHOUSE ANNEX – COMMISSION MEETING ROOM
JUNE 18, 2019
9:00 AM
MINUTES**

Commissioners Present: Noah Lockley – Chairman, William Massey-Vice-Chairman, Joseph Parrish, Ricky Jones, Bert B. Boldt, II

Others Present: Erin Griffith-Assistant Finance Director, Michael Moron-County Coordinator, Alan Pierce-RESTORE Coordinator, Michael Shuler – County Attorney, Lori P. Hines-Deputy Clerk to the Board.

Call to Order

Chairman Lockley called the meeting to Order.

Prayer and Pledge

There was a prayer followed by the Pledge of Allegiance.

Approval of Minutes

On motion by Commissioner Massey, seconded by Commissioner Parrish, and by unanimous vote of the Board present, it was agreed to approve the minutes from the meetings held on May 21, 2019 and June 4, 2019.

Payment of County Bills

On motion by Commissioner Boldt, seconded by Commissioner Jones, and by unanimous vote of the Board present, it was agreed to approve payment of the County's bills.

Public Comments – *(This is an opportunity for the public to comment on agenda or non-agenda items. When you are recognized to be heard by the Chairman, please sign the speaker's log and adhere to the time limit. An individual will be allowed to speak for three minutes whereas a designated representative of a group or faction will be allowed to speak for five minutes.)*

Mr. Michael O'Connor, St. George Island Civic Club, thanked the Board especially Commissioner Jones for their assistance with getting RESTORE money to do a stormwater study on the downtown area of St. George Island. He explains this is the first step in making the downtown

area more attractive and moving the water off the area. He thanked the Board for their support and said they appreciate it.

Mrs. Liz Sisung, a resident of Eastpoint, stated after reading in the minutes on Attorney Shuler's report regarding Serenity, she is skeptical about developers from Destin. She said when she saw their unwillingness to improve Begonia Street she became more skeptical. Mrs. Sisung stated the developers will make money but what will the county be left with. She inquired what their other developments look like and what they left in Destin. She encouraged the Board to let people come in under the county's terms and conditions so they can all be stewards of this piece of paradise.

Mr. David Walker, a resident of Apalachicola, reported he is working with FAMU Cooperative Extension Program and they are here in the county to establish a business incubator program innovation center in Franklin County. He said Wakulla Environmental Institute offers oyster aquaculture classes starting in September. He explained there are 4 slots but 2 slots are already filled and FAMU is willing to pay for 2 individuals to attend this class. He stated the class usually costs \$200-\$300. Mr. Walker reported FAMU is sponsoring 4 individuals from Franklin County to attend these classes. He provided his telephone number and said Mr. Moron has his email information if anyone is interested. Commissioner Boldt asked if Mr. Walker has gone to the public school system to provide this invitation. Mr. Walker said he has not gone to the school yet but he will. He stated they are working with the schools, cities, TDC and local chamber as they start this innovation center in the county. Commissioner Massey asked where the school is. Mr. Walker stated the school is in Wakulla and classes start in September on Monday nights from 6:00 p.m. until 9:00 p.m. He reported this is a 6 week class and it is offered each year but this year they can sponsor some slots for Franklin County.

Mr. Alan Feifer, Concerned Citizens of Franklin County (CCFC), reported yesterday an incorrectly advertised meeting of the Hospital Board was held. He said he informed the County Attorney and asked that the meeting be cancelled due to lack of notice. He stated he received an opinion letter from Ms. Barbara Peterson, First Amendment Foundation, and the Attorney General's Office indicating notice is required. Mr. Feifer reported last Thursday the Hospital Board meeting was significant because the person responsible for construction management, Ms. Nikol Tschaepe, was not invited. He stated at the meeting Mr. H.D. Cannington, Hospital CEO, stated he thinks the hospital can be rebuilt for \$14 million and not the \$17 million figure given the previous week by the architect and asked if the Commissioners will go along with this number. Mr. Feifer explained there was no discussion on how the \$3 million was removed from the budget but his understanding is the numbers were internally generated. He said the CCFC has no confidence in any numbers coming from Mr. Cannington. He stated Mr. Moron has a difficult job of championing the hospital and protecting the county at the same time. Mr. Feifer said there have been problems with the construction manager reporting to the Board and also to Mr. Cannington. Mr. Feifer pointed out Weems Memorial Hospital operated without workers compensation insurance for a period of weeks or months this year and while they were without insurance an employee was hurt. He discussed the cost of outside rates for

workers compensation insurance and enforcement action and penalties that could be levied by the state. He reported Mr. Bill Stork, CFO, did not participate or vet the construction numbers and they are still waiting for the April financial numbers. Mr. Feifer reported the proposed contract to build is not a lump sum but a cost plus contract. He said the Board talked about the contract being a lump sum. Mr. Feifer stated he wants to make sure the public and Commission are aware of these situations.

Mrs. Gail Riegelmayr, a resident of St. George Island, presented a letter with attachments to the Board. She read part of the letter addressing golf carts/motorized vehicles on the bike path on St. George Island. She asked the Board not to support this item.

Mr. Brian Krantz, a resident of St. George Island, stated they are working with the St. George Island Civic Club about allowing golf carts on the bike path. He said there are multi-purpose paths in other areas with limited issues. He reported the golf carts need to be registered in Franklin County and then the person will automatically receive all the rules and regulations. He explained people that bring golf carts in to the county also need to register them so they know the laws. He discussed areas of St. George Island that are not accessible with golf carts. Mr. Krantz stated he thinks St. George Island could be a golf cart community.

Department Directors Report

Howard Nabors – Superintendent of Public Works

Mr. Nabors said the grass cutting will continue today in Carrabelle and Alligator Point and then they will start over beginning in Apalachicola.

Mr. Nabors stated the demonstrator motor grader came in yesterday and they will try it this week. He said he will report on the equipment at the next Board meeting and will meet with Mrs. Griffith about funding.

Mr. Nabors reported the paint machine came in and they will start painting lines in the county.

Mr. Nabors stated Alligator Point had a wash out on the road because of the rain but it did not hurt the pavement. Mr. Pierce said the county spent \$35,000 and even if the asphalt washes out they still have a 2 lane road. He pointed out the county is not spending the \$3,000-\$4,000 a month for traffic lights now so they are still ahead. He reported the asphalt will get destroyed when the new road is built so this is a temporary fix. Chairman Lockley asked if this is happening because the base is not good. Mr. Pierce said it is because there is no control over the stormwater. Commissioner Boldt reported the county has received praise from the people using the road and it has increased moral and spirit. Mr. Nabors said they were getting 7-8 calls a week about the road and now they are not getting any calls. Chairman Lockley asked if they will need some sand with the new road since the water is so close. Mr. Pierce agreed that is

something that needs to happen and he will talk about beach renourishment on his report later in the meeting.

Commissioner Jones said he would like to talk with Mr. Nabors next week because in the current Golf Cart Ordinance on St. George Island there are a couple of places that are crosswalks for golf carts that have never been done. He reported since they have the new machine he would like to utilize it.

Commissioner Jones said he forgot the list but he would like to get some more signs to give better flow of traffic and with the golf carts involved. He agreed to meet with Mr. Nabors to discuss the signs. Commissioner Jones said when he receives the signs he will give them to Mr. Jim Ward, Franklin County Sheriff's Department, because he agreed to install them and they know where they are having issues.

Mr. Nabors reported the Franklin County Welcome sign has been repaired and will be up before the week is out.

Fonda Davis – Solid Waste Director

Mr. Davis reported there was a boys and girls ball tournament and 3 of the boys teams will be advancing to the state. He stated the Double A's team will be leaving June 28th to play in Sebring. He said the other 2 teams will be playing in Marianna. He reported 1 girls team automatically advanced to state because they did not have anyone to play. Mr. Davis read a text from Mr. Jody Martina, President of the Dixie Youth League, providing the results of the tournament and thanking the Board for their support.

Mr. Davis said in relation to the beach walkovers, he contacted the Conservation Corp. about a price for repairs to make the walkovers safe. He explained he and Mr. Moron are constantly receiving emails and telephone calls about the walkovers. He reported they looked at 7 dune walkovers that are unsafe now. Mr. Davis explained he received an email from the Conservation Corp. that provided an estimate of up to \$760 for labor and as high as \$117 for materials for each dune walkover but he does not have a grand total. He said the work will take 2 days. Mr. Davis said he asked Mr. Foley to be present in case they have any questions. Mr. Davis stated the Parks & Recreation Department does not have time now to repair the walkovers and asked the Board to go along with the Conservation Corp. or someone else completing the repairs. **Commissioner Boldt made a motion to approve repairing the dune walkovers. Commissioner Massey seconded the motion.** Commissioner Jones asked where the money is coming from for these repairs or if it is in his budget. Mr. Davis stated hopefully the county will get FEMA reimbursement. Commissioner Jones said the county has to pay for the repairs first. He asked if the funds are coming out of Mr. Davis's budget. Mr. Davis agreed the money would be coming out of his budget. Mrs. Brownell questioned if this is permanent work. Mr. Davis answered no, it is temporary work. Mrs. Brownell explained they are doing mitigation on this which means FEMA will cover it but they have to make it clear that this work

in only temporary. She asked if they have inspected the walkovers for mitigation. Mr. Davis answered no; he has not met with FEMA. Mrs. Brownell said she will contact FEMA and they can get the mitigation inspection scheduled. She explained once they start building then FEMA will look at that as permanent repairs. Mrs. Brownell reported after the inspection they will explain to FEMA that the county needs to complete temporary repairs due to safety issues. Mr. Davis asked how long it will take to get the inspection scheduled. Mrs. Brownell said she will contact them today and say the inspection is needed as soon as possible. Attorney Shuler advised Mr. Davis to coordinate any work that is being done through the Building Department so they can make sure the Florida Building Code requirements are met. He explained even if the repairs are temporary they must meet the Florida Building Code. Mrs. Griffith asked if the permanent repairs after turtle season will be going back with the ramps. Mr. Davis agreed that is correct. Mr. Moron inquired if there is a written agreement with the Conservation Corp that Attorney Shuler needs to review. Mr. Davis did not think there was an agreement for the short time repairs. Attorney Shuler said Mr. Davis has a cost estimate he can put into the record and that will be fine and making sure they coordinate through the building department. Mrs. Griffith pointed out the only agreement was one allowing the Conservation Corp to be on county property. She said she saw one from Escambia County and it just grants them permission to be on the property. Chairman Lockley stated when this gets worked out send it to Mr. Moron so he can let the Commissioners know. Commissioner Boldt asked if some of the mitigation repairs for the dune walkovers include any at Alligator Point. Mr. Davis said some of the walkovers at Alligator Point need to be repaired but none are unsafe. Commissioner Boldt stated these repairs are relative to Hurricane Michael and asked if the county will receive funds from FEMA for repairs. Mr. Davis answered yes. Chairman Lockley said they are taking care of the safety issues now. He asked Mr. Davis if they checked all the areas. Mr. Davis answered yes. **Motion carried; 5-0.**

Mr. Davis reported there have been more complaints about the erosion on the fishing pier at St. George Island. He stated he will contact Mr. Nabors about adding some sand to the area to help hold the pavement from breaking off. He explained they are waiting for FEMA for this project but it will be another temporary fix. Chairman Lockley asked if sand will hold it. Mr. Davis reported he talked with Mr. Clay Kennedy, Dewberry, and he thinks the sand will hold. Chairman Lockley said this is the high season for people visiting and they have to make sure no one gets hurt. Mr. Pierce and Mr. Davis discussed the area. Mr. Davis explained this area is next to the restrooms. Mr. Davis clarified he is talking about Eastpoint not St. George Island. Commissioner Jones stated this is the area where the road is undermined. Mr. Kennedy pointed out this area already has barricades up so no one is driving on it. He explained as the rain washes down it is continuing to undermine the asphalt. He reported they need some dirt to slow the process until they get some FEMA money to get the work done. Chairman Lockley said he was worried about walking traffic. Mr. Kennedy stated that is still a danger.

Commissioner Jones said he would like to go with Mr. Davis to look at the St. George Island side of the fishing Pier because there are a lot of issues around the ramp. He stated he would like to share the input he is getting from residents and business owners. Commissioner Jones

explained you should not use the boat ramp with an east wind because people have damaged their boats and almost been hurt. He reported they also talked about putting up some signs that there is no fishing allowed around the boat ramp. Commissioner Jones suggested they might come up with a flag system because people might not know when it is an east wind. He said then people would know they might not need to use the ramp or at least be advised. Chairman Lockley stated the boat ramp has been like that on an east wind ever since it was built. Commissioner Jones said it is not going to change any time soon. Mr. Pierce explained the solution, which the county either could not afford or get permitted, was a wind wall or buffer to block the east wind. He reported the boat ramp has limitations but this was the only location on St. George Island where they could get a boat ramp. Commissioner Jones said he thinks DEP mentioned there were some sea grasses that could not be disturbed.

Mr. Davis stated in relation to Solid Waste they have two loaner excavators so they are pretty close to catching up on the yard trash. He reported the rain caused flooding at the landfill and they are working to make it accessible for customers.

Mr. Davis reported the Animal Control Department is getting a lot of complaints about stray dogs but they are taking care of it. Chairman Lockley stated people know Animal Control does not work on the weekends and after 5:00 p.m. and they are letting their dogs out at those times and that is something to think about. Commissioner Boldt asked what the role of the Animal Control Officer is in relation to enforcement of code. He inquired if the county has an Animal Control Officer. Mr. Davis replied the county has 2 Animal Control Officers. Commissioner Boldt stated because of the public beaches everyone is hearing about issues with uncontrolled dogs. He questioned if there are any thoughts about having an active enforcement program that is publicly known or is the county already doing this. Mr. Pierce responded the challenge is Franklin County is pet friendly so on the beach you are allowed to have your dog and it only has to be under voice control. He discussed voice control and said unless they want to change the standard there is going to be conflict. Commissioner Boldt asked if other counties have leash control. Mr. Pierce answered yes and said some counties have no dogs, glass or alcohol on the beach. He said the county is very liberal on what they allow because they are pet friendly. He explained this is the policy of the Board based on what the community wanted. Mr. Pierce said this is a decision for the Board. Commissioner Parrish stated no one thinks their dog will bite but people still get bitten. He said another issue is if people are picking up after their dogs or is it washing in the water and degrading water quality. Commissioner Jones stated the big thing is safety. He explained just because the ordinance says voice control does not mean everyone feels safe. He stated if they ever look into it are they going to continue to do voice control or a leash. Chairman Lockley reported most of the pet friendly beaches he has been around are not the whole beach but a designated area. He asked if they are using the whole beach here. Mr. Pierce answered yes. Chairman Lockley stated it should not be the whole beach. Mr. Pierce explained one of the reasons it is the whole beach is the county does not have the staff for enforcement. He stated some of the beach homes are pet friendly so the beach in front of them would allow dogs so it is easier to say the whole beach. Mr. Pierce said he does not think dogs are allowed in the state park. Chairman Lockley stated it should be a certain area because

some people are scared of dogs. Mr. Davis explained the majority of the complaints come on the weekend and their department does not work on the weekends. Chairman Lockley agreed there is no enforcement on the weekends. Commissioner Boldt stated voice control is subjective but a leash is a standard of practice. **Commissioner Boldt made a motion to have the County Attorney write a white paper theoretically on perhaps changing our ordinance and remaining beach friendly but just simply that one area of leash control not voice control any longer. Commissioner Parrish seconded with the contingency that the County Parks & Recreation work with the County Attorney Michael Shuler to look at it and bring back some information to the Board. Commissioner Boldt amended his motion to include the Parks & Recreation Department working with County Attorney Michael Shuler to look into this and bring back some information to the Board.** Chairman Lockley said they need to look at enforcement and people working on the weekend. He explained they can make changes but after 5 and on weekends they have the law but no one out there. Mr. Pierce stated the Board needs to budget the money. Mr. Davis said he wishes the Board would look into it because the two officers are on call the weekends. Chairman Lockley asked if the TDC could pay since it is tourists and for the beach. Commissioner Boldt stated as they look at consideration for the ordinance change he wants to emphasize that Franklin County is people friendly and pet friendly but this is about taking personal responsibility and controlling animals for general safety. Chairman Lockley agreed they are responsible for safety and this is a safety issue. He explained the county is pet friendly but people with pets have to work with the county too. Commissioner Parrish requested Commissioner Boldt amend the motion to reflect the Chairman's comments to have this worked out between Mr. Davis and Attorney Shuler. **Commissioner Boldt amended his motion to reflect the Chairman's comments and have Mr. Davis work with Attorney Shuler on this issue. Commissioner Parrish amended his second.** Commissioner Parrish explained they need to know how many officers are needed to cover weekend activities and busy times of the month and what the amount of the funding request will be for the budget workshop. Commissioner Boldt asked Mr. Davis to prompt them at the budget workshop to discuss this item. **Motion carried; 5-0.**

Pam Brownell – Emergency Management Director

Mrs. Brownell offered her report for the Board, as follows:

Action Items:

1. Request Board Approval to for Emergency Management to advertise for the Emergency Management Contractual Services.

Mrs. Brownell explained they did away with the recovery portion of the services. She reported the Request for Proposals (RFP) and contract have been sent to the state for approval because they have to approve it first. Mrs. Brownell stated this consultant would be paid out of the grant money when they write a grant for the Local Mitigation Strategy (LMS) or Hazard Mitigation Program Grant Program (HMPG). She said if they wrote a plan for the county then they would be paid out of Emergency Management Preparedness and Assistance (EMPA) funds.

Mrs. Brownell reported the state requires that they review the RFP and the contract so they make sure it meets their approval since they are using those kind of funds to pay the contractor. She explained then they would have someone to help write the hazard mitigation grant when the money becomes available. **On motion by Commissioner Massey, seconded by Commissioner Jones, and by unanimous vote of the Board present, it was agreed to advertise for Emergency Management Contractual Services.** Commissioner Boldt asked if the RFP will include removing debris from Dog Island. Mrs. Brownell answered no, this is for contractual services. She explained this includes the person reviewing the LMS and writing the applications and getting them ready to submit to the state when the money is available or if they need the LMS updated since they are tied up handling Hurricane Michael items. She reported this will take the burden off of her staff and the contractor will be paid out of the grant money or out of the Department of Agriculture and Consumer Services (DACS) money if the project gets approved. She said this does not have anything to do with the Dog Island debris. Chairman Lockley stated Dog Island is considered private and the county cannot help and the state does not want to. Commissioner Massey asked if the people from Dog Island are meeting with FEMA. Mrs. Brownell said she assumes FEMA went to Dog Island. She stated she knows the state went there and she went there. She reported Dog Island is a special district so they are like a municipality and the county is not responsible for Dog Island. Mrs. Brownell reported they cannot include them in their contract or the county takes on the burden of paying for it. She explained Hurricane Michael was special and the state came in and paid for 100% but she does not think this will ever happen again. Mrs. Brownell stated if they are going to be a special district then they need to plan just like the municipalities and save money for a disaster. She went on to say they are responsible for 25% just like the county or municipalities. Mrs. Brownell reminded everyone there is no requirement for the state to pay the 12 1/2 %. She reported FEMA says they should be able to pay their 25% and they must pay for everything up front. She stated if they are going to claim this special district status then they need to take responsibility for it and that is planning ahead, having a contingency and having the funds put up. She explained if they do not have the money then it will just sit there. Commissioner Massey said Dog Island has been turned down. He explained they have been meeting with FEMA and they are not trying to help them. Mrs. Brownell reported she has been there and it is tragic that it is all piled up there but they are a special district. Mr. Pierce commented in every other storm they have worked something out with FEMA or the state but the county has never been over there to help with debris. He reported to compound the problem Dog Island has a major erosion problem and this is just the beginning because they will be losing more houses in the future. Commissioner Massey said Dog Island has almost washed into in 2-3 different places. Mr. Pierce explained because it is a Coastal Barrier Resource Act (CBRA) zone they cannot get beach renourishment or hazard mitigation funds. He reported they have a bleak future and the county does not have the resources to save them. Mrs. Brownell stated the county does not pick up their trash or maintain their roads so FEMA does not look at this as the county's responsibility. Commissioner Boldt asked if the county enforces their building codes. Mr. Pierce said they must get a building permit and the county enforces the building code.

Chairman Lockley asked if they are storm ready. Mrs. Brownell stated her office is storm ready if everyone in the county has a plan.

Information Items:

1. EM Staff is in the process of updating the County Emergency Management Plan.
2. EOC Staff is working diligently with FEMA representative to input all Project Worksheets for Hurricane Michael.
3. EOC Staff will be attending the Region 2 Meeting in Leon County on 6/20/2019
4. Tress Dameron will be attending the MCT 363 Workshop in Tallahassee on 6/23-6/25
5. EOC staff has been conducting public Outreach through their website, and Facebook, and radio to ensure all residents are prepared for the upcoming Hurricane Season.

Erik Lovestrand – Extension Office Director

Mr. Lovestrand stated they have final language now for the contract for the renovation of the Extension Office. He requested a signature from the Board on the contract so the Notice to Proceed can be issued to the contractor. He stated Attorney Shuler has reviewed the contract language. Mr. Lovestrand reported he has worked directly with the Resource Reserve's management and the architect to put together the scope of work for the project and the contract, scope of work and attachments are now all together in one document that can be presented to the Board. Attorney Shuler said Mr. Lovestrand is correct. He reminded the Board this is a Legislative appropriation for up to \$161,000 for renovations to the old Department of Environmental Protection (DEP) building in Apalachicola. He reported the contract provides that this sum shall not be exceeded without the prior written approval of Franklin County. He questioned if there is some part of the local scope of work that Mr. Lovestrand's office is going to handle outside of the contract scope of work. Mr. Lovestrand reported there are a few areas on the building where there has been water penetration and the contractor said they need to be addressed prior to painting to make sure moisture levels are okay in the building. He reported Ms. Jenna Harper, DEP, is working with him to address these issues. Attorney Shuler asked if these repairs will be paid out of the IFAS budget. Mr. Lovestrand said either IFAS or DEP funding to address this building because the building will still be owned by DEP. Attorney Shuler stated the funds for these repairs will come from some source other than ad valorem tax dollars. Mr. Lovestrand agreed that is correct. Attorney Shuler stated he reviewed the contract and made a couple of amendments. He reported his understanding is the architect and contractor are in agreement as to the form and content and it is ready for the Chairman's signature. **On motion by Commissioner Parrish, seconded by Commissioner Massey, and by unanimous vote of the Board present, it was agreed to approve the contract.**

Mr. Lovestrand stated the Apalachee Regional Planning Council (ARPC) is going to submit a grant application to the United States Department of Agriculture to get some support for

industries in the counties they work in related to impacts from Hurricane Michael. He explained industries related to agriculture were devastated from the storm. Mr. Lovestrand stated they have put together a proposal and are asking for a letter of support from local governments to send in with the proposal. Mr. Lovestrand said he has a template that Mr. Moron could bring to the Chairman for a signature if the Board will approve this request. Commissioner Parrish asked if the Board was issued a copy of the proposal to review before the Board votes. Mr. Lovestrand answered no. He stated he can explain the proposal and he has the full proposal he received yesterday. Commissioner Parrish asked if there is enough time to submit the proposal for their review. Mr. Lovestrand reported they need the letter by today in order to submit it with the proposal. Chairman Lockley questioned why they waited until the last minute to send it. Mr. Lovestrand said he requested the proposal a couple of weeks ago and forgot to follow up so he just received the proposal yesterday. He explained they will be doing a project that will support existing and future farmers markets to provide some outlets for agricultural producers including aquaculture producers and other agricultural interests to have better contact to local markets. He reported they are working with IFAS (County Extension faculty) to provide training and teach about the potential for alternative crops. Mr. Lovestrand said they are also interested in engaging the local farmers regionally related to ag tourism opportunities and connecting production sites with outlets for agricultural crops. Commissioner Parrish asked Mr. Lovestrand to submit this proposal to county staff for review while the meeting is going on and the Board can make a decision later in the meeting when they get a recommendation from county staff. Commissioner Jones questioned if the county is responsible for anything other than the letter of support. Mr. Lovestrand stated they are just requesting the letter of support. He said the work would be completed by ARPC staff and IFAS Extension staff.

Chairman Lockley asked if Mr. Lovestrand has more than one program for children. Mr. Lovestrand explained they have the Ag Adventures Program and they take the students to the farm in Quincy. Chairman Lockley said they take children to certain events. Mr. Lovestrand reported they take 30-40 children to 4-H Camp. Chairman Lockley questioned if they have anything for children with other interests. Mr. Moron inquired if they have anything outside the normal scope of agriculture. Mr. Lovestrand explained 4-H has a broad range of topics that youth can participate in. He explained there are two clubs operating with youth in the county. He reported there is a wide field with opportunities for careers and jobs and not just agriculture. Mr. Lovestrand stated there is a club in the Carrabelle-Eastpoint area that focuses on photography aspects. He reported they are training youth in photograph and that could be a career. He said he is the single agent in this county so he does not do a lot of individual teaching but those opportunities are available through the 4-H Clubs and programs that volunteer leaders are working with. Chairman Lockley asked if the information is out there so people can see it. Mr. Lovestrand stated they have information on their website and they put out announcements for events and activities. He reported the photography club opened their photography competition to any students in the county that wanted to participate. He said 8 youth sent photographs that won first place in a local competition and the photographs were

submitted to the state for a 4-H Photography contest. Mr. Lovestrand explained if he gets specific requests he tries to address them.

Commissioner Boldt reported at the State Commissioners Conference in Orlando this week the exhibit hall was well attended by the University of Florida (UF) Extension Office. He said many products from Florida farmers were dispensed. Mr. Lovestrand stated they also have a farm store.

Chairman Lockley said they will call Mr. Lovestrand after staff reviews the proposal. Mr. Lovestrand thanked the Board and said he apologizes for it being the last minute.

County Extension Activities June 5 – June 18, 2019

General Extension Activities:

- Assisted local citizens with information regarding soil tests, citrus greening disease, invasive plants, dying pine trees on St. George Island, and native plants for landscaping.
- Extension Director attended two-day ACF Stakeholders Governing Board annual meeting in Eufaula.
- One article in Apalachicola Times newspaper.
- Still finalizing construction contract for Extension Facility renovation. Will bring to the Board upon receiving final draft for contract language.

Sea Grant Extension:

- Extension Director participated in teaching two HACCP seafood safety classes as part of training to be a course provider for the industry.

4-H Youth Development:

- Planning for upcoming Summer Camp sessions. Office Manager is getting campers and counselors registered in 4-H Online. Will be sending 30+ youth to Camp Timpoochee.
- Two Franklin youth participated as counselors during Santa Rosa County's Camp week.
- One youth participated in 4-H Intermediate State conference.
- Registering youth for 4-H University event in July.

Family Consumer Sciences:

- Family Nutrition Program (FNP) Assistant completing summer nutrition classes in the local schools.

The meeting recessed at 10:09 a.m.

The meeting reconvened at 10:24 a.m.

John Solomon – TDC Administrator – Report

Mr. Solomon presented his report, as follows:

Collections Report:

The March (2019) collections were \$127,975.20. This is a \$16,027.88 increase over March (2018) which is a 14.3% increase. This is the highest collection amount for the month of March in the history of the Franklin County TDC.

Web Site Activity:

We had 39,537 web hits in the month in May of 2019 Compared to 28,070 in May of 2018 which is a 40.9% increase.

Visitor Center Numbers: The Visitor Centers welcomed 3,124 visitors in the month of May the yearly total for 2019 is 17,493 Visitors that have visited our centers this fiscal year.

County Entrance Sign: The County Sign has been reconstructed by Sign Design in Eastpoint and is ready to be reinstalled and may already have been by this date by the Road Department.

Visit Florida Grant Update: Open for Business Campaign:

At this time the TDC and its vendors have completed all the portions of the Visit Florida Grant and now are preparing the paperwork to submit for reimbursement. The final project was the 11 minute and 46 second Television Show that highlights things to do in Franklin County. It will be airing on NBC / FOX / CBS, it will air 125 times in the Albany Market, Tallahassee Market, Gainesville Market. It will also be airing on Forgotten Coast TV as well as Social Media and YouTube. It will be used in other marketing and advertising campaigns in the future. Along with the TV show the TDC Received 250 "Open for Business" Commercial airplays in those markets at no cost.

Meetings:

The next scheduled board meetings are June 19th at 2:00pm and June 26th at 2:00pm at the Eastpoint Visitor Center

Mr. Moron said this link will be forwarded to the Commissioners so they can look at the video.

Mr. Moron read the Item #5 from his report, as follows:

5. Last Monday, June 10th, Mrs. Amy Ham-Kelly and I met with Mrs. Tana Kendrick, of 2K Web Group, to discuss promoting and automating the rental process for the Fort Coombs Armory, the County's designated Convention Center. Mrs. Kendrick's proposal includes designing the website for mobile friendly use, optimization for search engine use, an availability calendar, automated booking with email notification, photo gallery, virtual tour, ADA compliance, staff training, statistics, branding, and profile setup on popular wedding websites, and other items. Since this would be promoting the County's convention center and 2K Web Group is a TDC vendor would the Board consider allowing TDC to review and pay for the website creation and annual fees? Your County staff would still be responsible for the rental and other administrative Armory duties. **Board discussion/action.**

Mr. Moron stated if someone wants to pay by cash or check they will still have to come into the office. Commissioner Parrish asked how they get keys to the Armory if they rent online. Mr. Moron stated there will be an email to him, Mr. Davis and Mrs. Griffith and Mr. Davis will

contact them through the email. Commissioner Parrish questioned who will be responsible for verifying all these steps before they get the key. Mr. Moron said his office will be. Mr. Moron stated Mr. Davis is still responsible for cleaning, prepping and making sure it is clean after the event. Mr. Moron reported they still have fire watch until the sprinkler system is in place. Chairman Lockley said they must make sure they have the fire watch or they will shut down the Armory. **On motion by Commissioner Parrish, seconded by Commissioner Massey, and by unanimous vote of the Board present, it was agreed to approve this request.**

Deborah R. Belcher – CDBG Administrator – Request

Mrs. Belcher stated the first home replacement has been finished and they have 4 more underway now. She reported the mobile homes should be arriving any day or week. She explained the situation with Colby and Shelby Nowling is they owned a mobile home that burned in the fire but it was on their parent's property along with the parent's mobile home. Mrs. Belcher said they have purchased a lot in Eastpoint outside the fire zone but the lot is not zoned for mobile homes. She explained they needed a modular home and they have found one for \$96,500 but that does not include a septic tank. Mrs. Belcher stated there is a well on the property and she has verified that water and sewer is not available from Eastpoint Water & Sewer. She said the county had to put \$50,000 in leverage into the project. She explained SHIP does not work on mobile homes but this is a modular home and will probably be the only dwelling in this project that is not a mobile home so the only one that can have leverage from the SHIP Program spent on it. Mrs. Belcher reported she has been asking the Department of Economic Opportunity (DEO) to confirm what their cost per dwelling average can be because that is a factor in deciding what other money has to be put in this project. She explained the 2 issues that have not been resolved with DEO are what the cost average will be and if the county can count the owner contributions. She said if they are allowed to count these contribution then they may not need all of the \$50,000. Mrs. Belcher stated the only reason they would need all \$50,000 to come from SHIP is if they need to keep the cost average down because she does not think there will be a lot of rehabs coming in. She reported when she did the original request to the state they were guessing which would be rehabs and which ones would not. She stated if they are doing all replacements then the cost per unit is higher because they do not have rehabs to lower the average. Mrs. Belcher said when the environmental clearance is done Shelby and Colby Nowling need assurance that they will get approximately \$80,000 to contribute to their home. She explained it could all be done with CDBG funds except they need to add leverage into the grant. She said in talking with Ms. Lori Switzer, SHIP Coordinator, they need to ask for a waiver of the SHIP limit on assistance per dwelling and provide a maximum of \$50,000 of SHIP funds for this home. She said if they do not need the total amount then they will not use it. Mrs. Belcher reported the environmental work is already being done on this one. She requested contingent approval to spend up to \$50,000 in SHIP funds if necessary. Chairman Lockley asked if this is the amount the county has to match. Mrs. Belcher answered yes. and said this is the only house that the funds can be spent on. **Commissioner Jones made a motion to provide contingent approval to spend \$50,000 of SHIP funds if necessary. Commissioner Massey seconded the motion.** Chairman Lockley reported they will still have to

spend these funds. Mrs. Belcher explained if they can count owner contributions and do not need to use the money to keep their cost average down then they will not use it. She reported she would rather not use the county SHIP funds so they can be used for other people. Chairman Lockley stated these individuals will be on septic tanks but who will be responsible for sewer connections when sewer becomes available. Mrs. Belcher said the county will not be responsible for individual sewer connections if sewer becomes available. Commissioner Massey asked if the homes are furnished. Mrs. Belcher answered no. Commissioner Massey said there are items in storage that can be used. Mrs. Belcher stated they will be sure they have a refrigerator and range but not furniture or a washer and dryer. Commissioner Massey explained they need to get the items out of the storage room. Mrs. Belcher reported Mrs. Dasen already has her items but the next 4 homes are coming up soon and may need some items. **Motion carried; 5-0.** Mr. Moron read the following item from his report:

6. There is an action item on Ms. Belcher's report that requires SHIP funding that could be up to \$50,000. In order for SHIP to use those funds for this CDBG case, Ms. Lori Switzer, your SHIP administrator, stated that the County would have to use the existing SHIP Down Payment Assistance strategy. If the Board and Mrs. Belcher agrees on using Down Payment Assistance for this CDBG case, a motion is needed to waive the Down Payment Assistance \$15,000 limit and allow up to \$50,000 for this specific case only. **Board discussion/action.**

On motion by Commissioner Massey, seconded by Commissioner Jones, and by unanimous vote of the Board present, it was agreed to waive the down payment assistance \$15,000 limit and allow up to \$50,000 for this specific case only.

Mrs. Belcher reported the first rehab done under this phase of the CDBG in the fall of 2016 was for an elderly women and she has recently died. She stated the amount of her remaining CDBG loan was calculated and her family or estate has paid the county. She requested the Board authorize the Chairman to sign a satisfaction of mortgage. **On motion by Commissioner Parrish, seconded by Commissioner Massey, and by unanimous vote of the Board present, it was agreed to authorize Chairman Lockley to sign the Satisfaction of Mortgage.**

Christine Lane – Langton Consulting – Presentation

Ms. Lane will make a presentation on the MYIP they have prepared

Mr. Pierce introduced Ms. Lane and said the county has hired the firm she represents to handle the Multi-Year Implementation Plan (MYIP) which is the required component from U.S. Treasury for accessing RESTORE money. He explained at this time the county is looking at two planning grants. He reported one planning grant is for dune restoration of about 16 miles of coastline throughout the county. He explained this is for beaches that have public access but it does not include beaches such as Dog Island as they have a CBRA designation. He went on to say the CBRA designation was created by the federal government and is designed to protect barrier islands from development and for letting natural forces occur without interference by man. He said the grant does not include private beaches. Mr. Pierce reported this is public

money to be spent to protect public beaches and the houses that front public beaches. He explained St. George Island, Carrabelle Beach and Alligator Point are the primary areas. He said the first step of the planning grant is to develop a plan describing what kind of effort it will take for dune restoration and then a separate grant will be requested for construction. He estimated the planning grant will be \$110,000 and the construction grant would follow in a year or so and would be for several million dollars. He said the second planning grant would be for stormwater development in the St. George Island commercial district. He explained the roads were built years ago by a private developer without stormwater protection. He stated the pond on Franklin Boulevard is providing stormwater capacity for part of the commercial area but may be at capacity. He reported in order to develop a stormwater system the need a plan for where the water can go and how they can get it there. Mr. Pierce stated this will also be a \$110,000 planning grant. He explained these are the two projects proposed for planning grants in the MYIP and they can amend the MYIP at any time if other ideas come up. He said the money is available and now the county can look at spending it. Ms. Lane pointed out there is also a 45 day public comment period and the document will be available at the Franklin County Courthouse, Courthouse Annex and online on franklincountyflorida.com. She stated comments received during the 45 days period will be reviewed and addressed in the final MYIP submitted to the U.S. Treasury. Ms. Lane said questions and comments can be submitted by email to Mr. Pierce and questions and comments submitted by mail will be submitted to Mr. Moron. She reported this information will be submitted in another draft of the MYIP. She presented copies of the MYIP for the Board to review. Commissioner Parrish said one of the issues is being able to amend the MYIP for items like protecting the road at Alligator Point and whether they want to do beach renourishment. He stated he is not sure about this project as Mr. Pierce's report explains that maintenance must be addressed before money is spent on beach renourishment. He stated in relation to the stormwater project the county is going to need to purchase some property to have somewhere to put the additional water. Mr. Pierce said they may have to buy property but one of the designs Mr. Kennedy developed years ago was using one of the street ends that lead to the bay. He stated street ends are possible and Gulf Shore Boulevard may have capacity. Mr. Pierce said they may have to buy property but it is not a guarantee. Commissioner Parrish stated he thinks additional property will be needed as the street ends will not be big enough. Mr. Pierce explained there is also some property the county acquired through a lawsuit with Mr. Walter Armistead. Commissioner Parrish questioned how close they want to put the stormwater to the bay. He said this is the reason the county is applying for a planning grant so these items can be looked into. Chairman Lockley explained the stormwater eventually runs into the bay. Mr. Pierce answered yes but it is treated first. Mr. Pierce pointed out the county is not requesting a planning grant for beach renourishment because they already have a plan and know what needs to be done. He said this project would be a construction component in the MYIP. He stated the county needs to get some matching money from the state for this project and work out the maintenance issues. Ms. Lane asked if the Board has any questions. There were no questions. Commissioner Jones stated he is glad they are moving forward. **Commissioner Parrish made a motion to approve the two planning grants in the MYIP. Commissioner Jones seconded the motion.** Mr. Pierce informed the Board Langston Associates does not get any money until funds are received from RESTORE and

then they will be reimbursed. Chairman Lockley asked if Ms. Lane will be providing updates. Ms. Lane answered yes. **Motion carried; 5-0.**

Marcia M. Johnson – Clerk of Courts – Report

Mrs. Griffith said Clerk Johnson was not able to appear today. She read the following report:

1. The budget workshops are scheduled for 9:00 a.m. on Thursday, July 25th and Friday, July 26th. The departments and constitutionals will be scheduled for Thursday, July 25th. All constitutional offices, departments and non-governmental agencies have been asked to keep their requests at the same funding level as last year. Action requested by the Board: a motion to tentatively approve the same funding as the current year for the non-governmentals and not require their attendance on Friday or no action to proceed with the current schedule.

Chairman Lockley said the Board needs to see where they are on money. He questioned if they will be able to give them the same amount of funds and if they know that yet. Mrs. Griffith commented it is too early to tell. Commissioner Massey asked if they should still listen to them. Mrs. Griffith explained it is always a good thing to hear what each non-profit provides to the community because it may be something the Board wants to continue. She stated hearing from them once a year is probably a good policy. Commissioner Parrish said his comment is the same as the Chairman are they going to be able to give them the same funding with everything that has happened with the hurricane. He stated they are not sure if the millage rate will need to be changed. Mrs. Griffith agreed to leave the schedule as is. **Commissioner Parrish made a motion to approve the budget workshop schedule.** Mrs. Griffith said no action is needed. **Commissioner Parrish withdrew the motion.**

2. At the March 6, 2019 county commission meeting, the Board approved doing a budget advancement to the Supervisor of Elections to cover the cost of the two unanticipated special elections during this fiscal year. The State of Florida will be reimbursing the Supervisor of Elections for all costs incurred, however the reimbursement will not be returned at the earliest until 90 days from today. The Supervisor's office is struggling to pay for the costs of the special general election and would like to request a loan of \$25,000 from the Board to cover the upfront costs. This loan amount will be returned to the Board of County Commission once the funds are received from the State. Once all costs are finalized, the finance office will prepare a budget resolution to incorporate the unanticipated revenues from the State of Florida for the special election expenses. Action requested by the Board: motion to approve a 'loan' to the Supervisor of Elections Office of \$25,000 to cover the costs of the Special Elections until reimbursement is received from the State of Florida.

On motion by Commissioner Massey, seconded by Commissioner Boldt, and by unanimous vote of the Board present, it was agreed to approve a "loan" to the Supervisor of Elections

Office of \$25,000 to cover the cost of the Special Elections until reimbursement is received from the State of Florida.

Alan Pierce – RESTORE Coordinator – Report

Mr. Pierce presented his report, as follows:

1- Provide Board with copy of letter generated on my behalf by Michael Moron requesting a time extension on the Airport Road Access Project. FDOT recommended we ask for an extension because of the delays incurred on this project due to hurricane Michael.

2- Board action to approve a Task Order for AVCON to create an assessment of the existing airport perimeter fence for FDOT. The Task Order is funded out of FDOT Grant No. 416047-6. The integrity of the airport security fence is of great concern to FDOT for security purposes. Approximately 20 years ago, FDOT provided the funds to build a perimeter fence, and there is some concern that the fence has not been properly maintained. Some of the fencing went through extremely dense, boggy areas for which we have had limited success in keeping the vegetation away from the fence. Board action.

On motion by Commissioner Parrish, seconded by Commissioner Jones, and by unanimous vote of Board present, it was agreed to approve the Task Order for Avcon to create an assessment of the existing airport perimeter fence for FDOT.

Chairman Lockley stated there is a public hearing at 11:00 a.m. and asked if they can start late. Attorney Shuler reported they can be late but not early.

3- Board action to accept the recommendation of AVCON that Roberts and Roberts is the low bidder on the Access Road project. The AVCON recommendation and review is attached. The low bid is above the grant amount so the Board should accept the recommendation and then direct AVCON to negotiate with Roberts and Roberts to bring the construction within the \$860K budget. Board action.

Mr. Pierce said Roberts and Roberts is aware of this and working with Avcon. **On motion by Commissioner Parrish, seconded by Commissioner Massey, and by unanimous vote of the Board present, it was agreed to accept the recommendation and direct Avcon to negotiate with Roberts and Roberts to bring the construction within the \$860,000 budget.** Mr. Pierce stated Avcon will come back with a contract for Roberts and Roberts in July.

4- Inform the Board that I have been in contact with Mike Dombrowski, of MRD Associates, regarding the county getting back on the FDEP funding list for beach renourishment projects. At one of the meetings in July, Mr. Dombrowski will be submitting a Resolution the Board needs to adopt stating that it is interested in receiving state matching funds for a beach renourishment project on Alligator Point. The project will be in keeping with what was discussed in 2017, which is a beach renourishment project about 1.2 miles long, and centered in front of the section of Alligator Drive that keeps washing out. The request to FDEP does not obligate the county but

the window for getting a request to FDEP is by July 31 so that FDEP can prepare a list of projects for funding in the 2020 Legislature. If the county is not on the list, and does not receive funding, there will not be even the possibility of a beach renourishment project. The Board would not move forward with a project until the maintenance mechanism is in place, but if we are not allocated state funds there is no need to make any other decisions.

Mr. Pierce said the Resolution will go to Mr. Moron and the Board will need to adopt the Resolution. He reported the construction estimate is \$10 million and they will be asking for \$5 million from the state. He explained in order to get matching funds they must provide a 100 car parking area somewhere at Alligator Point and a public restroom. He stated the place to put this is on the property the county now owns at capital city. Mr. Pierce reported this will solve several problems with neighborhood complaints further down the point. He said this will address beach renourishment, protecting the road and public parking. Chairman Lockley asked if this property will cover all of this. Mr. Pierce answered yes, as they have 7 acres. Chairman Lockley said they can include a Courthouse Annex. Mr. Pierce said no buildings can be constructed. Commissioner Parrish reported this is an excellent idea on property that the county owns. He said one of the complaints from people at Alligator Point is people parking in their yards. He stated some of the people do not want anyone coming down there but people are coming and this is a public road. Commissioner Parrish reported people are going there so it is best to accommodate them with a restroom and parking. He said they can also have trash collection on the site so people do not leave their trash on the beach. Chairman Lockley said they must meet the threshold of 100 parking spaces but what is the chance of putting more. Mr. Pierce stated it is at the discretion of the Board but they must meet the threshold of 100 and there is plenty of room for parking. Commissioner Boldt asked if they have discussed metered parking. Mr. Pierce explained it could be metered as it is at the Board's discretion. He stated DEP will allow them to collect a revenue stream from parking. Chairman Lockley explained he is trying to make sure this stops people from parking on private property. Commissioner Parrish reported if they do 100 then they will have the ability to expand but some of this property is wet so they cannot utilize the whole 7 acres. Mr. Pierce agreed but said there is still plenty of land. Commissioner Parrish reported if they are not careful metered parking will discourage people from parking in this area and they will be back to parking in people's yards. He stated they should encourage people to park there and not on private property. Mr. Pierce agreed and said the State of Florida is a tourist oriented state and receives its revenue from sales tax. He explained the state has many programs set up to encourage tourism and beach renourishment is one of the programs. He reported in order to participate you must provide space for tourists. Mr. Pierce stated if the county wants to participate then they must comply with the rules. He reported the Board will get the Resolution and then see what happens next legislative session.

5- Inform the Board that Clay Kennedy, Dewberry, and the associates at MRD, have succeeded in getting permit approval from the USACOE for rebuilding Alligator Drive. This was a major hurdle that was accomplished on time. The FDEP approval is still being worked on. FDEP has asked for additional information and Dewberry has responded. FDEP did extend the timeline for the Emergency Order so we have more time to complete the construction. As the Board is aware

there are many moving parts with this project, and one of them relates to straightening out the curve at Tom Roberts. I have discussed the project timeline with Clay Kennedy and at this time I need to inform the Board that it is necessary to move the date of bid opening back one county commission meeting, so the bids will now be opened for Alligator Drive on August 5.

Mr. Pierce reported the individual is not interested in selling all of the property but might consider selling a portion for the road.

6- Inform the Board that the Army Corps of Engineers has contacted the county to let us know they will be at the Eastpoint Channel soon to complete a final evaluation of current conditions. The final evaluation should have occurred last week, but the Corps cancelled the trip and is re-scheduling it.

Commissioner Massey asked for the newspaper to include this story. Chairman Lockley asked about the Two Mile Channel. Mr. Pierce said they will ask about it when the COE get here but the Eastpoint Channel is the first priority. He stated the Two Mile Channel was not referenced in the email. Commissioner Jones pointed out they said they wanted to discuss it while they were here. Mr. Pierce reported the Two Mile Channel has a disposal area already built but it needs to be cleaned up. He explained a new disposal area is being created for the Eastpoint Channel and they have to calculate to make sure the amount of materials they are going to dredge will fit in the disposal area. Chairman Lockley said he is just looking for information because people are going to ask.

7- Langton and Associates is here to make a presentation on the MYIP for two planning grants associated with a county wide dune restoration project, and a stormwater study for the commercial district on St. George Island.

Mr. Pierce said Hurricane Michael caused beach erosion and affected the dune system. He explained the State of Florida has reclassified part of St. George Island as a critically eroding shoreline. He explained this will be noticed publicly in July. He stated from Bob Sikes Cut east 1.7 miles in the Plantation has been designated as a critically eroding shoreline. Mr. Pierce said this is the first time they have had a critically eroding shoreline designation on St. George Island. He explained this does not mean it is a permanent designation but there was enough damage from the hurricane when they surveyed it to justify the designation. He said this area could rebuild itself. Commissioner Parrish inquired if this designation came with any enhanced beach renourishment. Mr. Pierce reported the state did not give DEP any additional money for beach renourishment because of Hurricane Michael and did nothing for dune restoration. Commissioner Parrish questioned if the designation comes with any perks. Mr. Pierce said if the county was ever able to do beach renourishment the maximum match is only eligible in places with critically eroding shorelines. Mr. Pierce explained if the critical erosion continues it could indicate there is a higher 30 year erosion rate which could affect someone developing their property but that is a private property battle.

Public Hearing – Ordinance to Amend the R-7 Zoning District

An Ordinance Amending the R-7 Multi Family High Density residential zoning district to increase the minimum lot size from 2,900 square feet to 4,356 square feet; clarifying the maximum building height; adding that all lands in the district are subject to the Franklin County Critical Shoreline Ordinance and the Franklin County Flood Hazard Ordinance; providing for conditions, providing for severability; providing for inclusion in the county code and providing an effective date

Attorney Shuler read the caption of the proposed Ordinance. He explained currently the R-7 zoning allows for a maximum of 15 units per acre in the urban service area. He presented a map which showed that there are only 3 affected parcels and he described the locations. Attorney Shuler explained the Comprehensive Plan was amended and it reduced the density from 15 units to 10 units. He stated the Comprehensive Plan is inconsistent and the County Planner advised him of this inconsistency and that is the reason they are having the public hearing. Attorney Shuler asked for public comment. There were no public comments. Mr. Pierce said this came about when they were looking at the Cornerstone development and it was a negotiated settlement by the Board with the developer and the density went down from 15 units to 10 units an acre. He explained once this was established there then it needed to apply everywhere. Mr. Pierce said they never had any more interest and this should have been corrected back then. Attorney Shuler informed the Board they are in a procedural position to take action at this time. **On motion by Commissioner Jones, seconded by Commissioner Parrish, and by unanimous vote of the Board present, it was agreed to adopt the Ordinance.**

Michael Morón – County Coordinator – Report

Mr. Moron provided his report, as follows:

1. At your June 4th meeting Attorney Shuler requested and received Board authorization to attend, along with expenses and travel, the Canvassing Board Conference in Orlando from October 17th to 19th. Attorney Shuler didn't realize that he should have included the County Judge, two Commissioners, and me when he made that request. **Board action** to authorize travel and expenses for County Judge Shuler, both appointed Commissioners, and me to attend the Canvassing Board Conference in Orlando from October 17th to 19th.

Commissioner Parrish asked who the two appointed Commissioners are. Attorney Shuler said they can address this along with the last action item on his report. He explained Commissioner Jones asked about the Canvassing Board membership at the last meeting and after the meeting he contacted Mrs. Heather Riley, Supervisor of Elections, and now is the time to appoint the new members of the Canvassing Board. Attorney Shuler stated the conference is scheduled this year in October and is typically held in January. He suggested they appoint the members now so everyone has time to adjust their schedule. Attorney Shuler stated the only two members that are currently eligible for the 2020 Election Cycle are the two commissioners that

are not running-Commissioner Boldt and Commissioner Parrish. He requested the Board include in the motion the appointment of those two commissioners as the primary, the alternate and Mr. Moron as a second alternate. **On motion by Commissioner Jones, seconded by Commissioner Parrish, and by unanimous vote of the Board present, it was agreed to appoint Commissioner Boldt as the primary member, Commissioner Parrish as the alternate member and Mr. Moron as the second alternate and authorize travel and expenses for County Judge Gordon Shuler, both appointed Commissioners, and Mr. Moron to attend the Canvassing Board Conference in Orlando on October 17th-19th.**

2. I informed the Board, at your May 21st meeting, that Mr. Mark Curenton, County Planner, would be working on an updated Land Use Plan for Fort Coombs Armory and the surrounding property. This updated Land Use Plan is due to the Department of Environmental Protection Division of State Land in less than 90 days. As a requirement, the County has to schedule a meeting to accept public comment on the updated Land Use Plan. This meeting will be held at the Fort Coombs Armory on Thursday, June 20, 2019 at 5:00 p.m. (Eastern Time) and will be hosted by Mr. Curenton, not by this Board. If you need additional information do not hesitate to contact Mr. Curenton.
3. Mr. Curenton has advised me that we need to update the Zoning Code that is posted on the County's website. The update will include the several amendments we have made over the years, references to State offices that no longer exist, references to Florida Administrative Code sections that are no longer valid, and typos that need correction. **Board action** to authorize these changes to the Zoning Code. A final version will be presented to the Board before it is uploaded to the County's website.

On motion by Commissioner Parrish, seconded by Commissioner Massey, and by unanimous vote of the Board present, it was agreed to authorize these updates to the Zoning Code.

4. About a month ago, CBVR Telecom Design Group, acting as an agent for Verizon sent a letter (attached) along with additional information seeking a permit to add utility-type pole cellular antennas and radio equipment in the public right-of-way, which is shown in provided Construction Drawings, that would enhance their wireless communication network specifically for the purpose of increasing coverage and capacity in the locations of Emergency Operations Centers (EOCs) used during hurricanes, natural disasters, and other times of emergency. Their goal was to have these poles and antennas installed before the start of hurricane season, but due to some communication issues, I am late bringing this request to the Board. **Board action** to authorize Mr. Curenton and Attorney Shuler to do a review of this request and, if there are no problems or conflicts, issue the requested permit.

Commissioner Jones asked how long this will take if they approve it because we are already in hurricane season. Mr. Moron said they will review this quickly. Attorney Shuler stated he has tentatively reviewed the documents and does not know why they cannot present a report at the next meeting. Commissioner Parrish reported the state just superseded the county from

preventing the smaller poles in public right-of-ways. He agreed with Commissioner Jones that they need to move forward with this. Commissioner Boldt asked if this will be an appropriate antenna site to relocate the fire net antenna to. Mr. Moron answered no; this is not going as high as they would need. He said this would be an auxiliary antenna in case the main antenna blows down or there are a large number of people in the county like the night of July 3rd. He explained the capacity of Verizon is overloaded every year on this date and no one can make telephone calls. He reported these antennas would allow additional capacity and coverage throughout the county. Chairman Lockley asked if it will help on July 3rd. Mr. Moron was not sure but said he will ask. He said he doubts it will help because the antennas will be located close to the EOC. Mr. Moron stated he will also ask them about locating antennas at the Sheriff's Office. Chairman Lockley asked Mr. Moron to make them aware of the problem that occurs on July 3rd because it is bad in emergencies. **On motion by Commissioner Parrish, seconded by Commissioner Jones, and by unanimous vote of the Board present, it was agreed to proceed with authorizing Mr. Curenton and Attorney Shuler to do a review of this request and, if there are no problems or conflicts, issue the requested permit.**

5. This item was addressed earlier in the meeting.
6. The Board handled this item during Mrs. Belcher's report.
7. At your May 7th meeting, this Board approved a request from Community Action Agency to purchase a permanent home for a family that included two children that were renters but lost everything due to the Eastpoint Limerock fire. Since they were renting at the time of the fire, they were able to purchase their own lot which made them eligible to receive a home from the donated funds. Community Action Agency did not realize that there were no water or sewer taps on the lot purchased by the family, so they are requesting authority to pay for the installation of a septic tank and for an Eastpoint Water and Sewer water tap. The estimated cost for both of these items is \$10,400.
Board action.

Commissioner Massey made a motion to approve this request. Commissioner Jones seconded the motion. Commissioner Jones clarified the reason for the septic tank is this lot is nowhere near where Eastpoint Water & Sewer can provide sewer to this lot. Chairman Lockley said they will have to connect when service is available. Commissioner Jones stated Eastpoint Water & Sewer is constantly looking for grant funds and if they get grant funds to pay for the infrastructure then the residents are not paying for it. Chairman Lockley reported they do this in Apalachicola too. **Motion carried; 5-0.**

8. The Weems Board of Directors, besides the new facility and the new roof on current building, has made relocating an EMS station in Apalachicola one of their top priorities. The previous EMS station in Apalachicola was destroyed during the storm. As an option, I contacted Ms. Angela Webster at Community Action Agency and requested a quote for a three-bedroom two bath unit from Ironwood Homes, the same vendor that supplied

the units for the Eastpoint Fire survivors. The Weems Board of Directors reviewed the \$50,730.52 three-bedroom two bath modular home quote and recommends that the Commissioners authorize the purchase, from the healthcare trust fund, for an EMS station here in Apalachicola. Your approval would also include the purchase of a security camera system. **Board action.**

Mr. Moron stated he was promoting purchase to the Weems Board of Directors. He explained it is ridiculous that if someone calls the ambulance in Apalachicola it is dispatched from Eastpoint to take you to Weems Memorial Hospital. Commissioner Parrish said a tree fell on the old EMS facility and he asked if the trees have been removed. Mr. Moron answered yes and he has worked with Mr. Davis and Mr. Nabors about destroying it and moving it to the landfill. Mr. Moron said he will make sure they remove the trees. Commissioner Parrish questioned if this is reimbursable by FEMA as storm damage destroyed the other facility. Mr. Moron inquired if they submitted it for insurance. Mrs. Griffith was not sure this was submitted. Mr. Pierce asked if the building was being used at the time. Mr. Moron replied yes. **Commissioner Parrish made a motion to approve and direct county staff to check on his suggestions and see whether the old facility can be reimbursed to offset the costs and move forward.** Mrs. Griffith stated she has not heard any discussion about the insurance for the EMS facility. **Commissioner Jones seconded the motion. Motion carried; 5-0.**

9. As a reminder, your Ethics Class with Attorney Daniel Cox is scheduled for Saturday, June 29th, here in your meeting room.

Commissioner Parrish asked for the time of this class. Mr. Moron said it is usually 8:00 a.m. until 12:00 p.m. Commissioner Parrish asked Mr. Moron to email the times to the Commissioners. Mr. Moron said he will also send an invite to the volunteer boards as the Board suggested. Commissioner Jones stated they need to be included at least once.

Chairman Lockley stated he wants to set up a workshop because they are getting two different prices on the hospital and they do not have the money for either one. He requested a workshop with the architect, contractor and the Board to get this straightened out. Chairman Lockley explained they only have so much money and the wish lists have to go. He reported if they can it is time to build what they can with the money they have. He said things have gone up and they knew it would be more than the original \$10 million but not that much more. Chairman Lockley stated they asked them to come back with a price but it is still for what they want. He explained once this Board decides what they are going to spend and sees what they can get then they can tell them to go to work. Chairman Lockley stated they promised the people something and they are going back and forth and ending up with nothing. He reported it is time for this Board to take over and if it is okay with the other Board members have this meeting. Commissioner Boldt asked if this is the appropriate time to have public input. Chairman Lockley answered no; they had public input 10 years ago. He explained this Board has to provide input first but it is up to the Board what they decide. Mr. Moron recommended

a workshop first with the Board, architect, contractor and a report from Mrs. Griffith on how much is put into the Health Care Trust Fund (HCTF) that they can make payments from. Mr. Moron stated they can listen to Mr. Cannington or the Chairman of the Hospital Board on what they would like to build and then take input from the architect and the contractor. He explained then the contractor can tell them what they can get for the money. Mr. Moron agreed they are at a place for this meeting. He reported last Thursday the price was \$14 million and yesterday Mr. Cannington sent an email that the price was down to \$12.8 but that is not a hard number. He stated the Board needs a hard number and what they are going forward with. Mr. Moron said they need to make a decision and move forward with what they can build. He stated the architect and contractor are the ones to tell them what they can build. Chairman Lockley reported after the Board has this meeting then he is willing to have a meeting for public input. He explained they must have something to present to the people. Commissioner Boldt said he wonders what the style is. He commented the architects and contractors will give the guidelines. Chairman Lockley said the Board will decide how much is spent and then the architect and contractors will tell them what they can get. Commissioner Boldt stated then they can look at different outcomes and still protect their licenses. Mr. Moron reported they cannot have public input until they have something for them to comment on. Chairman Lockley said he would like to see the same price or something close to it and how much it went up since the time they received the price. He reported the add-ons the Board did not ask for and they are sending papers to the Board with their wish lists and he is not in favor of that. Commissioner Parrish asked what dates they are looking at for this meeting. Mr. Moron stated the 16th of July at 1:30 p.m. He said the budget workshops are the following week on Thursday and Friday. Chairman Lockley reported the Board should provide a number for what they are going to do. Commissioner Parrish said he would like a number for what has already been approved. He reported construction costs might have gone up a little but he does not want a number for things that have been added. He explained the Board has already gone through this one time and decided what they can provide to the citizens. He stated they can expand later if they need to. Commissioner Parrish said the price has gone up for things that were added that were not requested by this Board. Commissioner Massey agreed and said if things are added then another person has to come in and draw more plans. Commissioner Parrish reported Mr. Moron is trying to tell them if they add costs then the county will not be able to make the annual payments. Mr. Moron said the rough estimates from USDA are for the original 40 year loan at 3.5% for \$10 million the annual payment is \$468,000. He reported a 40 year loan for \$14 million at the interest rate now of 4.25% is an additional \$210,000 and the annual payment is approximately \$700,000. Mr. Moron said they cannot do that. Chairman Lockley stated the county cannot do that. Mr. Moron reported he would not recommend doing it. Commissioner Massey stated he would not put the people in Franklin County that far in debt. Chairman Lockley said that is why the Board needs to tell them what they want. Commissioner Massey reported they already told them one time what they wanted. Commissioner Parrish asked what they need to do to move forward. Mr. Moron suggested a motion to schedule the meeting for July 16th at 1:30 p.m. and he will try to get everyone together. He said if they cannot attend then he will let the Board know at the July 2nd meeting so they can change the date. **Commissioner Parrish made a motion to schedule the meeting for July 16, 2019 at 1:30**

p.m. and he wants the number back on what was originally presented to this Board and what that cost is. Commissioner Parrish said he is sure the number is not \$17 million. Commissioner Massey stated it was \$11 million. Commissioner Parrish said to tell the architect or whoever is submitting these costs to go back to the plan that was submitted to this Board that they all agreed on and that is the number they want. He reported all the Commissioners are indicating that is the number they want. Commissioner Parrish stated when they come to the meeting that is the number they want. He commented they can explain what they want to do but the Board needs that number. **Commissioner Boldt seconded the motion.** Chairman Lockley reported they are not listening to what the Board asked for. Commissioner Boldt asked if they can have Dr. Patrick Conrad at this meeting. He stated with his medical background and knowledge he should be tuned into this conversation. Commissioner Boldt said it is important to get medical input. Chairman Lockley stated they are not stopping anyone from coming to the meeting because it is only a workshop. Commissioner Parrish said Dr. Conrad is a non-voting member of the Hospital Board. Attorney Shuler suggested having the Adams Consulting Group attend this workshop as they have been critical in part of the planning and development with the architect and the contractor on the Board's behalf as their representative. He was not sure that they would attend for free as the last time they came here for a workshop they charged the county a fee but he thinks their input would be helpful to the Board in trying to refine a number. Attorney Shuler recommended they at least let Mr. Moron contact them and see if they agree with his assessment. **Commissioner Parrish amended his motion to authorize Mr. Moron to contact the Adams Consulting Group and said he would like the information brought back to the next Board meeting so they will know what they are paying them to come down.** Chairman Lockley asked if the Board can vote at the workshop. Attorney Shuler answered no, they cannot vote at a workshop. Commissioner Parrish said they could vote at the next meeting. Chairman Lockley agreed they could vote at the next meeting and stated they will have the numbers and they will know what they are going to do. Attorney Shuler reported the options are to hold the workshop to be followed immediately by a public hearing and if they thought they were in a position to make a decision they could do so procedurally or they could hold the workshop and wait until their next regular meeting and make a decision at that time. Attorney Shuler explained if they only schedule a workshop then they can talk but not take any action. Chairman Lockley stated he can tell them they are wasting time talking about what they will add. He said with the cost those things are not going to happen because the county cannot afford it. Commissioner Parrish agreed but said everyone would know what the Board wants and that would give the contractor and all the people that work at the direction of the Board time to get everything together and then the Board can take action at the next meeting. **Commissioner Boldt amended his second. Motion carried; 5-0.**

Mr. Moron reported at the last meeting they talked about appointing a project manager or liason for the hospital. He said they are considering Ms. Nikol Tschaepe and the architect is looking at her resume and having USDA review it to see if she will qualify for this position. Mr. Moron reported he is at the point where he cannot balance both Weems Memorial Hospital and the county. He stated the problem with Ms. Tschaepe is they want her to report to the Board and give her opinion based on her experience but as a Weems Memorial Hospital

employee she still works for the CEO. He went on to say if her opinion differs from the CEO then they are putting Ms. Tschaepe in a bad position. Mr. Moron stated if they are going to leave her as a Weems employee then that might not be the best role for her. Chairman Lockley questioned if she can be a contractor and they can pay her out of the surtax. Attorney Shuler said he will need to have time to look into that issue. Mr. Moron asked if they are talking about paying her out of operations. Chairman Lockley stated he does not care where it comes from as long as it comes from the surtax. Commissioner Parrish said he does because they are giving Weems a subsidy and if they let them keep the subsidy and then pay her out of the trust fund then it is double dipping. He inquired what they will do with the money at Weems that is already being paid for her. He said she needs to get her money from Weems like she is doing now and he does not care how it is structured. Mr. Moron explained the county is responsible for the building so they do not want a duplicate position and someone else hired as the facilities manager. He said they would need to inform the Hospital that basically the county is taking over the facilities management. He reported she would keep the CEO informed on what is going on but basically it would be the county's responsibility. Commissioner Jones asked if they are still waiting to hear on the resume. Mr. Moron answered yes. He reported it is getting tougher for him to balance both the hospital and the county so he needs help. Chairman Lockley said he understands if Mr. Moron is working 20 hours a week on the hospital then he does not have time for his county work. Mr. Moron stated even with his office Mrs. Whitney Barfield is out on maternity leave and Mr. Pierce is only here part time so it is tough. He commented it is too much. Commissioner Parrish asked Mr. Moron to come back with some recommendations once the resume is approved. He said he is not willing to take her as an employee away from Weems and pay for her from a separate account and Weems keep the money that they are paying her now. Chairman Lockley agreed they are not doing that.

T. Michael Shuler – County Attorney – Report

Attorney Shuler stated he has handled the items on his report but the Board has instructed him to look at the document provided by Mr. Lovestrand this morning on Advancing Apalachee Agriculture. He said Mr. Lovestrand explained what the purpose of the program is. Attorney Shuler reported he has reviewed the document and does not see anything that is objectionable in its content but he has a couple of questions he would like to ask Mr. Lovestrand. Attorney Shuler stated the document refers exclusively to agriculture but in Mr. Lovestrand's presentation he said they would be providing assistance to aquaculture and agriculture and asked if that is correct. Mr. Lovestrand answered yes. Attorney Shuler asked if there is any local grant match or local funds that would be participating in this program. Mr. Lovestrand explained the in-kind match is based on the salaries from the ARPC staff working on the project so it is all provided. Attorney Shuler reported his concern was making sure if there was local money involved it was with helping aquaculture since the county has more aquaculture than agriculture in the community. Attorney Shuler stated he sees no objections to the Board approving a letter of recommendation. Commissioner Jones explained there is a match and it is their annual ARPC dues that the county pays. He said the dues are a sufficient match and the county has already paid the dues. **On motion by Commissioner Jones, seconded by**

Commissioner Massey, and by unanimous vote of the Board present, it was agreed to approve a letter of support.

Commissioner Jones asked if there is a date for the proposed Serenity PUD hearing. Attorney Shuler stated July 16, 2019 at 1:30 p.m. Mr. Moron said another date will need to be selected for the hospital workshop as this is the same date and time they agreed to.

June 18, 2019 Attorney Report

1. Canvassing Board

Following Commissioner Jones' inquiry last meeting, I spoke with Supervisor of Elections Heath Riley concerning membership on the canvassing board.

Supervisor Riley indicated that since the annual conference has been moved from January to October, that the board should proceed with appointing the new member and alternates to the canvassing board.

Technically, at this time, you could appoint any commissioner to serve; however, since only commissioners Parrish and Boldt are not up for re-election in 2020, I recommend that you appoint one of them as the canvassing board member and the other as the alternate.

You also need to appoint a second alternate member of the canvassing board. I recommend that you appoint Mr. Moron as the second alternate to serve in the event that both county commissioners are unable to serve for any reason.

BOARD ACTION REQUESTED: Appoint a county commissioner as a canvassing board member and appoint a county commissioner as the alternate canvassing board member. Finally, appoint Mr. Michael Moron as the second alternate member of the canvassing board, to serve only if both county commissioners are unable to serve.

2. Serenity Seaside Resort on South Bay Shore Drive

Mark and I met with Mr. Dermody on Friday, June 7, 2019, to discuss the three issues the board identified; to wit:

Workforce Housing: The developer is agreeable to a workforce housing exaction using an amount they suggested, which is one-half of one percent of the initial sales only for the 44 residential units, up to a maximum of \$1,500.00 per residential unit sold. It should be noted that while the developer plans to construct and sale developed units, meaning a higher value and higher exaction for workforce housing., the ordinance allows the developer to sale vacant lots. To the extent vacant lots are sold, the exaction for workforce housing would be lower than the amount collected for the sale of a developed unit.

Begonia Street: The Developer expressed that two other developments are being built around Begonia Street were not required to improve the road. He also expressed that the increased tax base would offset any cost for improvements/repairs to Begonia Street. For these reasons, the Developer does not wish to contribute additional funds or directly pay for improvements to Begonia Street.

Emergency Exit onto South Bayshore Drive: Without necessarily agreeing with the reasons for doing away with the emergency exit onto South Bayshore Drive, the Developer agreed to eliminate it.

I suggested to Mr. Dermody that I thought it would be good to have a work-shop on the issue of workforce housing as it relates to Serenity Seaside Resort. I told him it was up to the board, but I would recommend it if he had no objection. For reasons stated below, I think Mr. Dermody is still mulling over the idea of a workshop.

Concerning the rescheduled public hearing, we offered to reschedule it for July 2019 to comply with the board's directions. Mr. Dermody is not certain that he is available for a hearing in July 2019 on the dates that the board meets and is checking his schedule. He will let us know when he is available.

3. Dog Island Debris Clean-Up

As of 6/12/19, no updates have been provided by the FDOT or the Dog Island Conservation District.

4. St. George Island Golf Cart Ordinance

Members of the St. George Island Business Association have asked me to examine some issues concerning the use of golf carts on St. George Island.

At present, the golf cart ordinance prohibits golf carts on Gulf Beach Drive and some feel that unduly restricts the areas of St. George Island where golf carts operate.

Presently, the county prohibits motorized vehicles on the bike path at S. George Island. The bike path is ten-feet wide and presently runs from the entry of the State Park to 12th Street West.

I am examining whether or not the county can legally expand the use of bike path to include golf carts.

We may have to ask both the State of Florida and our engineer whether the bike path, which was built as a bike path for the purpose of separating pedestrians from motorized traffic, is structurally sound enough to accommodate golf cart traffic and whether it is or is not safe to mix pedestrian traffic with motorized traffic.

Commissioners' Comments

Commissioner Jones said he wants to put out a public service notice. He stated at the Florida Association of Counties (FAC) conference he was talking with Mr. Brian Deloge, Leon County Commissioner and prior National Association of Counties (NACO) President, and NACO has come up with a free app that can be downloaded called testit. He explained it is a data collecting app for broadband speeds in rural communities. Commissioner Jones stated if you

test your broadband on this app then it provides the data to the company NACO did the app through to know for sure what the broadband speeds are in the local communities.

Commissioner Jones explained it is not the providers saying they are providing good service but they can provide real time tests for their broadband connectivity in Franklin County. He said this data may be used to help apply for grants that have been discussed with Mr. Rick Watson, Tax Collector, and others that are working on broadband initiatives for our county for infrastructure. He reported this will be a necessary step in knowing for sure what they have and do not have. Commissioner Jones said it is a free app and he encourages everyone to download it and test their system because it will help the county in the long run.

Commissioner Jones stated Ms. Sally from Miami/Dade said NACO is trying to push through for the legislative session next year and working with CDC to come up with a program to test fire equipment gear. He explained as it currently stands today fire equipment gear has an expiration date and a rural community may only fight 10 fires but large areas like Miami/Dade may fight 150 fires but both of them have to outdate their equipment and replace it even if it is not used up. He stated CDC has come up with a way to test the equipment for suitability for use. Commissioner Jones stated he wanted everyone to be aware of this and that one of their fellow Commissioners from Miami/Dade is working on their behalf.

Chairman Lockley stated he is not going but asked if any of the Commissioners are going to the National Association. Commissioner Jones responded it is too far.

Adjourn

There being no further business to come before the Board, the meeting was adjourned at 11:58 a.m.

Noah Lockley - Chairman

Attest:

Marcia M. Johnson - Clerk of Courts